



Lakewood
Full of Possibilities.



2020

COMPREHENSIVE ANNUAL FINANCIAL REPORT

For year ended December 31, 2020

Photo: Heritage Lakewood Belmar Park

**COMPREHENSIVE
ANNUAL FINANCIAL REPORT
OF
THE CITY OF LAKEWOOD
COLORADO**



**For The Year Ended
December 31, 2020**

**Prepared by:
Department of Finance**



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INTRODUCTORY SECTION



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CITY OF LAKEWOOD, COLORADO
COMPREHENSIVE ANNUAL FINANCIAL REPORT
Year Ended December 31, 2020

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City of Lakewood

City Manager's Office

480 South Allison Parkway
Lakewood, Colorado 80226-3127
303-987-7050 Voice
303-987-7063 FAX

July 8, 2021

Honorable Mayor Adam Paul,
Members of the City Council, and
Citizens of Lakewood, Colorado

TRANSMITTAL LETTER

Formal Transmittal

The Comprehensive Annual Financial Report of the City of Lakewood, Colorado (“the City”) for the fiscal year ended December 31, 2020 is hereby formally transmitted. Responsibility for both the accuracy of the data presented and the completeness and fairness of the presentation, including all disclosures, resides with the City. We believe that the data, as presented, is accurate in all material respects, that it is reported in a manner designed to present fairly the financial position and the results of operations of the City and that all disclosures necessary to enable the reader to gain an understanding of the City’s financial position have been included.

City Profile

The City of Lakewood, Colorado was incorporated on June 24, 1969 and its present Home Rule Charter was adopted in November 1, 1983. The City functions under a Council-Manager form of government. The City Council is composed of eleven officials, including a mayor elected at large and ten council members elected two each from five wards. The City provides a full range of services including police, water, sewer and storm water utility services, construction and maintenance of highways, streets and infrastructure, recreational activities, cultural events and family programs.

The City’s Financial Condition

The Comprehensive Annual Financial Report includes all financial activities for which the City Council is accountable to the citizens of the City, either by Charter or Statute. All applicable funds, departments and offices are included in these financial statements as part of the Primary Government of the City. In addition, the Lakewood Reinvestment Authority and the Lakewood Public Building Authority, while legally separate entities, have significant financial and operational relationships with the City and are thus included in the Comprehensive Annual Financial Report.

Colorado statutes and the Lakewood City Charter require an annual financial statement audit of the City's accounts and financial records by an independent certified public accountant ("CPA"), as selected by the City Council. The CPA firm of BDO USA, LLP, conducted the audit of the City's financial statements for the year ended 2020. Their Independent Auditor's Report is presented in the front of the Financial Section of this report.

Governmental Accounting Standards Board's Statement Number 34 ("GASB 34") requires that management provide a narrative introduction, general overview and analysis to accompany the basic financial statements, in the form of the Management's Discussion and Analysis ("MD&A"). This letter of transmittal is designed to complement and should be read in conjunction with the MD&A. The MD&A can be found immediately behind the Independent Auditor's Report.

As mentioned above, the Comprehensive Annual Financial Report includes Management's Discussion and Analysis, which includes a general overview, and analysis of the City's financial condition. In addition to the MD&A the City recognizes several opportunities that will have an impact on the future economic prospects of the City. As such, the City Council's annual Planning Session includes a financial planning process that evaluates and organizes the strategic needs of the community and the related financial impacts and opportunities. The City's Long-Term Strategic Financial Plan is published in the annual budget, which forecasts 5 future years of financial activity.

The City's management is responsible for maintaining and assessing effective internal control over financial reporting. The City's internal control over financial reporting is a process designed to provide reasonable assurance regarding the reliability of financial reporting and the preparation of financial statements for external purposes in accordance with generally accepted accounting principles. As with any system of internal controls, the City's control over financial reporting is inherently limited. Because the cost of a control should not exceed the benefits to be derived, the objective is to provide reasonable, rather than absolute assurance, that the financial statements are free of any material misstatements.

In 2018 voters approved ballot question 2D authorizing the City of Lakewood to keep and spend funds that exceed revenue limits in the Colorado Constitution. Question 2D further authorizes the City to retain funds in excess of the limits through and including 2025. For 2020, the City will retain an additional \$1,756,001 in funds for specific purposes outlined in Question 2D. These funds will facilitate significant investments into the Lakewood community.

The City annually prepares an operating budget of revenues and expenditures for the following year in accordance with the City Charter and the City Council's budget policies. The City's budget process includes the guidelines of the National Council on Governmental Accounting and the Government Finance Officers Association of the U.S. and Canada. Included as a part of the City's budget process, the City prepares a 5-year long-term financial plan. The plan encompasses both operating and capital revenues and spending. The long-term financial plan is used for current and future service and infrastructure decision making.


Awards and Acknowledgements

This report has been prepared following the guidelines recommended by the Government Finance Officers Association of the United States and Canada (“GFOA”). The GFOA has awarded its Certificate of Achievement for Excellence in Financial Reporting to the City for its Comprehensive Annual Financial Report for the fiscal year ended December 31, 2019. This is the thirtieth year that the City has been awarded this Certificate of Achievement. The Certificate of Achievement is valid for only one year. We believe that our current Comprehensive Annual Financial Report will meet the GFOA’s Certificate of Achievement requirements and we are submitting it to the GFOA to determine its eligibility. The GFOA has also awarded the City its Distinguished Budget Presentation Award for fiscal years 2001 through 2021.

We sincerely appreciate the assistance of the entire Finance Department both for their efforts throughout the year and especially for their help in preparing this report. Specifically, we would like to acknowledge Peggy Starr, and the entire Accounting Division for their direct contributions in preparing this report and facilitating the audit. Additionally, we thank BDO USA, LLP for their assistance and for the professional manner in which they conducted the audit. We also acknowledge the cooperation of each of the City’s departments as we work together to conduct the City’s financial operations.

We would finally like to recognize the Mayor and City Council as a whole, and in particular, the members of City Council’s Budget and Audit Board, for their support and continued desire to ensure the highest standards of professionalism in the management of the City’s financial affairs.

Respectfully submitted,



Kathleen E. Hodgson
City Manager



Holly Björklund
Chief Financial Officer



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Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**City of Lakewood
Colorado**

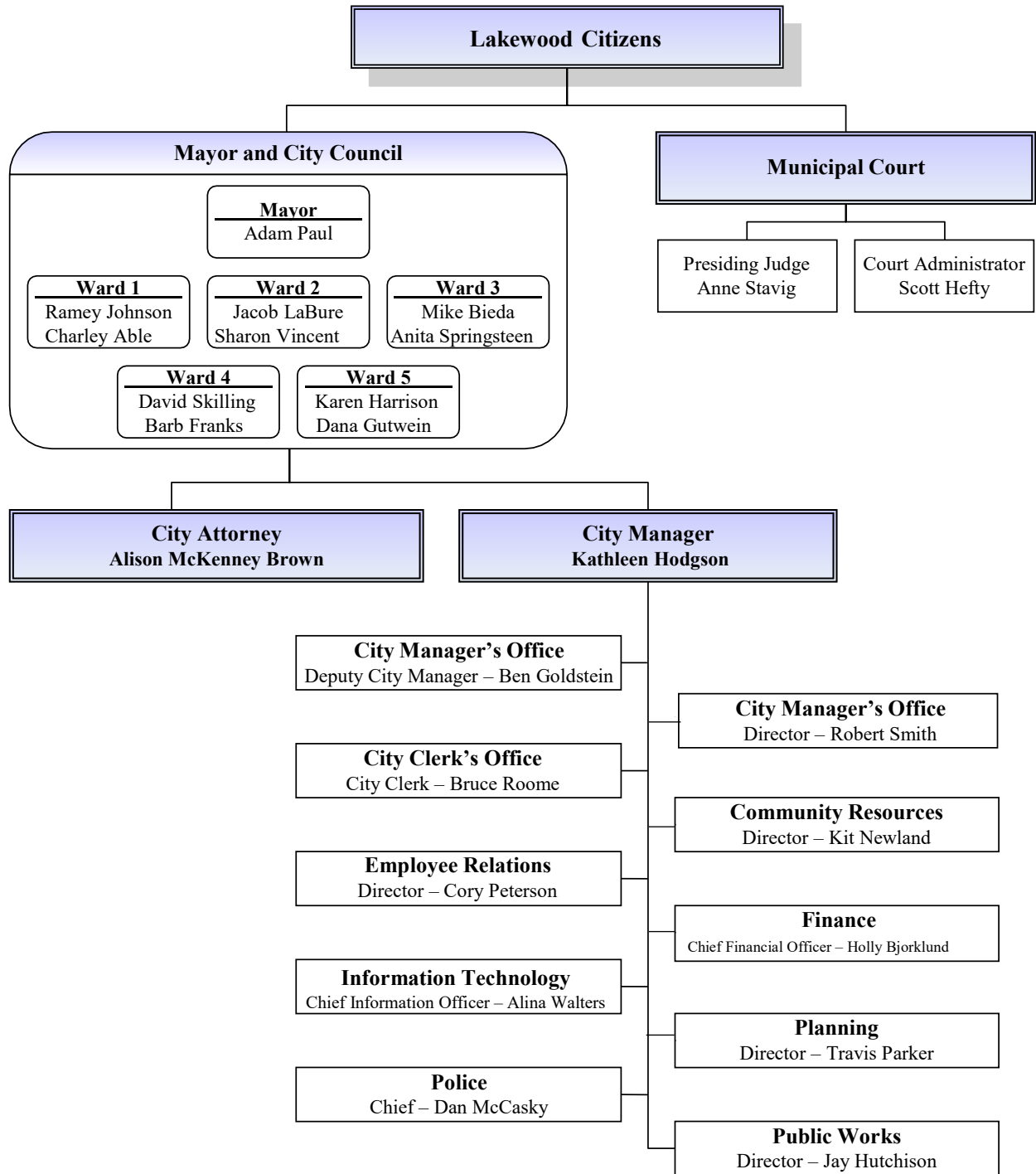
For its Comprehensive Annual
Financial Report
For the Fiscal Year Ended

December 31, 2019

Christopher P. Morill

Executive Director/CEO

**CITY OF LAKEWOOD, COLORADO
ORGANIZATION CHART**



**CITY OF LAKEWOOD, COLORADO
CITY OFFICIALS AND ADMINISTRATION**

Mayor:	At-Large	Adam Paul
Members of Council:	Ward I	Ramey Johnson Charley Able
	Ward II	Jacob LaBure Sharon Vincent
	Ward III	Mike Bieda Anita Springsteen
	Ward IV	David Skilling Barb Franks
	Ward V	Karen Harrison Dana Gutwein
City Officials:		
City Manager		Kathleen Hodgson
Deputy City Manager		Ben Goldstein
Department of Mayor and City Manager’s Office		Robert Smith, Director
City Attorney		Alison McKenney Brown
City Clerk		Bruce Roome
Department of Community Resources		Kit Newland, Director
Department of Employee Relations		Cory Peterson, Director
Department of Finance		Holly Björklund, Chief Financial Officer
Department of Information Technology		Alina Walters, Chief Information Officer
Municipal Court		Anne Stavig, Presiding Judge Scott Hefty, Court Administrator
Department of Planning		Travis Parker, Director
Police Department		Dan McCasky, Police Chief
Department of Public Works		Jay Hutchison, Director



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FINANCIAL SECTION

The Financial Section constitutes the formal portion of the report. The Independent Auditor's Report relates only to the combined and individual fund statements within this section.



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Independent Auditor's Report

Honorable Mayor and Members of City Council
City of Lakewood
Lakewood, Colorado

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Lakewood, Colorado (City) as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Lakewood, Colorado, as of December 31, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern within one year after the date that the financial statements are issued or available to be issued.



Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis, budgetary comparison information, and pension and OPEB schedules on pages e through m and 56 through 68 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance



with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, local highway finance report, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules and local highway finance report is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules and local highway finance report is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

BDO USA, LLP

July 8, 2021



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This section of the City of Lakewood's Comprehensive Annual Financial Report offers readers a narrative overview and analysis of the financial activities of the City for the year ended December 31, 2020. Readers are encouraged to consider the information presented here, in conjunction with the letter of transmittal, the basic financial statements and the notes to the financial statements, contained in this report.

I. Financial Highlights

- The City's assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources at the end of 2020 by \$635,348,781. Of this amount, \$73,334,499 represents unrestricted net position, which may be used to meet the government's ongoing obligations to citizens and creditors.
- The City's total net position increased by \$32,649,174 over the prior year.
- At the end of 2020, the City's governmental funds reported combined fund balances of \$125,231,037, an increase of \$16.8 million in comparison with the prior year. Approximately 26% of this amount (\$32 million) is available for spending at the government's discretion.
- At the end of 2020, unassigned fund balance for the General Fund was \$35,310,017, or approximately 32.9% of total General Fund expenditures.
- The City's total outstanding long-term debt decreased by \$446,785 from 2019.

The City's diverse core revenues and strong operating reserves illustrate the stable financial condition of the City. The City's increase in net position and continued investments in infrastructure demonstrate the City's continued positive overall financial health. While the City is not immune to a volatile economic environment, conservative planning and robust economic development have enabled the City to maintain a strong financial position and a stable level of services to the community. Further information is available in Section IV below.

Total governmental fund revenues increased \$4.9 million or 2.7% in 2020. General Fund revenues decreased \$9.3 million or 7.1% in 2020, primarily due to the unanticipated impact of the pandemic causing closure of not only local businesses, but of City programs that typically generate revenue. The City also felt the impact of declines in intergovernmental revenue sharing derived from other taxing authorities that support normal government services provided in the General Fund.

Capital Improvement Fund revenues decreased \$1.3 million or 7.5 % in 2020, primarily due to the loss in sales and use tax due to the pandemic.



For 2020, total fund balance for the General Fund increased \$10.2 million or 9.0% as a percent of expenditures and transfers out, in large part due to significant federal Coronavirus Aid, Relief, and Economic Security Act stimulus funding that allowed for a substantial portion of safety salaries to be covered with federal grant funds.

As a result, the fund balance of the General Fund has increased from \$31,196,282 to \$41,348,984 an increase of 32.5%. The fund balance of the General Fund taken as a percent of 2020 expenditures and transfers out was 36.5% as of December 31, 2020.

General Fund sales and use taxes, which comprised 63.1% of General Fund revenues, decreased \$3.45 million or 4.3%. Sales and use tax revenues collected by the Capital Improvement Fund decreased \$574,902 or 3.8%. The Capital Improvement Fund receives one sixth of the City's 3.0% sales and use tax revenues, to be used for capital improvements. During 2020, General Fund property taxes increased by \$1,358,353 or 12.9%.

Total governmental fund expenditures decreased \$3.55 million or 2.0% in 2020. Total General Fund expenditures and transfers out decreased \$23.9 million or 17.4%.

City Management, City Council and City Council's Budget & Audit Board are continuing to monitor General Fund revenues and expenditures. Despite uncertain economic circumstances, the City maintains a competitive, well trained and sufficiently equipped workforce for the effective delivery of community services.

II. Overview of the Financial Statements

Management's Discussion and Analysis is intended to provide an introduction to the City's basic financial statements. The City's basic financial statements contain three components: government-wide financial statements, fund financial statements, and notes to the financial statements. Following these statements, in this report, the City provides additional other supplementary information. The basic financial statements include two types of statements that present unique views of the City's financial position.

1. Government-wide Financial Statements

The government-wide financial statements are intended to provide readers with a broad overview of the City's financial condition. They are presented using accounting methods very similar to a privately owned business, or the economic resources measurement focus, and full accrual accounting.

- *The Statement of Net Position* presents information on all of the City's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the balance reported as *Net Position*. Over time, increases or decreases in net position can serve as an indicator of the City's financial condition.
- *The Statement of Activities* presents information showing how the City's net position changed during the given fiscal year. All changes in net position are reported as soon



as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Capital expenditures are not included in this statement; however capital grant revenues are reported.

2. Fund Financial Statements

The fund financial statements focus on specific elements of the City's finances and report on fund-specific operations in more detail than the government-wide financial statements. A fund is a grouping of resources that are segregated for the purpose of carrying on a specific activity or attaining certain objectives in accordance with given regulations, restrictions or limitations. Section 12.6 of the Lakewood City Charter governs the creation and the purpose of certain funds.

Governmental Funds

The governmental funds presentation is different from the governmental activities section of the government-wide financial statements even though these two statements account for essentially the same activities. Governmental funds presented have a budgetary or *current financial resources* measurement focus and use the modified accrual basis of accounting. That is, the governmental funds presentation focuses on the City's near-term financial position and changes thereto.

Proprietary Funds

Proprietary funds are unlike governmental funds in that they report the business-type activities of the City.

- *Enterprise funds* account for the operation of governmental programs that are intended to be supported primarily by user fees. These funds are presented as business-type activities on the government-wide financial statements but are presented in greater detail in the fund financial statements. In both cases, enterprise funds are presented using the *economic resources* measurement focus and full accrual accounting.
- *Internal service funds* account for goods and services provided by specific programs on a fee basis to the City's other departments and programs.

Fiduciary Funds

Fiduciary funds account for activities where the City acts in the capacity of a trustee, or fiduciary of another party's assets. The City is responsible for ensuring that the assets reported in this fund are used for their intended purpose. The City's fiduciary activities of the Retired City Manager's Pension Trust are reported in a separate statement of fiduciary net position.

3. Notes to the Basic Financial Statements

The notes to the basic financial statements provide additional information that is essential to a thorough understanding of the data provided in the government-wide and the fund financial statements.



III. Government-wide Financial Statement Analysis

Statement of Net Position

As noted earlier, the Statement of Net Position can serve as an indicator of the overall financial condition of the City. As of December 31, 2020, the City had total assets of \$712,322,270. As of December 31, 2020, the City's net position was \$635,526,847.

	Governmental Activities		Business-Type Activities		Total Primary Government	
	2020	2019	2020	2019	2020	2019
Assets						
Current and Other Assets	\$ 197,521,601	\$ 174,648,496	\$ 22,745,239	\$ 18,854,264	\$ 220,266,840	\$ 193,502,760
Capital Assets	464,181,754	458,792,413	27,873,676	27,308,451	492,055,430	486,100,864
Total Assets	661,703,355	633,440,909	50,618,915	46,162,715	712,322,270	679,603,624
Total Deferred Outflows of Resources	5,983,336	6,263,348	-	-	5,983,336	6,263,348
Liabilities						
Long-term Liabilities	31,822,170	32,310,770	-	-	31,822,170	32,310,770
Other Liabilities	23,265,297	23,186,416	1,468,223	1,583,196	24,733,520	24,769,612
Total Liabilities	55,087,467	55,497,186	1,468,223	1,583,196	56,555,690	57,080,382
Total Deferred Inflows of Resources	26,401,135	26,086,983	-	-	26,401,135	26,086,983
Net Position						
Net Investment in Capital Assets	447,176,590	441,082,405	27,873,676	27,308,451	475,050,266	468,390,856
Restricted	86,964,016	77,041,106	-	-	86,964,016	77,041,106
Unrestricted	52,057,483	39,996,577	21,277,016	17,271,068	73,334,499	57,267,645
Total Net Position	\$ 586,198,089	\$ 558,120,088	\$ 49,150,692	\$ 44,579,519	\$ 635,348,781	\$ 602,699,607

Capital Assets make up the largest portion of the City's Net Position. Capital assets include items such as infrastructure, buildings, equipment, machinery, land and other tangible items. Infrastructure includes streets, traffic signals, buildings and sidewalks. The City uses capital assets to provide services to the community and thus they are not available for immediate spending. During 2020, the City added to its capital assets.

- Capital Assets represent \$492,055,430 or 72.4% of Total Assets. Governmental capital assets added in 2020 included various park, street, technology and building improvements. The City undertook major investments in its Alameda Streetscape, Sheridan Boulevard sidewalks, Lakewood Heritage Center's Caretaker's cottage, a multi-use path, multiple traffic signal improvements, Glennon Heights Pool replacement, a license plate reading system, as well as, acquisition of additional Walker Branch park land.
- The City has continued to invest in its fleet of vehicles during 2020 replacing various heavy-duty trucks, police vehicles, a grader, a sewer cleaner and other light duty trucks and automobiles. Additional information on the City's capital assets can be found in the Capital Assets Note 4 on page 30, in the Notes to the Financial Statements section.
- The City retired long-term debt and increased reserves in some funds. In 2020, the City's overall long-term debt decreased by \$446,785 or 1.2%. During 2020 a portion of 2006A debt was refunded and an additional COP in the amount of \$4.5 million was issued to fund the replacement of the failing irrigation system at Fox Hollow. The City has appropriated funds in its 2021 budget to retire an additional \$3.04 million in long-term debt. This retirement of debt contributes to the City's positive overall financial health. Additional



information on the City’s long-term debt can be found in the Long-Term Debt Note 5 on page 32 in the Notes to the Financial Statements section.

- Of the City’s \$635,348,781 in net position, \$86,964,016 or 13.7% was restricted for various purposes, including emergencies, parks and open space, economic development, debt service, capital improvements and urban renewal. Additional information on net position restrictions may be found below under Governmental Fund Balances.

Statement of Activities

This statement presents information showing how the City’s net position changed during the given fiscal year. The following reflects the City’s change in net position:

	Governmental Activities		Business-Type Activities		Total Primary Government	
	2020	2019	2020	2019	2020	2019
Revenues						
Program Revenues-						
Charges for Services	\$ 18,194,667	\$ 24,786,650	\$ 17,456,990	\$ 15,246,562	\$ 35,651,657	\$ 40,033,212
Operating Grants and Contributions	34,374,614	16,051,999	-	-	34,374,614	16,051,999
Capital Grants and Contributions	6,547,728	7,456,864	1,093,550	2,172,564	7,641,278	9,629,428
General Revenues-						
Property & Specific Ownership Taxes	25,633,928	22,941,102	-	-	25,633,928	22,941,102
Sales and Use Taxes	90,913,614	94,964,762	-	-	90,913,614	94,964,762
Franchise & Other Taxes	10,786,294	11,459,287	-	-	10,786,294	11,459,287
Intergovernmental Revenue	371,894	297,242	-	-	371,894	297,242
Investment Income	3,811,743	4,800,751	230,143	271,231	4,041,886	5,071,982
Miscellaneous	196,910	232,635	2,540	16,035	199,450	248,670
TABOR Revenue Refund	-	-	-	-	-	-
Total Revenues	190,831,392	182,991,292	18,783,223	17,706,392	209,614,615	200,697,684
Expenses						
General Government	50,330,898	39,927,557	-	-	50,330,898	39,927,557
Public Safety	60,147,939	65,644,796	-	-	60,147,939	65,644,796
Public Works	15,848,463	3,831,135	-	-	15,848,463	3,831,135
Culture and Recreation	17,232,070	25,305,871	-	-	17,232,070	25,305,871
Urban Development and Housing	15,073,803	17,229,186	-	-	15,073,803	17,229,186
Economic Opportunity	4,106,686	4,974,827	-	-	4,106,686	4,974,827
Interest on Long-term Debt	775,564	1,107,604	-	-	775,564	1,107,604
Golf Course	-	-	4,951,024	4,731,740	4,951,024	4,731,740
Sewer	-	-	4,420,953	4,420,324	4,420,953	4,420,324
Stormwater	-	-	2,916,510	2,640,772	2,916,510	2,640,772
Water	-	-	1,161,531	1,142,962	1,161,531	1,142,962
Total Expenses	163,515,423	158,020,976	13,450,018	12,935,798	176,965,441	170,956,774
Increase (Decrease) Before Transfers	27,315,969	24,970,316	5,333,205	4,770,594	32,649,174	29,740,910
Transfers	762,032	663,654	(762,032)	(663,654)	-	-
Increase (Decrease) in Net Position	28,078,001	25,633,970	4,571,173	4,106,940	32,649,174	29,740,910
Net Position, Beginning of Year	558,120,088	532,486,118	44,579,519	40,472,579	602,699,607	572,958,697
Cumulative adjustment-accounting standard	-	-	-	-	-	-
Net Position, End of Year	\$ 586,198,089	\$ 558,120,088	\$ 49,150,692	\$ 44,579,519	\$ 635,348,781	\$ 602,699,607



IV. Fund Financial Statement Analysis

As noted earlier, the City uses fund accounting so as to segregate resources for the purpose of carrying on a specific activity or attaining certain objectives in accordance with regulations, restrictions or other limitations on the use of the funds.

Governmental Fund Balances

As mentioned in the Financial Highlights, General Fund fund balance increased by \$10.1 million or 9.0% of expenditures and transfers out in 2020, an increase from \$31,196,282 to \$41,348,984 or 32.5%. As of December 31, 2020, the Fund Balance of the General Fund taken as a percent of 2020 expenditures and transfers out was 36.5 %.

City Council has set forth a strategic target for General Fund balance to be 10.0% of expenditures plus transfers out, or greater. Additionally, City Council has adopted a General Fund budget policy that requires revenues to exceed expenditures excluding the use of fund balance. Should special circumstances necessitate the use of General Fund fund balance, the City Manager is required by policy to present an alternative to using fund balance by way of reduced expenditures.

During strong economic conditions the City has had the opportunity to increase fund balances, which provides financial flexibility during economic downturns and in emergencies. Until 2016, the City had not had a year when it had reduced its General Fund balance since 2003. In the last four decades, during each decade, the City has experienced at least two years with a decrease in its General Fund balance. The City's 5-year Strategic Financial Plan currently anticipates a decreasing fund balance during the forecasted years. During unfavorable economic cycles, the City has made conservatively low estimates of future revenues and conservatively high estimates of future expenditures. The current fund balance level will give the City resources to weather economic challenges and make pay-as-you-go investments in capital infrastructure, as was done in 2020.

The Capital Improvement Fund had an increase in fund balance of \$535,764 or 3.2% during 2020.

The Lakewood Reinvestment Authority had an increase in fund balance of \$1.1 million or 19.6% during 2020. Capital Outlay decreased from \$14.6M in 2019 to \$12.6M in 2020 largely due to a decrease in construction as a result of the pandemic.

At December 31, 2020, the City's Grants Fund had a negative fund balance of \$2.5 million. This is due to receiving the reimbursements for several large construction/traffic grants after the recognition period for 2020. Amounts were received in 2021, and we anticipate a positive fund balance moving forward.

Beginning in the 2010 Comprehensive Annual Financial Report, the City reported fund balance classifications as required by Governmental Accounting Standards Board Statement No. 54 ("GASB 54"). The objective of GASB 54 reporting is to enhance the usefulness of fund balance information by providing fund balance classifications that can be applied more consistently across governments. The classifications are based on the relative strength of the constraints that control



how specific amounts can be spent, or in the case of inventories, the inability to be spent. This reporting does not present any changes in the strategic initiatives of the City, and enhances public disclosure of the City’s financial condition.

- *Nonspendable* - generally for inventories and prepaid expenses that are a part of fund balance but are not available for spending.
- *Restricted* - includes amounts that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation. Under the Colorado Constitution, the City has restricted fund balance for emergencies and other fund balances for which the funds may only be used for a specific purpose.
- *Assigned* - is for those funds for which the City intends to spend on specific purposes, while maintaining the flexibility to change these intentions without the elements present in the *restricted* classification. The City has made a commitment via its budgetary process to fund the replacement of equipment and cultural programming under these auspices.
- *Unassigned* - is the residual classification for the City’s General Fund only and includes all spendable amounts not contained in other classifications.

	General Fund	Grants Fund	Capital Improvements Fund	Lakewood Reinvestment Authority Fund	TABOR Fund	Other Governmental Funds	Total Governmental Funds
Nonspendable:							
Inventories	\$ 381,884	\$ -	\$ -	\$ -	\$ -	\$ 29,480	\$ 411,364
Prepays	<u>737,822</u>	-	-	-	-	11,000	<u>748,822</u>
Total Nonspendable	<u>1,119,706</u>	-	-	-	-	40,480	<u>1,160,186</u>
Restricted for:							
Emergencies	4,453,679	-	-	-	-	-	4,453,679
Parks and Open Space	-	-	-	-	-	13,148,235	13,148,235
Economic Development	-	-	-	-	-	9,254,090	9,254,090
Debt Service	465,582	-	-	-	-	7,371,894	7,837,476
Capital Improvements	-	-	17,495,675	-	-	-	17,495,675
TABOR Spending	-	-	-	-	28,272,723	-	28,272,723
Urban Renewal	-	-	-	6,502,138	-	-	6,502,138
Total Restricted	<u>4,919,261</u>	-	<u>17,495,675</u>	<u>6,502,138</u>	<u>28,272,723</u>	<u>29,774,219</u>	<u>86,964,016</u>
Assigned to:							
Cultural Activities	-	-	-	-	-	323,376	323,376
Capital Improvements	-	-	-	-	-	4,022,326	4,022,326
Subsequent year's budget approp. of fund balance	<u>4,603,838</u>	-	-	-	-	-	<u>4,603,838</u>
Total Assigned	<u>4,603,838</u>	-	-	-	-	4,345,702	<u>8,949,540</u>
Unassigned	<u>30,706,179</u>	<u>(2,548,884)</u>	-	-	-	-	<u>28,157,295</u>
Total Fund Balances	<u>\$ 41,348,984</u>	<u>\$ (2,548,884)</u>	<u>\$ 17,495,675</u>	<u>\$ 6,502,138</u>	<u>\$ 28,272,723</u>	<u>\$ 34,160,401</u>	<u>\$ 125,231,037</u>



Revenues

As discussed in the financial highlights, General Fund revenues had an overall decrease in 2020 compared to 2019 of \$9.3M. As previously noted, this was due to the pandemic.

- Taxes decreased by \$3.5M over 2019 as a result of the pandemic.
- Investment income decreased \$0.9M in 2020 over 2019 due to the influx of the federal investment in the economy affecting returns on the City's holdings.
- General Fund sales and use tax revenues decreased \$3.5M or 4.3% during 2020 as a result of the pandemic. Conversely, building materials use tax revenues increased \$1.0M or 29.8% as a result of the increase in overall building activity in the City.
- During 2020, General Fund property tax receipts increased \$1.4M or 12.9%. Property taxes are assessed and collected in arrears. As such, the 2020 receipts reflect the 2019 property assessment values, which indicates a growing market.
- The Lakewood Reinvestment Authority had an increase in 2020 revenue in the amount of \$1.2 million or 9.5%. This is reflective of the same change and improvement in property tax values and assessments in revitalized areas and reflects some new construction in the revitalized areas of the City.

Expenditures

Due to the COVID-19 pandemic and 2020 retail restrictions, sales tax revenues were down. The City is substantially reliant on sales tax revenues driven by consumer purchases which are unpredictable and discretionary. However, the increase in property tax revenues mitigated some of this decrease.

Because of this, it's prudent for the City to pursue operational efficiencies and plan new initiatives cautiously. In the face of this, the City has made thoughtful decisions regarding its spending.

- The City continued a strategic hiring process whereby departments sought alternatives to filling vacant positions and was only filling positions upon an evaluation and approval by the City Manager.
- General Fund expenditures and transfers out decreased \$23.9 million or 17.4% over 2019. This was largely due to the correlating reduction in expenditures due to limiting of services provided during the pandemic. Additionally, public safety salaries were transferred out of the General Fund, into the Grants Fund as they were allowable expenses under the Coronavirus Aid, Relief, and Economic Security Act stimulus funding.



General Fund Budgetary Highlights

Over the course of the year the City Council revised the City's budget. These revisions were made primarily for additional grant funding opportunities that arose after the initial budget was approved.

Economic Factors and Next Year's Budget

In preparing both the 2020 revised budget as well as the 2021 budget, the City seeks guidance from many sources for an overall economic outlook. Those sources include the State Governor's Office of Planning & Budgeting and the State Legislative Council's economics staff.

V. Requests for Information

This financial report is designed to provide a general overview of the City's finances. Questions concerning the information provided in this report or other financial information should be addressed to the Chief Financial Officer, City of Lakewood, 480 South Allison Parkway, Lakewood, Colorado 80226, or via telephone at (303) 987-7600 or via e-mail at finance@lakewood.org.



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BASIC FINANCIAL STATEMENTS



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CITY OF LAKEWOOD, COLORADO
STATEMENT OF NET POSITION
December 31, 2020

	Primary Government		Total
	Governmental Activities	Business-Type Activities	
Assets			
Cash and Investments	\$ 115,751,477	\$ 19,554,526	\$ 135,306,003
Restricted Cash and Investments	36,220,494	-	36,220,494
Receivables			
Accounts	10,128,129	3,072,407	13,200,536
Interest	276,640	-	276,640
Taxes	33,984,675	-	33,984,675
Inventories	411,364	118,306	529,670
Prepays	748,822	-	748,822
Capital Assets, Not Being Depreciated	157,432,126	11,964,800	169,396,926
Capital Assets, Net of Accumulated Depreciation	306,749,628	15,908,876	322,658,504
Total Assets	<u>661,703,355</u>	<u>50,618,915</u>	<u>712,322,270</u>
Deferred Outflows of Resources			
Loss on Debt Refunding, Net of Accumulated Amortization	57,478	-	57,478
Deferred Outflows - Retired City Manager and OPEB	5,925,858	-	5,925,858
Total Deferred Outflows of Resources	<u>5,983,336</u>	<u>-</u>	<u>5,983,336</u>
Total Assets and Deferred Outflows of Resources	<u>\$ 667,686,691</u>	<u>\$ 50,618,915</u>	<u>\$ 718,363,084</u>
Liabilities			
Accounts Payable	\$ 8,633,315	\$ 1,255,551	\$ 9,888,866
Accrued Liabilities	5,892,224	56,871	5,949,095
Accrued Interest Payable	76,818	-	76,818
Refundable Deposits	4,889,286	-	4,889,286
Retainage Payable	106,972	-	106,972
Unearned Revenues	1,111,152	155,801	1,266,953
Claims Payable	2,555,530	-	2,555,530
Noncurrent Liabilities			
Due Within One Year	3,260,583	-	3,260,583
Due In More Than One Year	28,561,587	-	28,561,587
Total Liabilities	<u>55,087,467</u>	<u>1,468,223</u>	<u>56,555,690</u>
Deferred Inflows of Resources			
Property Taxes	24,973,506	-	24,973,506
Deferred Inflows - Retired City Manager and OPEB	1,427,629	-	1,427,629
Total Deferred Inflows of Resources	<u>26,401,135</u>	<u>-</u>	<u>26,401,135</u>
Net Position			
Net Investment in Capital Assets	447,176,590	27,873,676	475,050,266
Restricted for			
Emergencies	4,453,679	-	4,453,679
Parks and Open Space	13,148,235	-	13,148,235
Economic Development	9,254,090	-	9,254,090
Debt Service	7,837,476	-	7,837,476
Capital Improvements	17,495,675	-	17,495,675
TABOR Spending	28,272,723	-	28,272,723
Urban Renewal	6,502,138	-	6,502,138
Unrestricted	52,057,483	21,277,016	73,334,499
Total Net Position	<u>586,198,089</u>	<u>49,150,692</u>	<u>635,348,781</u>
Total Liabilities, Deferred Inflows of Resources and Net Position	<u>\$ 667,686,691</u>	<u>\$ 50,618,915</u>	<u>\$ 718,305,606</u>

The accompanying notes are an integral part of the financial statements.

CITY OF LAKEWOOD, COLORADO
STATEMENT OF ACTIVITIES
Year Ended December 31, 2020

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
PRIMARY GOVERNMENT				
Governmental Activities				
General Government	\$ 50,330,898	\$ 6,348,491	\$ 11,954,964	\$ -
Public Safety	60,147,939	6,246,127	3,555,960	23,576
Public Works	15,848,463	554,725	4,009,999	5,096,498
Culture and Recreation	17,232,070	3,332,325	12,908,762	2,285
Urban Development and Housing	15,073,803	1,037,197	480,424	1,425,369
Economic Opportunity	4,106,686	675,802	1,464,505	-
Interest and Fees on Long-Term Debt	775,564	-	-	-
Total Governmental Activities	163,515,423	18,194,667	34,374,614	6,547,728
Business-Type Activities				
Golf Course	4,951,024	6,565,267	-	-
Sewer	4,420,953	4,387,290	-	1,013,150
Stormwater	2,916,510	5,187,219	-	-
Water	1,161,531	1,317,214	-	80,400
Total Business-Type Activities	13,450,018	17,456,990	-	1,093,550
Total Primary Government	\$ 176,965,441	\$ 35,651,657	\$ 34,374,614	\$ 7,641,278

General Revenues

- Taxes
 - Property and Specific Ownership
 - General Sales and Use
 - Building Materials and Motor Vehicle Use
 - Franchise
 - Business and Occupational
 - Hotel Accommodation
- Intergovernmental Revenues not Restricted to Specific Programs
- Investment Income
- Gain on Sale of Capital Assets
- Miscellaneous

Transfers

Total General Revenues and Transfers

Change in Net Position

NET POSITION, Beginning of Year

NET POSITION, End of Year

The accompanying notes are an integral part of the financial statements.

Net (Expense) Revenue and Change in Net Position

Governmental Activities	Business-Type Activities	Total
\$ (32,027,443)	\$ -	\$ (32,027,443)
(50,322,276)	-	(50,322,276)
(6,187,241)	-	(6,187,241)
(988,698)	-	(988,698)
(12,130,813)	-	(12,130,813)
(1,966,379)	-	(1,966,379)
(775,564)	-	(775,564)
<u>(104,398,414)</u>	<u>-</u>	<u>(104,398,414)</u>
-	1,614,243	1,614,243
-	979,487	979,487
-	2,270,709	2,270,709
-	236,083	236,083
<u>-</u>	<u>5,100,522</u>	<u>5,100,522</u>
<u>(104,398,414)</u>	<u>5,100,522</u>	<u>(99,297,892)</u>
25,633,928	-	25,633,928
77,791,872	-	77,791,872
13,121,742	-	13,121,742
5,984,312	-	5,984,312
3,861,558	-	3,861,558
940,424	-	940,424
371,894	-	371,894
3,811,743	230,143	4,041,886
196,910	-	196,910
-	2,540	2,540
762,032	(762,032)	-
<u>132,476,415</u>	<u>(529,349)</u>	<u>131,947,066</u>
28,078,001	4,571,173	32,649,174
<u>558,120,088</u>	<u>44,579,519</u>	<u>602,699,607</u>
<u>\$ 586,198,089</u>	<u>\$ 49,150,692</u>	<u>\$ 635,348,781</u>

CITY OF LAKEWOOD, COLORADO
BALANCE SHEET
GOVERNMENTAL FUNDS
December 31, 2020

	General Fund	Grants Fund	Capital Improvements Fund	Lakewood Reinvestment Authority Fund
ASSETS				
Cash and Investments	\$ 36,143,293	\$ -	\$ 22,514,251	\$ 6,736,203
Restricted Cash and Investments	465,582	-	-	-
Accounts Receivable	3,053,279	4,329,422	1,174,271	98,756
Property Taxes Receivable	11,981,424	-	-	13,114,712
Sales Taxes Receivable	7,397,456	-	1,436,028	55,055
Interest Receivable	276,640	-	-	-
Interfund Receivable	1,565,492	-	-	-
Inventories	381,884	-	-	-
Prepays	737,822	-	-	-
Total Assets	<u>\$ 62,002,872</u>	<u>\$ 4,329,422</u>	<u>\$ 25,124,550</u>	<u>\$ 20,004,726</u>
LIABILITIES				
Accounts Payable	\$ 2,696,376	\$ 1,646,388	\$ 2,482,242	\$ 387,118
Interfund Payable	-	1,565,492	-	-
Accrued Liabilities	5,772,186	34,380	18,153	758
Refundable Deposits	150,030	-	4,737,956	-
Retainage Payable	-	91,465	-	-
Unearned Revenues	176,502	364,167	390,524	-
Total Liabilities	<u>8,795,094</u>	<u>3,701,892</u>	<u>7,628,875</u>	<u>387,876</u>
DEFERRED INFLOWS OF RESOURCES				
Grants	-	3,176,414	-	-
Property Taxes	11,858,794	-	-	13,114,712
Total Deferred Inflows of Resources	<u>11,858,794</u>	<u>3,176,414</u>	<u>-</u>	<u>13,114,712</u>
FUND BALANCES				
Nonspendable:				
Inventories	381,884	-	-	-
Prepays	737,822	-	-	-
Restricted for:				
Emergencies	4,453,679	-	-	-
Parks and Open Space	-	-	-	-
Economic Development	-	-	-	-
Debt Service	465,582	-	-	-
Capital Improvements	-	-	17,495,675	-
TABOR Spending	-	-	-	-
Urban Renewal	-	-	-	6,502,138
Assigned to:				
Cultural Activities	-	-	-	-
Capital Improvements	-	-	-	-
Subsequent year's budget: approp. of fund balance	4,603,838	-	-	-
Unassigned	30,706,179	(2,548,884)	-	-
Total Fund Balances	<u>41,348,984</u>	<u>(2,548,884)</u>	<u>17,495,675</u>	<u>6,502,138</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 62,002,872</u>	<u>\$ 4,329,422</u>	<u>\$ 25,124,550</u>	<u>\$ 20,004,726</u>

The accompanying notes are an integral part of the financial statements.

TABOR Fund	Other Governmental Funds	Total Governmental Funds
\$ -	\$ 26,934,584	\$ 92,328,331
28,276,332	7,478,580	36,220,494
1,407	1,470,994	10,128,129
-	-	25,096,136
-	-	8,888,539
-	-	276,640
-	-	1,565,492
-	29,480	411,364
-	11,000	748,822
\$ 28,277,739	\$ 35,924,638	\$ 175,663,947
\$ -	\$ 1,305,976	\$ 8,518,100
-	-	1,565,492
5,016	53,261	5,883,754
-	1,300	4,889,286
-	15,507	106,972
-	179,959	1,111,152
5,016	1,556,003	22,074,756
-	208,234	3,384,648
-	-	24,973,506
-	208,234	28,358,154
-	29,480	411,364
-	11,000	748,822
-	-	4,453,679
-	13,148,235	13,148,235
-	9,254,090	9,254,090
-	7,371,894	7,837,476
-	-	17,495,675
28,272,723	-	28,272,723
-	-	6,502,138
-	323,376	323,376
-	4,022,326	4,022,326
-	-	4,603,838
-	-	28,157,295
28,272,723	34,160,401	125,231,037
\$ 28,277,739	\$ 35,924,638	\$ 175,663,947



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CITY OF LAKEWOOD, COLORADO
RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF NET POSITION
December 31, 2020

Amounts reported for governmental activities in the statement of net position are different because:

Fund Balances - Governmental Funds	\$ 125,231,037
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in governmental funds.	464,181,754
In governmental funds, revenue is not recognized until it is available to liquidate current year liabilities and it is deferred.	3,384,648
Internal service funds are used by management to charge the cost of certain activities, such as insurance, to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.	20,743,931
Long-term liabilities and related items are not due and payable in the current year and, therefore, are not reported in governmental funds. These include long-term debt (\$31,822,170), accrued interest payable (\$76,818), loss on debt refunding \$57,478, deferred outflows of resources relating to OPEB \$4,604,172, deferred outflows of resources relating to Retired City Manager Pension \$1,321,686, deferred inflows of resources relating to OPEB (\$1,168,714), and deferred inflows of resources relating to Retired City Manager Pension (\$258,915).	(27,343,281)
Total Net Position of Governmental Activities	\$ 586,198,089

The accompanying notes are an integral part of the financial statements.

CITY OF LAKEWOOD, COLORADO
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
Year Ended December 31, 2020

	General Fund	Grants Fund	Capital Improvements Fund	Lakewood Reinvestment Authority Fund
REVENUES				
Taxes	\$ 98,791,468	\$ -	\$ 14,534,867	\$ 13,067,077
Licenses and Permits	4,111,663	-	-	-
Charges for Services	8,094,617	-	-	-
Fines and Forfeitures	1,339,908	-	-	-
Intergovernmental	5,272,597	19,420,977	1,921,790	-
Miscellaneous				
Investment Income	2,388,942	2,756	315,666	18,752
Other	547,421	-	-	966,814
Total Revenues	<u>120,546,616</u>	<u>19,423,733</u>	<u>16,772,323</u>	<u>14,052,643</u>
EXPENDITURES				
Current				
General Government	32,047,673	12,114,986	2,056,262	-
Public Safety	54,611,927	2,434,398	514,125	-
Public Works	7,169,108	35,679	810,419	-
Culture and Recreation	11,260,541	25,124	-	-
Urban Development and Housing	525,682	1,044,633	21,791	282,548
Economic Opportunity	922,892	1,574,992	-	-
Capital Outlay				
General Government	356,138	516,386	567,083	-
Public Safety	111,330	858,318	1,129,595	-
Public Works	548	3,842,996	6,806,458	-
Culture and Recreation	-	-	-	-
Urban Development and Housing	-	-	-	12,551,973
Economic Opportunity	-	-	1,582,247	-
Debt Service				
Principal	311,054	335,000	-	115,648
Interest and Fiscal Charges	104,721	33,988	-	37,073
Bond Issuance Costs	-	-	-	-
Total Expenditures	<u>107,421,614</u>	<u>22,816,500</u>	<u>13,487,980</u>	<u>12,987,242</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>13,125,002</u>	<u>(3,392,767)</u>	<u>3,284,343</u>	<u>1,065,401</u>
OTHER FINANCING SOURCES (USES)				
Gain on Sale of Capital Asset	-	-	-	-
Payment to Escrow Agent for COP refunding	-	-	-	-
Proceeds from COP Refunding	-	-	-	-
Transfers In	3,038,000	1,178,927	1,770,000	-
Transfers Out	(6,010,300)	(7,582)	(4,518,579)	-
Total Other Financing Sources (Uses)	<u>(2,972,300)</u>	<u>1,171,345</u>	<u>(2,748,579)</u>	<u>-</u>
Net Change in Fund Balances	10,152,702	(2,221,422)	535,764	1,065,401
FUND BALANCES, Beginning of Year	<u>31,196,282</u>	<u>(327,462)</u>	<u>16,959,911</u>	<u>5,436,737</u>
FUND BALANCES, End of Year	<u>\$ 41,348,984</u>	<u>\$ (2,548,884)</u>	<u>\$ 17,495,675</u>	<u>\$ 6,502,138</u>

The accompanying notes are an integral part of the financial statements.

TABOR Fund	Other Governmental Funds	Total Governmental Funds
\$ -	\$ 940,424	\$ 127,333,836
-	-	4,111,663
-	2,289,977	10,384,594
-	-	1,339,908
-	12,660,513	39,275,877
385,484	399,123	3,510,723
-	25,638	1,539,873
<u>385,484</u>	<u>16,315,675</u>	<u>187,496,474</u>
-	65,327	46,284,248
585,053	-	58,145,503
16,750	-	8,031,956
-	5,945,014	17,230,679
-	626,367	2,501,021
-	-	2,497,884
-	2,889,409	4,329,016
591,341	-	2,690,584
65,427	-	10,715,429
961,668	2,503,112	3,464,780
-	-	12,551,973
-	-	1,582,247
-	4,605,000	5,366,702
-	528,632	704,414
-	69,359	69,359
<u>2,220,239</u>	<u>17,232,220</u>	<u>176,165,795</u>
<u>(1,834,755)</u>	<u>(916,545)</u>	<u>11,330,679</u>
-	196,910	196,910
-	(1,161,391)	(1,161,391)
-	5,660,000	5,660,000
1,756,001	6,257,374	14,000,302
-	(2,701,809)	(13,238,270)
<u>1,756,001</u>	<u>8,251,084</u>	<u>5,457,551</u>
(78,754)	7,334,539	16,788,230
<u>28,351,477</u>	<u>26,825,862</u>	<u>108,442,807</u>
<u>\$ 28,272,723</u>	<u>\$ 34,160,401</u>	<u>\$ 125,231,037</u>



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CITY OF LAKEWOOD, COLORADO
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
Year Ended December 31, 2020

Amounts reported for governmental activities in the statement of activities are different because:

Net Change in Fund Balances - Governmental Funds	\$ 16,788,230
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the costs of those assets are allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital asset additions \$17,066,106 exceeded depreciation expense (\$11,622,631) and net book value of capital asset disposals (\$54,134) in the current year.	5,389,341
The change in other post-employment benefit (OPEB) related deferred inflows \$164,234, Retired City Manager Pension deferred inflows (\$258,915), OPEB deferred outflows of (\$1,486,171), and Retired City Manager Pension deferred outflows \$1,321,686 are not reported in the fund financial statements.	(259,166)
The issuance of long-term debt provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position and does not affect the statement of activities. Repayment of long-term principal is an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net position and does not affect the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items: issuance of COPs (\$5,660,000), COP payments of \$5,695,000 including COP defeasement of (\$1,090,000), payment to escrow agent of \$1,161,391 including COP interest of (\$389), note payments of \$450,648, capital lease payments of \$311,054, amortization of premium \$130,641, and amortization of loss on refunding of (\$186,529).	811,816
Revenues in the statement of activities that do not provide current financial resources are deferred in governmental funds.	2,836,988
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. This includes the change in accrued interest payable \$54,486, compensated absences (\$182,871), net pension liability \$168,420, net pension prior year correction of \$41,815, and the OPEB liability (\$466,107).	(384,257)
Internal service funds are used by management to charge the cost of certain activities, such as insurance, to individual funds. The activities of the internal service funds are reported with governmental activities in the statement of activities.	2,895,049
Change in Net Position of Governmental Activities	<u>\$ 28,078,001</u>

The accompanying notes are an integral part of the financial statements.



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CITY OF LAKEWOOD, COLORADO
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
December 31, 2020

	Business-Type Activities - Enterprise Funds					Governmental
					Total	Internal
	Golf Course	Sewer	Stormwater	Nonmajor	Enterprise	Service
	Fund	Fund	Fund	Water	Funds	Funds
	Fund	Fund	Fund	Fund	Funds	Funds
ASSETS						
Current Assets						
Cash and Investments	\$ 855,033	\$ 8,514,882	\$ 8,127,909	\$ 2,056,702	\$ 19,554,526	\$ 23,423,146
Accounts Receivable	11,387	1,508,283	1,260,803	291,934	3,072,407	-
Inventories	118,306	-	-	-	118,306	-
Total Current Assets	<u>984,726</u>	<u>10,023,165</u>	<u>9,388,712</u>	<u>2,348,636</u>	<u>22,745,239</u>	<u>23,423,146</u>
Noncurrent Assets						
Land	6,921,465	149,437	331,863	75,459	7,478,224	-
Construction in Progress	13,501	-	4,473,075	-	4,486,576	-
Infrastructure	-	14,279,296	16,205,853	1,744,488	32,229,637	-
Buildings	4,732,305	-	-	-	4,732,305	-
Improvements	3,217,062	419,766	-	20,600	3,657,428	-
Machinery, Furniture and Equipment	2,374,808	89,674	559,445	-	3,023,927	-
Less Accumulated Depreciation	<u>(8,559,733)</u>	<u>(10,824,641)</u>	<u>(6,856,019)</u>	<u>(1,494,028)</u>	<u>(27,734,421)</u>	<u>-</u>
Total Noncurrent Assets	<u>8,699,408</u>	<u>4,113,532</u>	<u>14,714,217</u>	<u>346,519</u>	<u>27,873,676</u>	<u>-</u>
Total Assets	<u>\$ 9,684,134</u>	<u>\$ 14,136,697</u>	<u>\$ 24,102,929</u>	<u>\$ 2,695,155</u>	<u>\$ 50,618,915</u>	<u>\$ 23,423,146</u>
LIABILITIES AND NET POSITION						
Current Liabilities						
Accounts Payable	\$ 28,019	\$ 1,141,922	\$ 15,607	\$ 70,003	\$ 1,255,551	\$ 115,215
Accrued Liabilities	29,585	7,022	18,494	1,770	56,871	8,470
Unearned Revenues	155,801	-	-	-	155,801	-
Claims Payable	-	-	-	-	-	2,555,530
Total Current Liabilities	<u>213,405</u>	<u>1,148,944</u>	<u>34,101</u>	<u>71,773</u>	<u>1,468,223</u>	<u>2,679,215</u>
NET POSITION						
Net Investment in Capital Assets	8,699,408	4,113,532	14,714,217	346,519	27,873,676	-
Unrestricted	<u>771,321</u>	<u>8,874,221</u>	<u>9,354,611</u>	<u>2,276,863</u>	<u>21,277,016</u>	<u>20,743,931</u>
Total Net Position	<u>9,470,729</u>	<u>12,987,753</u>	<u>24,068,828</u>	<u>2,623,382</u>	<u>49,150,692</u>	<u>20,743,931</u>
Total Liabilities and Net Position	<u>\$ 9,684,134</u>	<u>\$ 14,136,697</u>	<u>\$ 24,102,929</u>	<u>\$ 2,695,155</u>	<u>\$ 50,618,915</u>	<u>\$ 23,423,146</u>

The accompanying notes are an integral part of the financial statements.

CITY OF LAKEWOOD, COLORADO
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
PROPRIETARY FUNDS
Year Ended December 31, 2020

	Business-Type Activities - Enterprise Funds					Governmental
					Activities	
	Golf Course Fund	Sewer Fund	Stormwater Fund	Nonmajor Water Fund	Total	Internal Service Funds
OPERATING REVENUES						
Charges for Services	\$ 6,565,267	\$ 4,387,290	\$ 5,187,219	\$ 1,317,214	\$ 17,456,990	\$ 14,360,180
Miscellaneous	2,540	-	-	-	2,540	2,082,062
Total Operating Revenues	<u>6,567,807</u>	<u>4,387,290</u>	<u>5,187,219</u>	<u>1,317,214</u>	<u>17,459,530</u>	<u>16,442,242</u>
OPERATING EXPENSES						
Cost of Goods Sold	325,280	-	-	-	325,280	-
Personnel Services	2,870,890	673,457	1,372,547	142,480	5,059,374	534,586
Services and Supplies	1,480,657	398,854	871,191	55,213	2,805,915	760,045
Sanitation Treatment	-	2,847,252	-	-	2,847,252	-
Water Purchased	-	-	-	952,542	952,542	-
Claims	-	-	-	-	-	9,549,739
Premiums	-	-	-	-	-	3,003,843
Capital Maintenance	7,689	3,349	1,350	1,764	14,152	-
Depreciation	266,508	498,041	671,422	9,532	1,445,503	-
Total Operating Expenses	<u>4,951,024</u>	<u>4,420,953</u>	<u>2,916,510</u>	<u>1,161,531</u>	<u>13,450,018</u>	<u>13,848,213</u>
Operating Income (Loss)	1,616,783	(33,663)	2,270,709	155,683	4,009,512	2,594,029
NONOPERATING REVENUES						
Investment Income	643	101,108	102,602	25,790	230,143	301,020
Income Before Contributions and Transfers	1,617,426	67,445	2,373,311	181,473	4,239,655	2,895,049
System Investment Fees	-	1,013,150	-	80,400	1,093,550	-
Transfers In	-	-	-	-	-	1,200,000
Transfers Out	(762,032)	-	-	-	(762,032)	(1,200,000)
Change in Net Position	855,394	1,080,595	2,373,311	261,873	4,571,173	2,895,049
NET POSITION, Beginning of Year	<u>8,615,335</u>	<u>11,907,158</u>	<u>21,695,517</u>	<u>2,361,509</u>	<u>44,579,519</u>	<u>17,848,882</u>
NET POSITION, End of Year	<u>\$ 9,470,729</u>	<u>\$ 12,987,753</u>	<u>\$ 24,068,828</u>	<u>\$ 2,623,382</u>	<u>\$ 49,150,692</u>	<u>\$ 20,743,931</u>

The accompanying notes are an integral part of the financial statements.

CITY OF LAKEWOOD, COLORADO
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
Year Ended December 31, 2020

	Business-Type Activities - Enterprise Funds					Governmental Activities
	Golf Course Fund	Sewer Fund	Stormwater Fund	Nonmajor Water Fund	Total	Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES						
Cash Received from Customers	\$ 6,587,537	\$ 4,021,383	\$ 5,125,829	\$ 1,238,538	\$ 16,973,287	\$ 14,485,577
Other Receipts	2,540	-	-	-	2,540	2,082,062
Cash Paid to Suppliers	(1,771,932)	(3,223,221)	(908,477)	(1,017,667)	(6,921,297)	(13,531,548)
Cash Paid to Employees	(2,926,352)	(692,660)	(1,411,060)	(144,832)	(5,174,904)	(548,137)
Net Cash Provided by Operating Activities	1,891,793	105,502	2,806,292	76,039	4,879,626	2,487,954
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES						
Transfers Out	(762,032)	-	-	-	(762,032)	-
Net (Payments) from Other Funds	(196,203)	-	-	-	(196,203)	-
Net Cash Provided by Noncapital Financing Activities	(958,235)	-	-	-	(958,235)	-
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES						
Purchases of Capital Assets	(79,168)	(329,032)	(1,602,528)	-	(2,010,728)	-
System Investment Fees Received	-	1,013,150	-	80,400	1,093,550	-
Net Cash Provided (Used) by Capital and Related Financing Activities	(79,168)	684,118	(1,602,528)	80,400	(917,178)	-
CASH FLOWS FROM INVESTING ACTIVITIES						
Investment Income	643	101,108	102,602	25,790	230,143	301,020
NET INCREASE IN CASH AND CASH EQUIVALENTS	855,033	890,728	1,306,366	182,229	3,234,356	2,788,974
CASH AND INVESTMENTS, Beginning of Year	-	7,624,154	6,821,543	1,874,473	16,320,170	20,634,172
CASH AND INVESTMENTS, End of Year	<u>\$ 855,033</u>	<u>\$ 8,514,882</u>	<u>\$ 8,127,909</u>	<u>\$ 2,056,702</u>	<u>\$ 19,554,526</u>	<u>\$ 23,423,146</u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED FOR) OPERATING ACTIVITIES						
Operating Income (Loss)	\$ 1,616,783	\$ (33,663)	\$ 2,270,709	\$ 155,683	\$ 4,009,512	\$ 2,594,029
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by Operating Activities						
Depreciation	266,508	498,041	671,422	9,532	1,445,503	-
Accounts Receivable	7,781	(365,907)	(61,390)	(78,676)	(498,192)	125,397
Inventories	37,776	-	-	-	37,776	-
Accounts Payable	3,919	71,762	(4,290)	(8,148)	63,243	(185,733)
Retainage Payable	-	(45,528)	(31,646)	-	(77,174)	(20,419)
Accrued Liabilities	(55,463)	(19,203)	(38,513)	(2,352)	(115,531)	(13,551)
Unearned Revenues	14,489	-	-	-	14,489	-
Claims Payable	-	-	-	-	-	(11,769)
Net Cash Provided By Operating Activities	<u>\$ 1,891,793</u>	<u>\$ 105,502</u>	<u>\$ 2,806,292</u>	<u>\$ 76,039</u>	<u>\$ 4,879,626</u>	<u>\$ 2,487,954</u>

The accompanying notes are an integral part of the financial statements.

CITY OF LAKEWOOD, COLORADO
STATEMENT OF NET POSITION
FIDUCIARY FUNDS
December 31, 2020

	Pension Trust Funds
ASSETS	
Pooled Cash	\$ 50,119
Mutual Funds	2,604,773
Total Assets	\$ 2,654,892
LIABILITIES	
Payables	
Accounts Payable	\$ -
Total Liabilities	-
NET POSITION	
Restricted for Pensions	2,654,892
Net Position Restricted for Pensions	\$ 2,654,892

The accompanying notes are an integral part of the financial statements.

CITY OF LAKEWOOD, COLORADO
STATEMENT OF CHANGES IN NET POSITION
FIDUCIARY FUNDS
Year Ended December 31, 2020

	Pension Trust Funds
ADDITIONS	
Contributions	
Employer	\$ 240,000
Miscellaneous	
Investment Income	147,529
Total Additions	387,529
DEDUCTIONS	
Benefit Payments	230,360
Administrative Expenses	1,372
Total Deductions	231,732
Net Increase in Net Position Restricted for Pensions	155,797
NET POSITION RESTRICTED FOR PENSIONS	
Beginning of Year	2,499,095
End of Year	\$ 2,654,892

The accompanying notes are an integral part of the financial statements.



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**NOTES TO
FINANCIAL STATEMENTS**



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CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Lakewood (the City) is part of the Denver Metropolitan area and was incorporated on June 24, 1969. On November 1, 1983, the citizens voted to become a Home Rule City, as authorized by Article 20 of the Colorado State Constitution. The City operates under a Council/Manager form of government with the City Council consisting of ten members, two elected from each of five wards, and a mayor elected at large.

The financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applicable to governmental entities. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

Reporting Entity

The financial reporting entity consists of the City and organizations for which the City is financially accountable. All funds, organizations, institutions, agencies, departments, and offices that are not legally separate are part of the City. In addition, any legally separate organizations for which the City is financially accountable are considered part of the reporting entity. Financial accountability exists if the City appoints a voting majority of the organization's governing board and is able to impose its will on the organization, or if the organization has the potential to provide benefits to, or impose financial burdens on, the City.

Based on the application of these criteria, the following component units are included in the City's reporting entity because of the significance of their operational or financial relationship with the City.

The Lakewood Public Building Authority (LPBA) is an entity that is legally separate from the City. For financial reporting purposes, the LPBA consists of a single fund and is blended into the City's financial statements because it was formed to construct, finance and lease municipal and recreation facilities exclusively to the City. Separate financial statements for the LPBA are not prepared.

The Lakewood Reinvestment Authority (LRA), a legally separate entity, was established to undertake urban renewal plans, projects, programs, works, or activities with the City. All members of the LRA's governing body are City Council members and management of the City has operational responsibility for the LRA. Thus, for financial reporting purposes, the LRA is blended into the City's financial statements and is reported in a single fund. Separate financial statements for the LRA are not prepared.

Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements. Exceptions to this general rule are charges for interfund services that are reasonably equivalent to the services provided. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Government-Wide and Fund Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and the fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements. Major funds are those funds whose activities are considered significant to the City based on economic or other factors.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary and trust fund financial statements. Accordingly, all of the City's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, including capital assets and long-term liabilities are included in the statement of net position. The statement of activities presents changes in net position. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Taxes, intergovernmental revenues, and interest associated with the current year are considered susceptible to accrual. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collected within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the City considers revenues available if they are collected within 60 days of the end of the current year.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds and internal service funds are charges to customers or other funds for sales and services. Operating expenses include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)

In the fund financial statements, the City reports the following major governmental funds:

The *General Fund* is the City’s primary operating fund. It accounts for all financial resources of the City, except those required to be accounted for in another fund.

The *Grants Fund* was established to maintain separate accounting for federal, state, and other restricted grants.

The *Capital Improvements Fund* was established pursuant to an election to finance the acquisition, construction, improvement, and maintenance of capital assets. The primary revenue source is 17 percent of the City’s sales and use tax.

The *Lakewood Reinvestment Authority Fund* accounts for the activities of the City’s urban renewal areas, which include West Colfax and Wadsworth, Alameda Corridor, and West Colfax Avenue Corridor. These activities are financed primarily with property and sales tax increments.

The *TABOR Fund* was established to account for the excess revenue collected above the TABOR limit that voters have authorized the City to retain and spend according to the ballot measure (see Note 11 for more information). The revenues were moved from other funds through transfers.

The City reports the following major proprietary funds:

The *Golf Course Fund* accounts for all activities related to the City golf courses.

The *Sewer Fund* accounts for all activities necessary for providing sewer services to certain areas within the City.

The *Stormwater Fund* accounts for user fees collected from property owners to maintain existing storm water facilities, meet federal requirements for storm water quality, and to build new drainage facilities.

Additionally, the City reports the following fund types:

The *Internal Service Funds* are used to account for financing of the City’s insurance needs.

Trust Funds are used to account for assets held by the City in a trustee capacity. The City reports the Retired City Manager Pension Fund as a trust fund.

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position /Fund Balances

Cash and Investments - Cash equivalents include investments with original maturities of three months or less. Investments are reported at fair value, pursuant to GASB Statement No. 72, *Fair Value Measurement and Application*. Cash and investments are pooled and not segregated by fund.

Receivables - Receivables are reported net of an allowance for uncollectible accounts, where applicable.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position /Fund Balances (Continued)

Property Taxes Receivable - Property taxes earned but collected in the subsequent year are recorded as receivables and deferred inflows of resources at year end. Taxes are due in the subsequent year on April 30, or in two installments on the last day of February and June 15. Taxes are collected by the County Treasurer and remitted to the City on a monthly basis.

Inventories - Inventories in the General Fund consist of expendable supplies held for consumption and are valued at average cost. Inventory in the Golf Course and Heritage, Culture, and Arts Funds consists of goods held for resale and is priced at the lower of cost or market, using the first-in, first-out method. The cost is recorded as an asset at the time individual inventory items are purchased, and as an expenditure or expense when consumed or sold.

Prepaid Items - Certain payments to vendors reflect costs applicable to future years and are reported as prepaids, thus utilizing the consumption method.

Capital Assets - Capital assets, which include property, equipment, and infrastructure constructed or acquired since 1980, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and in the proprietary funds in the fund financial statements. Purchases or construction of capital assets are recorded as expenditures in the governmental funds.

Capital assets are defined by the City as assets that have a value greater than the *capitalization threshold* (as shown below) and have an estimated useful life of at least two years following the date of acquisition. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets, works of art and capital assets received in a service concession arrangement are recorded at estimated acquisition value at the date of donation. Interest accrued during construction is not capitalized.

Type of Asset	Threshold
Land/land improvements	\$ 50,000
Building/building improvements	50,000
Park facilities and other improvements	5,000
Infrastructure	100,000
Rights of way and easements	50,000
Leasehold improvements	50,000
Personal property (i.e., machinery, furniture and fixtures, computer equipment, vehicles, software, street lights)	5,000
Works of art/historical treasures (capitalized but not depreciated)	5,000

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. In the proprietary funds, these costs are reported as capital maintenance expenses.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position /Fund Balances (Continued)

Capital assets are depreciated using the straight-line method over the following estimated useful lives.

Buildings and Improvements	20 - 50 years
Machinery and Equipment	2 - 15 years
Infrastructure	20 - 75 years
Solar Power Capacity	20 years

Unearned Revenues - Unearned revenues include grants that have been collected but the corresponding expenditures have not been incurred, and fees received in advance.

Deferred Outflows/Inflows of Resources - Deferred outflows of resources include losses on debt refunding's resulting from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. Deferred inflows of resources include property taxes earned but levied for a subsequent year. Revenues not available as current financial resources are deferred inflows in the governmental fund financial statements. In addition, the City reports deferred outflows and deferred inflows of resources relating to its net Retired City Manager Pension and OPEB liabilities. See Note 9 for additional information.

Compensated Absences - Accumulated unpaid vacation and sick pay is recorded when earned in the government-wide financial statements and when due in the governmental fund financial statements.

It is the City's policy to allow the accumulation of sick and vacation leave to a maximum, depending on the employee class and hire date. Accrued vacation is paid to employees upon termination of employment.

Payment for unused sick leave ranges from 0 percent to 100 percent depending on the employee class, hire date, and reason for termination.

Long-Term Debt - In the government-wide financial statements, and the proprietary funds in the fund financial statements, long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary funds. Debt premiums and discounts are deferred and amortized over the life of the debt using the straight-line method, which approximates the effective interest method.

In the fund financial statements, governmental funds recognize the face amount of the debt issued as other financing sources. Premiums and discounts on debt issuances are reported as other financing sources or uses.

Debt issuance costs, whether or not withheld from the debt proceeds, are reported as current expenses or expenditures.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net Position /Fund Balances (Continued)

Net Position/Fund Balances – In the government-wide financial statements and the proprietary funds in the fund financial statements, net position is restricted when constraints placed on the use of resources is externally imposed. Net position invested in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of borrowing attributable to the acquisition, construction, or improvement of those assets. In the fund financial statements, governmental funds report fund balances based on financial reporting standards that establish criteria for classifying fund balances into specifically defined classifications to make the nature and extent of constraints more useful and understandable. The classifications comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances may be classified as nonspendable, restricted, committed, assigned, or unassigned.

- Nonspendable Fund Balance – amounts that cannot be spent because they are either not in spendable form, or legally or contractually required to be maintained intact. Examples are items that are not expected to be converted to cash including inventories and prepaids.
- Restricted Fund Balance – amounts that are restricted to specific purposes. The spending constraints placed on the use of fund balance amounts are externally imposed by creditors, grantors, contributors, laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation that are legally enforceable.
- Committed Fund Balance - amounts that can only be used for specific purposes pursuant to constraints imposed by ordinance of the City Council. The committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same action it employed to previously commit those amounts. This classification also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.
- Assigned Fund Balance - amounts that are constrained by the City’s intent to be used for specific purposes, but are neither restricted nor committed. City Council, as the governing board, is authorized to informally assign amounts to a specific purpose and has assigned certain amounts through various policies.
- Unassigned Fund Balance - the remaining General Fund fund balance after amounts are set aside for other classifications. Other funds may report negative balances in this category.

The City of Lakewood has not established a formal policy for its use of restricted and unrestricted (committed, assigned, unassigned) fund balance. However, if expenditures are incurred for a specific purpose, the City uses restricted fund balance first if the expenditure meets the restricted purpose, followed by committed amounts, assigned amounts, and finally, by unassigned amounts.

NOTE 2 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

At December 31, 2020, the Grants Fund had a negative fund balance of \$2,548,884. The negative fund balance will be eliminated once deferred grant revenue of \$3,176,414 is collected.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 3 – CASH AND INVESTMENTS

The City, through its Charter and Investment Policy, maintains a cash and investment pool that is available for use by City administered funds. In addition, deposits and investments are separately held by several of the City's funds.

Cash deposits and investments, except for proceeds of bond issues accounted for in the appropriate funds, are pooled throughout the year into the General Fund for cash management purposes. Investment income is allocated to the individual funds quarterly, based on monthly balances and each month's weighted average yield. For financial statement purposes, all cash is recorded as "cash and investments" of the respective individual funds.

Cash and investments are reported in the financial statements as follows:

Unrestricted cash and investments:	
Governmental activities	\$ 115,751,477
Business-type activities	19,554,526
Fiduciary fund	2,654,892
Restricted cash and investments:	
Governmental activities	<u>36,220,494</u>
Total	<u>\$ 174,181,389</u>

At December 31, 2020, cash and investments consisted of the following:

Cash on hand	\$ 27,964
Deposits	83,132,154
Investments	<u>91,021,271</u>
Total	<u>\$ 174,181,389</u>

Deposits

The Colorado Public Deposit Protection Act (PDPA) requires all local government entities to deposit cash in eligible public depositories. Eligibility is determined by State regulations. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. The PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution, or held in trust for all uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits. At December 31, 2020, the City had bank deposits of \$71,767,065 collateralized with securities held by the financial institutions' agents but not in the City's name.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 3 – CASH AND INVESTMENTS (Continued)

Investments

The City is required to comply with State statutes which specify investment instruments meeting defined rating, maturity and concentration risk criteria in which local governments may invest, which include the following. State statutes do not address custodial risk.

- Obligations of the United States and certain U.S. Agency securities
- Certain international agency securities
- General obligation and revenue bonds of U.S. local government entities
- Bankers’ acceptances of certain banks
- Commercial paper
- Local government investment pools
- Written repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts

The City Treasurer is authorized to invest funds of the City as allowed by State statutes. State statutes do not apply to public funds held or invested as part of any pension plan, full or supplemental retirement plan, or deferred compensation plan. The City’s policy does not govern the investments of the pension trust fund or the investments of the Lakewood Public Building Authority.

At December 31, 2020, the City’s investment balances were as follows:

Investment Type	Measurement	S&P		1-5	Pension Trust	Fair Value
		Rating	Less than 1			
US Treasury Securities	Fair Value Level 1	A-1+	\$ 1,198,704	\$ -	\$ -	\$ 1,198,704
US Treasury Securities	Fair Value Level 1	AA+	-	4,673,632	-	4,673,632
US Agency Securities	Fair Value Level 2	NR	-	250,733	-	250,733
US Agency Securities	Fair Value Level 2	NA	-	3,149,537	-	3,149,537
US Agency Securities	Fair Value Level 2	NR	-	2,052,451	-	2,052,451
US Agency Securities	Fair Value Level 2	AA+	11,734,748	55,155,148	-	66,889,896
Commercial Backed Mtg	Fair Value Level 2	NA	-	3,897,863	-	3,897,863
Corporate Bonds	Fair Value Level 2	AA+	201,527	-	-	201,527
Corporate Bonds	Fair Value Level 2	AA	202,741	-	-	202,741
Commercial Paper	Fair Value Level 2	A-1+	2,756,465	-	-	2,756,465
Mutual Funds	Fair Value Level 1	NA	-	-	2,604,773	2,604,773
	Subtotal		16,094,185	69,179,364	2,604,773	87,878,322
Money Market Funds	Net Asset Value	AAA	1,055,518	-	-	1,055,518
Colostrust	Net Asset Value	AAAm	2,087,431	-	-	2,087,431
	Investments at Net Asset Value		3,142,949	-	-	3,142,949
Total			\$ 19,237,134	\$ 69,179,364	\$ 2,604,773	\$ 91,021,271

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 3 – CASH AND INVESTMENTS (Continued)

Investments (Continued)

Level 2 inputs include prices determined using other significant observable inputs. Observable inputs are inputs that reflect the assumptions market participants would use in pricing a security and are developed based on market data obtained from sources independent of the reporting entity. These may include quoted prices for similar securities, interest rates, prepayment speeds, credit risk, and others. Debt securities are valued in accordance with the evaluated bid price supplied by the pricing service and generally categorized as Level 2 in the hierarchy. Securities that are categorized as Level 2 in the hierarchy include, but are not limited to, repurchase agreements, U.S government agency securities, corporate securities, and commercial paper. Level 3 inputs are significant unobservable inputs.

Interest Rate Risk - The City's investment policy limits the maturity of investment instruments or fixed-income securities to a maximum of five years and corporate bonds to a maximum of three years, except for investments matched to a specific cash flow.

Credit Risk - State statutes limit investments in commercial paper to a rating category of A1, P1, F1 or their equivalents, by at least two nationally recognized statistical rating organizations (NRSROs). State statutes limit investments in corporate bonds to a minimum rating category of AA- or Aa3 or their equivalents by at least two NRSROs. State statutes also limit investments in money market funds to those that maintain a constant share price, with a maximum remaining maturity in accordance with the Securities and Exchange Commission's Rule 2a-7, and either have assets of one billion dollars or the highest rating issued by one or more NRSROs.

Concentration of Credit Risk - The City's investment policy requires that investments in any U.S. dollar denominated corporate or bank debt may comprise up to 30% of the book value of the City's total investments at the time of purchase with no more than 5% concentrated in any single obligor. Any investment in commercial paper may not exceed 50% of the total par value of the City's portfolio with no greater than 7.5% exposure to any single issuer. Furthermore, general obligation and revenue bonds of U.S. local government entities shall not exceed 50% of the total par value of the City's portfolio. At December 31, 2020, the City's investment in the Federal Home Loan Bank, Federal Farm Credit Bank, Federal National Mortgage Association, Federal Home Loan Mortgage Corporation, Commercial Mortgage-Backed Securities, and Federal Agricultural Mortgage Corporation represented 5%, 43%, 12%, 10%, 4% and 9%, respectively, of total investments.

Local Investment Pools - At December 31, 2020, the City had invested \$2,087,431 in the Colorado Local Government Liquid Asset Trust (the "Trust"), an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commission administers and enforces all State statutes governing the Trust. The Trust operates similarly to a money market fund and each share is equal in value to \$1. The Trust offers shares in two portfolios, COLOTRUST PRIME and COLOTRUST PLUS+. COLOTRUST PRIME invests only in U.S. Treasury and government agencies. COLOTRUST PLUS+ can invest in U.S. Treasury, government agencies, and in the highest-rate commercial paper. A designated custodial bank serves as custodian for the Trust's portfolios pursuant to a custodian agreement. The custodian acts as a safekeeping agent for the Trust's investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by the Trust. The Trust is rated AAAM by Standard and Poor's and is measured at net asset value. There are no unfunded commitments, the redemption frequency is daily and there is no redemption notice period.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 3 – CASH AND INVESTMENTS (Continued)

Investments (Continued)

Restricted Cash and Investments

The General Fund has restricted cash and investments of \$465,582 representing the required HUD Section 108 deposit reserve account of \$390,018 (See Note 5) and \$75,564 for the Energy Improvement Escrow. The Lakewood Public Building Authority Fund has cash and investments of \$7,478,580 restricted for debt service. The TABOR Fund has cash and investments of \$28,276,332 restricted for voter approved capital spending.

NOTE 4 - CAPITAL ASSETS

The following is a summary of changes in capital assets for the year ended December 31, 2020:

	Beginning Balance	Additions	Deletions	Ending Balance
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 144,465,288	\$ 2,416,514	\$ -	\$ 146,881,802
Construction in progress	5,100,694	8,022,523	(3,120,746)	10,002,471
Works of art/historical treasures	540,182	7,671	-	547,853
Total capital assets, not being depreciated	150,106,164	10,446,708	(3,120,746)	157,432,126
Capital assets, being depreciated:				
Infrastructure	232,676,146	2,781,657	-	235,457,803
Park buildings, facilities and improvements	120,692,680	3,309,761	-	124,002,441
Buildings	72,312,027	43,405	-	72,355,432
Improvements other than buildings	1,287,431	-	-	1,287,431
Machinery and equipment	51,640,972	3,605,321	(1,406,153)	53,840,140
Solar power capacity	933,232	-	-	933,232
Total capital assets, being depreciated	479,542,488	9,740,144	(1,406,153)	487,876,479
Less accumulated depreciation for:				
Infrastructure	(50,688,413)	(3,659,700)	-	(54,348,113)
Park buildings, facilities and improvements	(44,555,400)	(2,511,265)	-	(47,066,665)
Buildings	(34,565,527)	(1,918,482)	-	(36,484,009)
Improvements other than buildings	(32,256)	(64,513)	-	(96,769)
Machinery and equipment	(40,757,953)	(3,421,908)	1,352,019	(42,827,842)
Solar power capacity	(256,690)	(46,763)	-	(303,453)
Total accumulated depreciated	(170,856,239)	(11,622,631)	1,352,019	(181,126,851)
Total capital assets, being depreciated, net	308,686,249	(1,882,487)	(54,134)	306,749,628
Governmental activities capital assets, net	\$ 458,792,413	\$ 8,564,221	\$ (3,174,880)	\$ 464,181,754

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 4 - CAPITAL ASSETS (Continued)

	Beginning Balance	Additions	Deletions	Ending Balance
Business-type activities:				
Capital assets, not being depreciated:				
Land	\$ 7,478,224	\$ -	\$ -	\$ 7,478,224
Construction in progress	7,715,346	1,138,501	(4,367,271)	4,486,576
Total capital assets, not being depreciated	<u>15,193,570</u>	<u>1,138,501</u>	<u>(4,367,271)</u>	<u>11,964,800</u>
Capital assets, being depreciated:				
Infrastructure	27,505,577	4,724,060	-	32,229,637
Buildings	4,732,305	-	-	4,732,305
Improvements	3,657,428	-	-	3,657,428
Machinery and equipment	2,508,489	515,438	-	3,023,927
Total capital assets, being depreciated	<u>38,403,799</u>	<u>5,239,498</u>	<u>-</u>	<u>43,643,297</u>
Less accumulated depreciation for:				
Infrastructure	(17,464,140)	(1,071,085)	-	(18,535,225)
Buildings	(3,240,659)	(157,309)	-	(3,397,968)
Improvements	(3,650,471)	(3,256)	-	(3,653,727)
Machinery and equipment	(1,933,648)	(213,853)	-	(2,147,501)
Total accumulated depreciation	<u>(26,288,918)</u>	<u>(1,445,503)</u>	<u>-</u>	<u>(27,734,421)</u>
Total capital assets, being depreciated, net	<u>12,114,881</u>	<u>3,793,995</u>	<u>-</u>	<u>15,908,876</u>
Total business-type activities capital assets, net	<u>\$ 27,308,451</u>	<u>\$ 4,932,496</u>	<u>\$ (4,367,271)</u>	<u>\$ 27,873,676</u>

Depreciation expense was charged to functions of the City, as follows:

Governmental Activities:	
General government	\$ 2,512,993
Public safety	1,692,968
Public works	4,615,283
Culture and recreation	2,754,023
Economic development	20,809
Economic opportunity	26,555
Total depreciation expense - governmental activities	<u>\$ 11,622,631</u>
Business-type Activities:	
Golf course	\$ 266,508
Sewer	498,041
Stormwater	671,422
Water	9,532
Total depreciation expense - business-type activities	<u>\$ 1,445,503</u>

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 5 - LONG-TERM DEBT

Governmental Activities

Following is a summary of long-term debt transactions for the year ended December 31, 2020:

	Beginning Balance	Additions	Retirements	Ending Balance	Due Within One Year
Governmental activities:					
Certificates of participation					
Certificates of participation, 2006A	\$ 10,005,000	\$ -	\$ 3,365,000	\$ 6,640,000	\$ 1,670,000
2006A COPs premium	130,641	-	130,641	-	-
Certificates of participation, 2006B	2,330,000	-	2,330,000	-	-
Certificates of participation, 2020A	-	1,160,000	-	1,160,000	-
Certificates of participation, 2020B	-	4,500,000	-	4,500,000	-
Capital leases payable					
Police facility building	1,481,031	-	129,352	1,351,679	137,338
Solar power capacity lease	530,857	-	100,490	430,367	103,254
Energy performance improvements lease	1,432,363	-	81,212	1,351,151	84,028
Notes payable					
HUD section 108 notes payable	679,000	-	335,000	344,000	344,000
LRA station betterments loan	1,294,121	-	115,648	1,178,473	121,963
Compensated absences					
Sick leave	2,438,099	1,626,672	1,878,663	2,186,108	300,000
Vacation	4,208,473	4,035,030	3,600,168	4,643,335	500,000
Postemployment benefits					
Postemployment benefits	7,021,875	709,707	243,600	7,487,982	-
Net pension liability					
Net pension liability	717,495	387,529	555,949	549,075	-
Total	\$ 32,268,955	\$ 12,418,938	\$ 12,865,723	\$ 31,822,170	\$ 3,260,583

2006A Certificates of Participation

On March 15, 2006, the LPBA issued certificates of participation in the amount of \$26,180,000 to advance refund a portion of the LPBA's outstanding Series 2000 certificates of participation. The Series 2006A certificates of participation bear interest at rates of 5.00%, payable semi-annually, and mature serially through May 2022. On September 1, 2020, a portion of the 2006A that was allocated to the City's Golf Enterprise Fund was refinanced. Of the 2006A COP, \$1,090,000 was defeased and a loss of \$71,002 was recognized and will be amortized over 21 months. The certificates of participation are not redeemable prior to maturity.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 5 - LONG-TERM DEBT (Continued)

2006A Certificates of Participation (Continued)

Following are the future principal and interest requirements:

Year	Principal	Interest	Total
2021	\$ 1,670,000	\$ 290,250	\$ 1,960,250
2022	4,970,000	124,250	5,094,250
Total	<u>\$ 6,640,000</u>	<u>\$ 414,500</u>	<u>\$ 7,054,500</u>

Payment of principal and interest is secured by various pledged properties and is also guaranteed under a financial guaranty insurance policy, issued concurrently with the certificates of participation. The agreement contains a provision that in the event of default, the City must vacate the premises.

2006B Certificates of Participation

On March 15, 2006, the LPBA issued certificates of participation in the amount of \$26,510,000 to advance refund a portion of the LPBA's outstanding Series 1998 certificates of participation. The Series 2006B certificates of participation bear interest at 3.925%, payable semi-annually matured in December 2020.

2020A Certificate of Participation

On September 1, 2020, the LPBA issued certificates of participation in the amount of \$1,160,000 to advance refund a portion of the LPBA's outstanding Series 2006A certificates of participation. The Series 2020A certificates of participation bear interest at rates of 1.95%, per annum, and mature on June 1, 2026. The transaction provided an economic gain (net present value savings) of \$16,825 or 1.55% savings on refunded bonds. The certificates of participation are not redeemable prior to maturity.

Following are the future principal and interest requirements:

Year	Principal	Interest	Total
2021	\$ -	\$ 22,620	\$ 22,620
2022	260,000	20,085	280,085
2023	265,000	14,966	279,966
2024	275,000	9,701	284,701
2025	280,000	4,290	284,290
2026	80,000	780	80,780
Total	<u>\$ 1,160,000</u>	<u>\$ 72,442</u>	<u>\$ 1,232,442</u>

Payment of principal and interest is secured by various pledged properties and is also guaranteed under a financial guaranty insurance policy, issued concurrently with the certificates of participation. The agreement contains a provision that in the event of default, the City must vacate the premises.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 5 - LONG-TERM DEBT (Continued)

2020B Certificate of Participation

On September 1, 2020, the LPBA, issued certificates of participation in the amount of \$4,500,000 to finance the irrigation system project at Fox Hollow Golf Course. Series 2020B certificates of participation bear interest at rates of 2.15%, per annum, and mature on June 1, 2039. The certificates of participation are not redeemable prior to maturity.

Following are the future principal and interest requirements:

Year	Principal	Interest	Total
2021	\$ -	\$ 96,750	\$ 96,750
2022	-	96,750	96,750
2023	-	96,750	96,750
2024	-	96,750	96,750
2025	-	96,750	96,750
2026-2030	1,400,000	413,230	1,813,230
2031-2035	1,650,000	246,068	1,896,068
2036-2039	1,450,000	63,210	1,513,210
Total	<u>\$ 4,500,000</u>	<u>\$ 1,206,258</u>	<u>\$ 2,296,980</u>

Payment of principal and interest is secured by various pledged properties and is also guaranteed under a financial guaranty insurance policy, issued concurrently with the certificates of participation. The agreement contains a provision that in the event of default, the City must vacate the premises.

Capital Leases

Police Facility Building Lease - On September 30, 2009, the City entered into a lease purchase agreement for \$2,330,000 to purchase property for public safety use. Land, buildings and equipment recorded in the City's capital assets are \$381,775, \$1,957,650 and \$13,703, respectively, which includes interest income on the lease proceeds.

On November 5, 2019, the City paid off the September 30, 2009 lease, and entered into a new lease purchase agreement for \$1,481,031. Annual payments of \$167,345, including principal and interest accruing at 2.22% are due on December 31, through 2029. The agreement contains provisions that in the event of default, the lessor may take possession of the property and/or declare the note to be due and payable immediately.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 5 - LONG-TERM DEBT (Continued)

Capital Leases (Continued)

Police Facility Building Lease (continued)

Following is a schedule of the future minimum lease payments under this capital lease, and the present value of the net minimum lease payments at December 31, 2020:

Year	Amount
2021	\$ 167,345
2022	167,345
2023	167,345
2024	167,345
2025	167,345
2026-2029	669,381
Total future minimum payments	1,506,106
Less: discount for interest	(154,427)
Present value of future minimum payments	\$ 1,351,679

Solar Power Capacity Lease - On March 20, 2014, the City entered into an agreement to purchase electric generating capacity in a solar garden. The purchase agreement was funded on August 1, 2014, with a lease agreement for \$957,000. The solar power capacity is recorded as capital assets in the amount of \$933,232. A portion of the loan proceeds was used to pay issuance costs of \$23,768. The agreement contains a provision that in the event of default, the lessor may repossess the equipment.

On November 1, 2019, the first amendment to the Solar Power Capacity Lease was executed which lowered the interest rate from 4.61% to 2.75% which lowered the annual payments due on August 1, through 2024.

Following is a schedule of the future minimum lease payments under this capital lease, and the present value of the net minimum lease payments at December 31, 2020:

Year	Amount
2021	\$ 115,089
2022	115,089
2023	115,089
2024	115,089
Total future minimum payments	460,356
Less: discount for interest	(29,989)
Present value of future minimum payments	\$ 430,367

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 5 - LONG-TERM DEBT (Continued)

Capital Leases (Continued)

Energy Performance Improvements Lease – On April 6, 2018, the City entered into an agreement to finance the acquisition of certain energy conservation improvements, equipment, and controls intended to result in energy conservation savings in certain buildings. The purchase agreement was funded with a lease agreement for \$1,510,854. The energy performance improvements are recorded as capital assets in the amount of \$933,232. Annual payments of \$130,872, including principal and interest accruing at 3.467%, are due on April 6, through 2033. The agreement contains a provision that in the event of default, the lessor may repossess the equipment.

Following is a schedule of the future minimum lease payments under this capital lease, and the present value of the net minimum lease payments at December 31, 2020:

Year	Amount
2021	\$ 130,872
2022	130,872
2023	130,872
2024	130,872
2025	130,872
2026-2030	654,361
2031-2033	392,620
Total future minimum payments	1,701,341
Less: discount for interest	(350,190)
Present value of future minimum payments	\$ 1,351,151

HUD Section 108 Notes Payable

In December 2007, the City entered into a variable/fixed rate note agreement in the amount of \$3,742,000 with a bank to finance the Ray Ross Park redevelopment project and a new Head Start building. On June 12, 2008, the City converted the loan to a fixed rate obligation. The interest rate on the loan ranges from 2.62% to 5.42%. The loan matures on August 1, 2021.

The loan is collateralized by future City grant allocations, program income derived from the original loan proceeds, and all funds or investments in the accounts established for the proceeds. The City is also required to establish and maintain a deposit reserve account in the amount equal to the greatest amount of principal and interest projected to be due on the loan during any year as calculated as of the date of the note. The required deposit reserve account balance at December 31, 2020, was \$390,018 (See Note 3). The note is guaranteed by the U. S. Department of Housing and Urban Development under Section 108 of the Housing and Community Development Act of 1974.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 5 - LONG-TERM DEBT (Continued)

HUD Section 108 Notes Payable (Continued)

Future debt service requirements are as follows:

Year	Principal	Interest	Total
2021	\$ 344,000	\$ 17,372	\$ 361,372
Total	\$ 344,000	\$ 17,372	\$ 361,372

Lakewood Reinvestment Authority Station Betterments Loan

In September 2008, the Lakewood Reinvestment Authority entered into a fixed rate loan agreement in the amount of \$2,975,000 with a bank to finance betterments to the Regional Transportation District's Light Rail Stations at Oak Street and at Wadsworth Boulevard located in the Colfax Avenue Corridor urban renewal area.

On October 31, 2019, the City paid off the September 2008 lease, and entered into a new lease purchase agreement for \$1,294,121. Under the terms of the agreement, principal and interest are at a fixed rate of 2.7% and are payable semi-annually on the first day of each June and December through December 1, 2029. The agreement contains provisions that in the event of default, the lessor may take possession of the collateral (tax increment revenue) and/or declare the note to be due and payable immediately.

For the year ended December 31, 2020, incremental property tax revenues of \$1,470,056 and sales tax revenues of \$195,457 were available to pay annual debt service.

Remaining debt service at December 31, 2020, was as follows:

Year	Principal	Interest	Total
2021	\$ 121,963	\$ 30,995	\$ 152,958
2022	125,325	27,680	153,005
2023	128,780	24,273	153,053
2024	132,268	20,772	153,040
2025	135,976	17,176	153,152
2026-2029	534,161	31,030	565,191
Total	\$ 1,178,473	\$ 151,926	\$ 1,330,399

Compensated Absences, Pension Liabilities, and Postemployment Benefits

Compensated absences, pension liabilities, and postemployment benefits are expected to be liquidated primarily with revenues of the General Fund.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 6 - FUND BALANCE

The TABOR Amendment (See Note 11) requires local governments to establish emergency reserves to be used for declared emergencies only. Emergencies, as defined by TABOR, exclude economic conditions, revenue shortfalls, or salary or fringe benefit increases. These reserves are required to be 3 percent or more of fiscal year spending (as defined by TABOR). The amount required to be restricted at December 31, 2020, totaled \$4,453,679 and is reported as restricted fund balance in the General Fund.

NOTE 7 – INTERFUND BALANCES AND TRANSFERS

Transfers between funds during the year ended December 31, 2020, were as follows:

<u>Transfers In</u>	<u>Transfers Out</u>	<u>Amount</u>
Capital Improvement Fund	General Fund	\$ 120,000
Grants Fund	General Fund	334,348
TABOR	General Fund	1,756,001
Nonmajor Funds	General Fund	3,799,951
		<u>6,010,300</u>
Grants Fund	Capital Improvement Fund	844,579
General Fund	Capital Improvement Fund	3,038,000
Nonmajor Funds	Capital Improvement Fund	636,000
		<u>4,518,579</u>
Nonmajor Funds	Grants Fund	7,582
		<u>7,582</u>
Capital Improvement Fund	Nonmajor Funds	1,650,000
Lakewood Public Building Authority	Nonmajor Funds	1,051,809
		<u>2,701,809</u>
Lakewood Public Building Authority	Golf Course Enterprise Fund	762,032
Property Casualty	Medical & Dental	600,000
Workers Compensation	Medical & Dental	600,000
		<u>1,962,032</u>
Total		<u>\$ 15,200,302</u>

The General Fund annually provides funding for capital projects to the Capital Improvements Fund. The General, Capital Improvements, Conservation Trust, Equipment Replacement, Open Space and Golf Course Funds annually transfer the required lease payments to the Lakewood Public Building Authority.

The General Fund subsidized the operations of the Heritage, Culture and Arts Fund. In addition, the Capital Improvements Fund provided funds for public works of art.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 8 – EMPLOYEE RETIREMENT PLANS

The City’s employees are covered under three separate retirement plans and two retiree benefit plans.

Lakewood Employees Pension Plan

The City offers its full-time employees and key management officials, except sworn police officers, a retirement plan created in accordance with Internal Revenue Code (IRC) Section 401(a). Employees are required to participate in the Lakewood Employees Pension Plan on the first day of employment as a full-time or regular part-time employee.

This plan is a defined contribution plan administered by a third party trustee, Great West Life & Annuity Insurance Company. Since a third party trustee holds the plan assets in trust, the plan is not reflected in the City’s financial statements.

Under the terms of this plan, the employee contributes a mandatory percentage of base salary. The City is the only non-employee contributor and contributes a mandatory percentage of the employee’s base salary. The contributions were amended in 2018; contributions increase for employee and employer over a five year period, ending in 2022. Below is a table with the mandatory percentages for both employee and employer:

Date of Contribution	Employee percentage	Employer percentage
4/1/2018	8.6%	10.6%
4/1/2019	9.2%	11.2%
4/1/2020	9.8%	11.8%
4/1/2021	10.4%	12.4%
4/1/2022	11.0%	13.0%

In 2014, the City contributed the 18% of the City Manager’s contribution, which includes the employer and employee portion. Employee voluntary after-tax contributions to the plan are allowed to the extent allowed by law. Contribution requirements of the City and the participants are established and may be amended by the City Council. During the year ended December 31, 2020, the City and employees made contributions to the plan of \$4,653,885 and \$3,814,436 (including voluntary contributions of \$6,371), respectively.

An employee shall have immediate vesting in their contributions and non-forfeitable interest in the percentage of the employer contribution account determined pursuant to the following vesting schedule.

<u>Years of Continuous Service</u>	<u>Percentage Vested</u>
Less than 3	0%
3 - 3.99	60%
4 - 4.99	80%
5 or more	100%

The City has a forfeiture account that is funded by the forfeiture of City contributions made on behalf of an employee who terminates employment before becoming fully vested. During 2020, \$233,951 was used from this account to fund a portion of the City’s contribution, and \$192,765 was available to fund future City contributions.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 8 – EMPLOYEE RETIREMENT PLANS (Continued)

Police Pension Plan

The City offers its sworn police officers a retirement plan created in accordance with IRC Section 401(a). Employees are eligible to participate in the Police Pension Plan on the first day of employment as a full-time or regular part-time police officer. This plan is a defined contribution plan administered by the International City/County Management Association – Retirement Corporation (ICMA-RC) until December of 2020 when it was transferred to a third-party trustee, Great West Life & Annuity Insurance Company which is administered by Empower Retirement Services.

The City is the only non-employee contributor and contributes 10% of the participants’ base salary, and the participant is required to contribute 8% of base salary. Employee voluntary after-tax contributions to the plan are allowed to the extent allowed by law. Contribution requirements of the City and the participants are established and may be amended by the City Council. During the year ended December 31, 2020, the City and employees made contributions to the plan of \$3,100,098 and \$2,616,633 (including voluntary contributions of \$14,235), respectively.

The City has a forfeiture account that is funded by the forfeiture of City contributions made on behalf of a police employee who terminates employment before becoming fully vested. During 2020, \$184,072 was used from this account to fund a portion of the City’s contribution, and \$27,029 was available to fund future City contributions.

An employee shall have immediate vesting in their contributions and non-forfeitable interest in the percentage of the employer contribution account determined pursuant to the following vesting schedule.

<u>Years of Continuous Service</u>	<u>Percentage Vested</u>
Less than 1	0%
1 - 1.99	20%
2 - 2.99	40%
3 - 3.99	60%
4 - 4.99	80%
5 or more	100%

Since a third party trustee holds the plan assets in trust, the plan is not reflected in the City’s financial statements.

City Manager Severance Plan

The City will provide a severance payment to the City Manager if employment is terminated without cause, or due to a permanent disability. The severance payment begins at an amount equivalent to two year’s total compensation and increases in yearly increments up to five year’s total compensation. The City Manager becomes vested in the Severance Payment on the 8th anniversary of the agreement and shall be entitled to a life annuity benefit in lieu of any severance payment.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 8 – EMPLOYEE RETIREMENT PLANS (Continued)

City Manager Pension Plan

The City contributes to a 412(e)(3) plan on behalf of the City Manager. A 412(e)(3) plan uses a combination of guaranteed pension annuity contracts and pension life insurance policies specifically designed for insured pension plans. The City is required to make sufficient contributions to generate a guaranteed income stream for the City Manager during retirement. During the year ended December 31, 2020, the City did not make the annual required contribution to the plan by year-end; however, on January 25, 2021, the required 2020 contribution of \$238,777 was made. The guaranteed pension annuity of the plan is administered by the City, and the life insurance policy is administered by Massachusetts Mutual Life Insurance Company.

Retired City Manager Pension Plan

Summary of Significant Accounting Policies

Pensions – For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the plan and additions to, and deductions from, fiduciary net position have been determined on the same basis as reporting by the plan. As such, benefit payments are recognized when due and payable in accordance with the benefit terms.

Investments – Investments are reported at fair value.

Plan Information

Plan Description - In April 2000 (amended September 2009), the City Council approved and established a pension plan for the now retired City Manager, known as the Retired City Manager Defined Benefit Pension Plan, qualified under the Internal Revenue Code of 1986, as amended, Section 401(a). The plan is a single-employer defined benefit pension plan. The plan does not issue a separate stand-alone report, and is included in these financial statements as a Pension Trust Fund.

Administration of the plan is vested with a Board of Trustees consisting of the City’s Director of Employee Relations, Director of Finance, and City Clerk. The authority to establish and amend contributions rests with the City Council. Benefits shall not be amended pursuant to the City Manager’s employment contract.

Plan Membership – Plan membership consists solely of the retired City Manager currently receiving benefits. The plan is closed to new entrants.

Benefits Provided - The retired City Manager began receiving a bi-weekly benefit of 60% of his salary upon his retirement at the age of 61. The retired City Manager’s surviving spouse is eligible to receive a survivor benefit of two-thirds of the bi-weekly benefit paid to the retired City Manager. The City Manager retired in September 2009 with bi-weekly benefit payments of \$6,444 beginning in October 2009. The benefit payments increase by 3% cost of living adjustment each year. The expected payment for calendar year 2021 is \$237,146.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 8 – EMPLOYEE RETIREMENT PLANS (Continued)

Retired City Manager Pension Plan (Continued)

Contributions - The plan was initially funded through a \$767,000 contribution from the City of Lakewood and a \$300,000 contribution from the City Manager. As established by City Council, the City will make all future contributions to the plan. The contributions are based on an actuarially determined amount recommended by an independent actuary. The actuarially determined amount is the estimated amount necessary to finance the costs of benefits earned during the year, with an additional amount to finance any unfunded accrued liability. Contributions were determined as part of the December 31, 2020 actuarial valuation, with additional contributions in excess of the actuarially determined amount approved by the City Council. Total contributions for the year ended December 31, 2020, were \$240,000.

Investments

AXA Equitable invests the plan's assets with the approval of the Board of Trustees (trustee), who have the authority to invest all plan assets in accordance with the established rules and regulations, as follows:

Real property and all interests therein, in bonds, notes, debentures, mortgages, commercial paper, preferred stocks, common stocks, or other securities, rights, obligations or property, real or personal, including shares or certificates of participation issued by regulated investment companies or regulated investment trusts and shares or units of participation in qualified common trust funds or qualified pooled funds.

In making investments or reinvestments, the trustee shall not be limited by the proportion which the investments to be made, either alone or with any property of the same or similar character then held or acquired, may bear on the entire amount of the trust fund, and the trustee shall not be bound as to the character of any investment provided by any constitutional provisions, statute, rule of court, or custom governing the investment of trust funds, providing only that the trustee shall exercise the judgment and care, under the circumstances then prevailing, that men of prudence, discretion and intelligence exercise in the management of their own affairs.

Rate of Return – During the year ended December 31, 2020, plan investments consisted solely of mutual funds. The annual money-weighted rate of return on plan investments, net of pension plan investment expense, was 4.24%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Net Pension Liability

The net pension liability was measured at December 31, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2020.

Actuarial Assumptions – The total pension liability in the actuarial valuation as of December 31, 2020, was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Discount Rate - 6.75%

Inflation - N/A

Benefits Expected Fixed COLA Increases - 3% Per Annum Compounded Annually

Investment Rate of Return - 6.75% Per Annum Compounded Annually, Net of Expenses

Mortality Rates - Modified 1994 Group Annuity Mortality Table Uni-Sex Rates

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 8 – EMPLOYEE RETIREMENT PLANS (Continued)

Retired City Manager Pension Plan (Continued)

Discount Rate - The discount rate of 6.75% used to measure the total pension liability was determined by recent investment return experience. The projection of cash flows used to determine the discount rate assumes that contributions will be made at the current contribution level. The plan's net position is projected to be available to make all projected future benefit payments. Therefore, the long-term expected rate of return on plan investments of 6.75% was applied to all periods of projected benefit payments to determine the total pension liability.

Changes in Net Pension Liability

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
Balances at December 31, 2019	\$ 3,216,590	\$ 2,499,095	\$ 717,495
Changes for the year:			
Interest	209,644	-	209,644
Differences between expected and actual experience	8,093	-	8,093
Contributions - Employer	-	240,000	(240,000)
Net investment income	-	147,529	(147,529)
Benefit payments	(230,360)	(230,360)	-
Administrative expense	-	(1,372)	1,372
Net changes	(12,623)	155,797	(168,420)
Balances at December 31, 2020	\$ 3,203,967	\$ 2,654,892	\$ 549,075

Sensitivity of the Net Pension Liability to Changes in the Discount Rate - The following table presents the net pension liability of the City at December 31, 2020, calculated using the discount rate of 6.75%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate, as follows:

	1% decrease (5.75%)	Current discount rate (6.75%)	1% increase (7.75%)
Net pension liability	\$ 852,302	\$ 549,074	\$ 287,276

Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended December 31, 2020, the City recognized pension expense of \$9,559. The net difference between projected and actual earnings on plan investments of \$8,093 was recorded in pension expense.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 8 – EMPLOYEE RETIREMENT PLANS (Continued)

Retired City Manager Pension Plan (Continued)

At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to the Retired City Manager Pension Plan from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,321,686	\$ 258,915
Total	\$ 1,321,686	\$ 258,915

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the Retired City Managers plan will be recognized in the plans expense as follows:

Year ended December 31:

2021	\$ 58,440
2022	58,440
2023	58,440
2024	58,440
2025	58,440
Thereafter	770,571
	\$ 1,062,771

Duty Death and Disability Plan

The City has established the Police Duty Death and Disability Plan under the provisions of a trust agreement to provide benefits to officers or their surviving spouses and children if an officer is disabled or killed in the line of duty. The plan was initially established through a contribution from the State of Colorado, and may be, but is not required to be, supplemented by contributions from the City. All officers employed by the City will make an equal contribution to the Trust; the current contribution is \$10 per pay period.

The plan assets are held in trust by Charles Schwab Institutional. The Duty Death and Disability Board exercises discretionary authority and control over management of the trust and, along with a registered investment advisor, renders investment advice with respect to the assets of the trust.

Disabled officers receive 100% of their salary for the first 90 days of the disability, 60% for the 10-year period following. Benefits to disabled officers cease once they return to employment, recover from the disability or upon death. If an officer is killed in the line of duty, their surviving spouse shall receive 50% of the officer's salary. The surviving spouse shall receive this benefit for 96 months, or until remarriage,

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 8 – EMPLOYEE RETIREMENT PLANS (Continued)

Duty Death and Disability Plan (Continued)

whichever occurs first. If there is no surviving spouse or if the surviving spouse should die or remarry, any surviving children of the officer shall receive an equal proportionate share of the benefits. When the surviving child of an officer reaches the age of 18, or 96 months of benefits are paid, whichever occurs first, benefits shall cease.

At December 31, 2020, an actuarial valuation was performed to determine projected benefits estimated to be payable in the future as a result of employee service to date. The valuation was intended to help users assess, on a going-concern basis, the funding status of the plan and assess progress made in accumulating sufficient assets to pay benefits when due. Significant actuarial assumptions used in the valuation included (a) a real rate of return on the investment of present and future assets of 2%, (b) projected annual salary increases of 4.75%, (c) a mortality rate in accordance with the group annuity tables of 1994, (d) expected inflation of 3.00%, and (e) Duty Death and Disability rates based on experience of similar organizations with similar circumstances. To further test the Plan's funded status, Best-Estimate, Optimistic and Pessimistic scenarios were developed for duty-related deaths and disabilities.

Based on this valuation, the Best-Estimate Entry-Age Actuarial Liability totaled \$2,428,520. During the year ended December 31, 2020, benefit payments totaling \$64,556 were paid. At December 31, 2020, assets totaling \$4,828,663 were available for benefits. Under the plan document, there is no provision for benefits to be paid if sufficient assets are not available.

During 2020, the City and employees contributed \$123,306 and \$78,180, respectively, to the Police Duty Death and Disability Plan. Since a third party trustee holds the assets in trust, the plan is not reflected in the City's financial statements.

NOTE 9 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB)

Plan Information

Plan Description - The City's single-employer defined benefit OPEB plan, Retiree Health Care Plan, provides retirees access to group medical, dental, and vision coverage while retired until eligible for Medicare or any other group plan. The Plan was put into effect April 1, 2000 and revised effective December 31, 2019. No assets were accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75.

The authority to establish and amend benefit provisions rests with the City Council. The City does not issue a stand-alone financial report for the plan. The City has reported transactions related to these postemployment benefits in the Retirees' Health Internal Service Fund since no assets are held in a qualified trust.

Benefits Provided - Retirees must meet the following eligibility requirements effective January 1, 2010: 1) are at least age 55, and have a combination of age and years of service that equals at least 75, or 2) qualify for a disability benefit through the City's long term disability program, provided they have completed five full consecutive years of service, and 3) are a member of one of the City's medical insurance plans immediately prior to retirement. Benefits cease upon becoming eligible for other medical benefits.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 9 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

The City subsidizes retirees who were full time active employees at a monthly rate of \$32.50 per year of active service to a maximum of \$650 per month (part-time employees receive one half of the full time subsidy). Retirees are responsible for the difference between the active employee premium and the City contribution. The contribution requirements of plan members and the City are established and may be amended by the City Council. The City is currently funding the plan on a pay-as-you-go basis.

Additionally, the City provides a lump sum payment to certain employees. There are 65 employees that are eligible for this payment. The one-time payment is based on years of service and is calculated at a rate of \$50 (\$25 for part-time employees) per year of service to a maximum benefit of \$1,000 (\$500 part-time). The benefit is indexed to the City’s average monthly investment earnings rates (current maximum lump sum of \$3,966).

Employees Covered By Benefit Terms – As of December 31, 2020, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	33
Inactive employees entitled to but not yet receiving benefit payments	-
Active employees	816

Total OPEB Liability

The City’s total OPEB liability of \$7,487,982 was measured as of December 31, 2020 and was determined by an actuarial valuation as of that date.

Actuarial Assumptions and Other Inputs –The total OPEB liability in the December 31, 2020 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	3.0 percent
Salary increases	not applicable as benefits are not based on pay increases
Discount rate	4.5 percent
Healthcare cost trend rates	10.0 percent for 2012, decreasing to 6.0 percent for 2020 with an estimated ultimate rate of 4.6% in 2024 and thereafter
Retirees’ share of benefit-related costs	39.6 percent of projected health insurance premiums for retirees

The discount rate was based on three mutual funds that invest exclusively in Colorado: Franklin CO Tax Free Income, Colorado BondsShares A Tax Exempt, and Segall Bryant and Hamill Colorado Tax Free.

Mortality rates were not used.

The actuarial assumptions used in the December 31, 2020 valuation were based on the results of an actuarial experience study for the period 2012 through 2017.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 9 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

Changes in the Total OPEB Liability

	Total OPEB Liability
Balance at 12/31/19	\$ 7,021,875
Changes for the year:	
Service cost	261,647
Interest	321,821
Changes of benefit terms	-
Differences between expected and actual experience	126,239
Changes in assumptions or other inputs	-
Changes in actuarial methods	-
Benefit payments	(243,600)
Net changes	466,107
Balance at 12/31/20	\$ 7,487,982

Changes of assumptions and other inputs reflect a change in turnover and retirement rates.

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate - The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.5%) or 1-percentage-point higher (5.5%) than the current discount rate:

	1% Decrease (3.5%)	Discount Rate (4.5%)	1% Increase (5.5%)
Total OPEB liability \$	7,625,722	\$ 7,487,982	\$ 7,355,004

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates – The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that is 1-percentage-point lower (5.0%) or 1-percentage-point higher (7.0%) than the current healthcare cost trend rates:

	1% Decrease (5.0%)	Healthcare Cost Trend Rates (6.0%)	1% Increase (7.0%)
Total OPEB liability \$	7,071,365	\$ 7,487,982	\$ 7,963,025

OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2020, the City expensed \$1,303,346 of expenses and recognized negative OPEB expense of \$270,522. At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 9 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS (OPEB) (Continued)

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between Experience Deviation	\$ 532,817	\$ 1,031,316
Differences between Plan Asset Resources	4,071,355	137,398
Total	\$ 4,604,172	\$ 1,168,714

Amounts reported as deferred outflows of resources and deferred inflows of resources relate to OPEB will be recognized in OPEB expense as follows:

Year ended December 31:		
2021	\$	155,355
2022		155,355
2023		155,355
2024		155,355
2025		185,952
Thereafter		2,628,086
	\$	3,435,458

NOTE 10 – RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; thefts of, damage to, or destruction of assets; errors or omissions; injuries to employees; health costs of employees; or natural disasters. For these risks of loss, the City has established self-insurance programs for property and casualty, worker's compensation, medical, and dental claims. The City accounts for these risk management activities in three internal service funds.

Premiums for the property and casualty and worker's compensation programs are paid by the General Fund. Excess coverage insurance policies cover individual workers' compensation claims in excess of \$750,000 for sworn employees and \$500,000 for all other employees. The City secures excess liability coverage for any insured liability claim that exceeds \$350,000. There has been no reduction in insurance coverage from the prior year. Additionally, no settlements have exceeded the City's insurance coverage in each of the past three fiscal years.

In 2015, the City established a self-insurance program for the medical portion of some employee health benefits. Premiums for the medical and dental programs are paid by employee payroll deductions and City contributions. These plans follow the employee benefit plan fiscal year of April 1st through March 31st.

Transactions of the health benefits self-insurance program are reported in the Medical and Dental Internal Service Fund. Excess coverage insurance policies cover individual claims in excess of \$100,000, and an additional aggregate stop loss protection provides total group claim liability protection. The aggregate corridor is set at 125% of expected claim costs and the City is indemnified if total group claims exceed the 125% aggregate stop loss corridor.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 10 – RISK MANAGEMENT (Continued)

The City has established a reserve for incurred but not reported (IBNR) claims based on claims experience and actuarial estimates. The IBNR reserves are included in claims payable and include a provision for incremental claim adjustment expenses as well as estimated recoveries, if applicable. Other than current amounts, the City does not believe that IBNR can be reasonably estimated. Therefore, no long-term liability is reported in the financial statements.

The following represents the changes in claims payable from January 1, 2019 to December 31, 2020:

	Property and Casualty	Workers' Compensation	Medical and Dental	Total
Claims payable, December 31, 2018	\$ 1,264,241	\$ 1,711,556	\$ 607,589	\$ 3,583,386
Claims and changes in provisions	1,687,283	349,569	8,088,526	10,125,378
Claims payments	<u>(1,994,333)</u>	<u>(878,628)</u>	<u>(8,268,504)</u>	<u>(11,141,465)</u>
Claims payable, December 31, 2019	957,191	1,182,497	427,611	2,567,299
Claims and changes in provisions	1,288,275	802,863	7,458,601	9,549,739
Claims payments	<u>(1,280,824)</u>	<u>(861,433)</u>	<u>(7,419,251)</u>	<u>(9,561,508)</u>
Claims payable, December 31, 2020	<u>\$ 964,642</u>	<u>\$ 1,123,927</u>	<u>\$ 466,961</u>	<u>\$ 2,555,530</u>

NOTE 11 - CONTINGENCIES

TABOR Amendment

The City is required to comply with a 1992 amendment to the State Constitution, Article X, Section 20 (TABOR), which has several limitations, including revenue raising, spending limits, and other specific requirements of state and local governments. The amendment is complex and subject to judicial interpretation. The City believes it is in compliance with the requirements of the amendment. However, the City has made certain interpretations of the amendment’s language in order to determine its compliance.

On November 1, 2005, the City submitted a ballot issue to a vote of the registered electors for a one percent increase to the City’s sales and use tax rate beginning January 1, 2006, which would also be exempt from the revenue limitations of the amendment. The ballot issue was passed.

On November 7, 2006, the City submitted a ballot issue to a vote of the registered electors for exemption from the revenue limitations of the amendment. The ballot issue was passed and permitted the City to collect, retain, and spend Open Space revenues and grants for streets, public safety, parks, recreation and cultural opportunities received by the City during 2007 and all subsequent years thereafter, notwithstanding any revenue or expenditure limitations including those contained in Article X, Section 20 of the Colorado Constitution.

On November 6, 2018, the City passed a ballot issue which would allow the City to collect, retain, and spend all revenues in excess of the revenue and spending limitations for the years 2017 through 2025. The excess is to be spent on open space, capital improvements, and equipment replacement.

At December 31, 2020, the City had TABOR revenues of \$1,756,001 and total fund balance of \$28,272,723.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 11 – CONTINGENCIES (Continued)

TABOR Amendment (Continued)

Before the 2018 ballot issue was passed, the City refunded the excess TABOR collected. The following table summarizes the City of Lakewood’s TABOR refunds:

Year	Refunding Mechanism	Funded by	TABOR Calculated Refund
2008	Rebated Stormwater fees	Stormwater Management Utility Fund	\$ 240,642
2010	Rebated Stormwater fees	General Fund	67,800
2013	Rebated Stormwater fees	General Fund	1,277,365
2014	Property tax mill levy reduction	General Fund	5,200,119
2015	Property tax mill levy reduction	General Fund	4,535,650
2016	Property tax mill levy reduction	General Fund	5,823,934
Total			\$ 17,145,510

Grants

The City receives revenue from various federal and state grant programs, which are subject to final review and approval as to the allowability of expenditures by the respective grantor agencies.

Litigation

The City is named in numerous lawsuits. In the opinion of the City Attorney, none of these lawsuits are expected to result in a material liability which would not be covered by the excess insurance coverage available in the self-insurance programs (see Note 10), or have a material effect on the City’s financial statements.

Operating Leases

Golf Equipment Leases – The City entered into the following operating leases with PNC Equipment Finance, LLC for the rental of golf carts and other equipment at Homestead and Fox Hollow Golf Courses:

Lease Date	Term of Lease	Monthly Payment Amount	Monthly Payment Beginning Date	Monthly Payment Ending Date
September 2, 2020	52 months	\$15,080	October 2020	March 2025
June 16, 2018	48 months	\$2,172	October 2018	September 2022

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 11 – CONTINGENCIES (Continued)

Operating Leases (Continued)

Remaining payments required by the leases are as follows:

<u>Year</u>		<u>Amount</u>
2021	\$	207,024
2022		200,508
2023		180,960
2024		180,960
2025		45,240
	\$	<u>814,692</u>

For all leases, the City may, at its option, purchase the equipment at the end of the term of the lease at a price equal to fair market value. The lease agreements require the City to return the equipment at the end of the lease term if the City does not exercise the purchase option.

NOTE 12 – TAX ABATEMENTS

The City has entered into certain agreements in an effort to promote economic development and re-development within the City. While the parties to the agreements and the various components therein are different, there are certain fundamentals that are consistent within each of the agreements.

1. Within each project, the City has agreed to either forego a portion of its sales tax, or pay a portion of its sales tax, in order to reimburse the property owners for construction and maintenance of public improvements.
2. In an effort to promote immediate economic development, the property owners have paid for and installed the improvements in advance.
3. Within each project agreement, the City has only committed to foregoing or reimbursing sales and use taxes generated within the given project area. The City has not committed to foregoing or reimbursing property developers from revenues not directly generated within the given project area.
4. In each project area, the revenues to the City were either zero or declining. As such, the City was in a position to both enhance its economic base and improve overall economic vitality in areas surrounding the specific projects.
5. Each financial agreement is set to terminate at either a date certain, or when a given amount of funds has been paid to reimburse the project developers, whichever occurs first.
6. In no instance has the City incurred or credit enhanced any debts or entered into any lease/purchase arrangements related to these agreements and project areas.
7. Since the reimbursements are payable solely from the sales tax revenue increments generated by each project area, long-term debt is not required to be reported on the City's financial statements.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 12 – TAX ABATEMENTS (Continued)

The transactions related to the following agreements are reported in the Capital Improvements Fund:

Project Name	Maximum Amount Committed To Be Reimbursed Or Waived ⁽¹⁾	Termination Of Reimbursement Obligation ⁽²⁾	Description Of Sharing Arrangement	2020 Amount Of Tax Shared With Developer	Future Contingent Payments Required By Agreement
Stevinson I ⁽³⁾ Annexation	Not Limited	9/26/2029	1/4 th of 2% Sales Tax	\$1,388,323	N/A
Stevinson II ⁽³⁾ Annexation	Not Limited	10/9/2026	1/4 th of 2% Sales Tax	\$193,924	N/A

⁽¹⁾ Does not include interest and ancillary hard and soft costs.

⁽²⁾ The reimbursement will be terminated on the termination date, or whenever the reimbursement obligation has been satisfied, whichever occurs first.

⁽³⁾ The revenue reimbursements were approved by the voters.

Lakewood Reinvestment Authority and Economic Development Agreements

In 1997, Lakewood voters approved the formation of the Lakewood Reinvestment Authority. As required by Colorado statutes, the Lakewood Reinvestment Authority receives revenue from incremental sales and property taxes that are collected from a designated geographical area as defined in an urban renewal plan approved by the City. Incremental sales taxes represent the increase in municipal sales taxes collected within the same area for each twelve-month period beginning on the date the urban renewal plan is approved. Incremental sales taxes are collected by the City and remitted to the Lakewood Reinvestment Authority. Property tax revenue is earned from the same geographical area based upon the increase in assessed valuation of taxable property, attributable to redevelopment, within the area. Incremental property taxes are collected by Jefferson County and remitted to the Authority.

The Lakewood Reinvestment Authority has agreed to reimburse certain developers for costs incurred in the redevelopment of retail projects within certain urban renewal areas. These reimbursements are payable solely from the property and sales tax increment revenues generated by each project, and are not reported as liabilities in the financial statements. Certain fundamentals that are consistent within each of the agreements are noted above under “Economic Development Agreements.”

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 12 – TAX ABATEMENTS (Continued)

Lakewood Reinvestment Authority and Economic Development Agreements (Continued)

The sales and use tax revenue and expenditure transactions related to the following agreements are reported in the Lakewood Reinvestment Authority Capital Projects Fund:

Project Name	Maximum Amount Committed To Be Reimbursed Or Waived ⁽¹⁾	Termination Of Reimbursement Obligation ⁽²⁾	Description Of Sharing Arrangement	2020 Amount Of Tax Shared With Developer	Future Contingent Payments Required By Agreement
Belmar	\$120,000,000	9/10/2025	2/3 ^{rds} of 3% Sales Tax Rate Waived	\$0	N/A
Creekside Shopping Center (Wal-Mart)	\$24,320,435 ⁽³⁾	8/9/2024	100% of Sales Tax increment in excess of \$1,000,000	\$1,737,616	\$6,933,955

⁽¹⁾ In addition to the sales tax reimbursement or waiver for these projects, a public improvement fee (instituted privately by the developer) contributes to the overall reimbursement amount.

⁽²⁾ The reimbursement will be terminated on the termination date, or whenever the reimbursement

⁽³⁾ Does not include interest and ancillary hard and soft costs.

NOTE 13 – ADOPTION OF RECENT ACCOUNTING PRONOUNCEMENTS

For the year ended 2019, the City implemented Governmental Accounting Standards Board Statement No. 84 (GASB 84), *Fiduciary Activities*. This statement improves guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how these activities should be reported. The City reports one fiduciary fund – a Pension Trust Fund for the City Manager Pension Plan. Following the guidance of GASB 84 and related statements, there are no other fiduciary funds to report.

The City is electing to defer implementation of recently issued standards, per the allowance given by Governmental Accounting Standards Board Statement No. 95 (GASB 95), *Postponement of the Effective dates of Certain Authoritative Guidance*, in which the statement postponed effective dates for provisions in the Statements and Implementation guides that were effective or scheduled to become effective for periods beginning after June 15, 2018, and later.

NOTE 14 – COVID PANDEMIC

On January 30, 2020, the World Health Organization (“WHO”) announced a global health emergency due to a new strain of coronavirus originating in Wuhan, China (COVID-19 outbreak), creating risks to the international community as the virus spreads globally beyond its point of origin. On March 11, 2020, the WHO declared the COVID-19 outbreak a worldwide pandemic, based on the rapid increase in exposure globally.

CITY OF LAKEWOOD, COLORADO
NOTES TO FINANCIAL STATEMENTS
Year Ended December 31, 2020

NOTE 14 – COVID PANDEMIC (Continued)

The City has evaluated the impact of COVID-19 through July 8, 2021, the date which the financial statements were available to be issued. As such, it is uncertain as to the full magnitude that the pandemic will have on the City’s financial condition, liquidity, and future results of operations. While the disruption is currently expected to be temporary, there is considerable uncertainty around the duration. Therefore, while the City expects this matter to negatively impact the City’s results of operations and financial position, the weight of financial impact cannot be reasonably estimated at this time. Management is actively monitoring the global situation and the impact on the City.

On March 27, 2020, the “Coronavirus Aid, Relief, and Economic Security (CARES) Act” was signed into law. The City received \$12,288,070, from the CARES Act stimulus funding which is properly recorded in the City’s financial reports.

NOTE 15 – SUBSEQUENT EVENTS

In 2021, the City of Lakewood is approved to receive \$21,581,066 from the American Reinvestment Plan funding to replace revenue loss as a result of the COVID pandemic.

No additional events requiring recognition or disclosure were identified.

REQUIRED SUPPLEMENTARY INFORMATION

CITY OF LAKEWOOD, COLORADO
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS
RETIRED CITY MANAGER PENSION PLAN
Last Ten Fiscal Years

	2020	2019	2018	2017
Total Pension Liability				
Interest Cost	\$ 209,644	\$ 210,354	\$ 210,706	\$ 210,714
Actuarial Variations	8,093	6,010	4,343	2,593
Benefits Paid	(230,360)	(223,648)	(217,138)	(210,000)
Net Change in Pension Liability	(12,623)	(7,284)	(2,089)	3,307
Total Pension Liability - Beginning	3,216,590	3,223,874	3,225,963	3,222,656
Total Pension Liability - Ending	3,203,967	3,216,590	3,223,874	3,225,963
Plan Fiduciary Net Position				
Contributions - Employer	240,000	250,000	225,000	210,000
Net Investment Income	147,529	139,361	131,302	123,758
Benefit Payments	(230,360)	(223,648)	(217,138)	(210,810)
Administrative Expenses	(1,372)	(731)	(485)	(486)
Net Change in Plan Fiduciary Net Position	155,797	164,982	138,679	122,462
Plan Fiduciary Net Position - Beginning	2,499,095	2,334,113	2,195,434	2,072,972
Plan Fiduciary Net Position - Ending	2,654,892	2,499,095	2,334,113	2,195,434
Net Pension Liability - Ending	\$ 549,075	\$ 717,495	\$ 889,761	\$ 1,030,529
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	82.86%	77.69%	72.40%	68.06%
Covered Payroll	No Active Employees			
Net Pension Liability as a Percentage of Covered Payroll	NA	NA	NA	NA
City Contributions				
Actuarially Determined Contribution	\$ 52,810	\$ 65,490	\$ 75,851	\$ 84,621
Contribution in Relation to the Actuarially Determined Contribution	230,230	223,522	217,138	210,810
Contribution Deficiency (Excess)	\$ (177,420)	\$ (158,032)	\$ (141,287)	\$ (126,189)
Investment Returns				
Annual Money-Weighted Rate of Return, Net of Investment Expense	5.85%	5.92%	5.96%	5.96%

See the accompanying Independent Auditors' Report.

2016	2015	2014	2013	2012	2011
\$ 210,500	\$ 215,196	\$ 208,748	\$ 224,215	\$ 221,620	\$ 218,860
(2,517)	(88,399)	79,686	(263,475)	1,171	1,017
(200,000)	(193,008)	(192,803)	(187,181)	(181,734)	(176,433)
7,983	(66,211)	95,631	(226,441)	41,057	43,444
3,214,673	3,280,884	3,185,253	3,411,694	3,370,637	3,327,193
3,222,656	3,214,673	3,280,884	3,185,253	3,411,694	3,370,637
210,000	193,008	292,803	190,516	182,132	176,885
116,860	107,041	240,727	124,369	45,482	58,094
(204,664)	(193,008)	(192,803)	(187,181)	(181,734)	(176,433)
(547)	(1,918)	(1,903)	(3,335)	(398)	(452)
121,649	105,123	338,824	124,369	45,482	58,094
1,951,323	1,846,200	1,507,376	1,383,007	1,337,525	1,279,431
2,072,972	1,951,323	1,846,200	1,507,376	1,383,007	1,337,525
\$ 1,149,684	\$ 1,263,350	\$ 1,434,684	\$ 1,677,877	\$ 2,028,687	\$ 2,033,112
64.32%	60.70%	56.27%	47.32%	40.54%	39.68%
No Active Employees					
NA	NA	NA	NA	NA	NA
\$ 92,987	\$ 105,598	\$ 123,498	\$ 149,319	\$ 149,645	\$ 150,723
204,664	193,008	192,803	187,181	181,734	176,443
\$ (111,677)	\$ (87,410)	\$ (69,305)	\$ (37,862)	\$ (32,089)	\$ (25,720)
5.97%	5.71%	15.42%	9.02%	3.41%	4.55%

CITY OF LAKEWOOD, COLORADO
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CHANGES IN THE CITY'S
TOTAL OPEB LIABILITY AND RELATED RATIOS
Last Ten Fiscal Years

	2020	2019	2018	2017
Total OPEB liability				
Service cost	\$ 261,647	\$ 180,151	\$ 177,901	\$ 173,096
Interest	321,821	246,335	196,359	198,391
Changes of benefit terms	-	-	-	-
Differences between expected and actual experiences	126,239	144,283	(212,463)	(337,876)
Changes of assumptions or other inputs	-	1,303,246	1,151,291	-
Benefit payments	(243,600)	(318,768)	(70,020)	(99,575)
Net change in total OPEB liability	466,107	1,555,247	1,243,068	(65,964)
Total OPEB liability-beginning	7,021,875	5,466,628	4,223,560	4,289,524
Total OPEB liability-ending	7,487,982	7,021,875	5,466,628	4,223,560
Covered payroll	\$ 64,039,964	\$ 64,694,985	\$ 65,031,226	\$ 63,161,430
Total OPEB liability as a percentage of covered payroll	11.69%	10.85%	8.41%	6.69%

This schedule is presented to show information for 10 years. Although the plan began prior to 2009, there is insufficient information to present years 2009-2011.

See the accompanying Independent Auditors' Report.

	2016	2015	2014	2013	2012
\$	162,610	\$ 144,265	\$ 159,595	\$ 147,777	\$ 136,180
	200,326	197,097	168,670	183,569	192,329
	-	-	-	-	-
	(308,623)	(186,809)	548,630	(393,003)	(367,167)
	-	-	-	-	-
	(117,538)	(81,742)	(404,889)	(135,147)	(205,963)
	(63,225)	72,811	472,006	(196,804)	(244,621)
	4,352,749	4,279,938	3,807,932	4,004,736	4,249,357
	4,289,524	4,352,749	4,279,938	3,807,932	4,004,736
\$	61,690,440	\$ 60,114,584	\$ 57,677,144	\$ 55,741,700	\$ 54,563,474
	6.95%	7.24%	7.42%	6.83%	7.34%

CITY OF LAKEWOOD, COLORADO
GENERAL FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
REVENUES				
Taxes				
Property Tax	\$ 11,023,829	\$ 11,773,137	\$ 11,888,221	\$ 115,084
Sales Tax	66,090,556	57,224,918	61,551,813	4,326,895
General Use Tax	3,582,224	3,329,836	3,613,533	283,697
Building Material Use Tax	2,698,696	2,900,675	4,624,026	1,723,351
Business and Occupational Tax	3,304,084	3,672,965	3,861,558	188,593
Specific Ownership Tax	879,916	895,989	948,174	52,185
Motor Vehicle Use Tax	6,461,003	5,245,841	6,319,831	1,073,990
Franchise Tax	6,607,014	5,964,165	5,984,312	20,147
Total Taxes	<u>100,647,322</u>	<u>91,007,526</u>	<u>98,791,468</u>	<u>7,783,942</u>
Licenses and Permits				
Business Licenses and Permits	566,657	569,443	595,782	26,339
Nonbusiness Licenses and Permits	2,484,515	2,907,832	3,515,881	608,049
Total Licenses and Permits	<u>3,051,172</u>	<u>3,477,275</u>	<u>4,111,663</u>	<u>634,388</u>
Charges for Services				
General Government	1,027,884	852,431	757,457	(94,974)
Public Safety	1,068,708	930,026	908,859	(21,167)
Culture and Recreation	5,136,841	2,837,910	2,863,110	25,200
Other Sales and Services	5,042,651	3,986,767	3,565,191	(421,576)
Total Charges for Services	<u>12,276,084</u>	<u>8,607,134</u>	<u>8,094,617</u>	<u>(512,517)</u>
Fines and Forfeitures				
	<u>1,490,350</u>	<u>1,405,523</u>	<u>1,339,908</u>	<u>(65,615)</u>
Intergovernmental Revenue				
State Government Shared Revenue	4,576,496	4,514,528	3,869,730	(644,798)
Local Government Grants	71,540	43,324	43,019	(305)
Local Government Shared Revenue	1,391,851	1,372,670	1,359,848	(12,822)
Total Intergovernmental Revenue	<u>6,039,887</u>	<u>5,930,522</u>	<u>5,272,597</u>	<u>(657,925)</u>
Miscellaneous				
Investment Income	530,393	530,393	2,388,942	1,858,549
Other	647,042	882,649	547,421	(335,228)
Total Miscellaneous	<u>1,177,435</u>	<u>1,413,042</u>	<u>2,936,363</u>	<u>1,523,321</u>
Total Revenues	<u>124,682,250</u>	<u>111,841,022</u>	<u>120,546,616</u>	<u>8,705,594</u>

(Continued)

See the accompanying Independent Auditor's Report.

CITY OF LAKEWOOD, COLORADO
GENERAL FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
EXPENDITURES				
General Government				
Legislative				
Personnel Services	316,502	320,502	360,094	(39,592)
Services and Supplies	233,926	181,573	211,723	(30,150)
Total Legislative	<u>550,428</u>	<u>502,075</u>	<u>571,817</u>	<u>(69,742)</u>
Judicial				
Personnel Services	2,839,173	2,712,228	2,726,636	(14,408)
Services and Supplies	372,581	249,409	264,510	(15,101)
Total Judicial	<u>3,211,754</u>	<u>2,961,637</u>	<u>2,991,146</u>	<u>(29,509)</u>
Executive				
Personnel Services	2,190,251	1,959,382	1,952,457	6,925
Services and Supplies	440,736	287,286	229,668	57,618
Capital Outlay	3,500	-	1,624	(1,624)
Total Executive	<u>2,634,487</u>	<u>2,246,668</u>	<u>2,183,749</u>	<u>62,919</u>
Administrative				
Personnel Services	9,369,773	7,478,837	7,965,500	(486,663)
Services and Supplies	3,646,899	3,198,120	3,461,167	(263,047)
Capital Outlay	20,200	-	-	-
Total Administrative	<u>13,036,872</u>	<u>10,676,957</u>	<u>11,426,667</u>	<u>(749,710)</u>
Other				
Personnel Services	8,727,414	7,785,881	7,771,618	14,263
Services and Supplies	8,532,470	8,936,861	7,104,300	1,832,561
Debt Service	434,102	434,102	415,775	18,327
Capital Outlay	120,000	120,000	354,514	(234,514)
Total Other	<u>17,813,986</u>	<u>17,276,844</u>	<u>15,646,207</u>	<u>1,630,637</u>
Total General Government	<u>37,247,527</u>	<u>33,664,181</u>	<u>32,819,586</u>	<u>844,595</u>

(Continued)

See the accompanying Independent Auditor's Report.

CITY OF LAKEWOOD, COLORADO
GENERAL FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	Variance with Final Budget Positive (Negative)
EXPENDITURES (Continued)				
Public Safety				
Law Enforcement				
Personnel Services	52,929,536	48,105,221	42,133,676	5,971,545
Services and Supplies	6,769,912	6,396,640	6,093,907	302,733
Capital Outlay	53,000	53,000	111,330	(58,330)
Total Law Enforcement	<u>59,752,448</u>	<u>54,554,861</u>	<u>48,338,913</u>	<u>6,215,948</u>
Corrections				
Personnel Services	885,152	931,838	886,981	44,857
Services and Supplies	31,455	12,175	5,132	7,043
Total Corrections	<u>916,607</u>	<u>944,013</u>	<u>892,113</u>	<u>51,900</u>
Protective Inspection				
Personnel Services	2,883,648	2,868,131	3,015,202	(147,071)
Services and Supplies	102,509	118,509	164,779	(46,270)
Total Protective Inspection	<u>2,986,157</u>	<u>2,986,640</u>	<u>3,179,981</u>	<u>(193,341)</u>
Other Protection				
Personnel Services	2,113,935	1,922,925	1,896,819	26,106
Services and Supplies	514,174	501,074	415,431	85,643
Capital Outlay	30,362	362	-	362
Total Other Protection	<u>2,658,471</u>	<u>2,424,361</u>	<u>2,312,250</u>	<u>112,111</u>
Total Public Safety	<u>66,313,683</u>	<u>60,909,875</u>	<u>54,723,257</u>	<u>6,186,618</u>
Public Works				
Highways and Streets				
Personnel Services	4,264,005	3,694,978	3,459,341	235,637
Services and Supplies	4,220,681	3,837,785	3,709,767	128,018
Capital Outlay	11,500	11,500	548	10,952
Total Highways and Streets	<u>8,496,186</u>	<u>7,544,263</u>	<u>7,169,656</u>	<u>374,607</u>
Total Public Works	<u>8,496,186</u>	<u>7,544,263</u>	<u>7,169,656</u>	<u>374,607</u>

(Continued)

See the accompanying Independent Auditor's Report.

CITY OF LAKEWOOD, COLORADO
GENERAL FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
EXPENDITURES (Continued)				
Culture and Recreation				
Recreation				
Personnel Services	8,781,984	6,631,632	5,868,766	762,866
Services and Supplies	1,756,691	1,665,712	910,523	755,189
Capital Outlay	20,713	30,713	-	30,713
Total Recreation	<u>10,559,388</u>	<u>8,328,057</u>	<u>6,779,289</u>	<u>1,548,768</u>
Parks				
Personnel Services	2,750,406	2,666,727	2,588,458	78,269
Services and Supplies	2,113,077	2,051,612	1,892,794	158,818
Total Parks	<u>4,863,483</u>	<u>4,718,339</u>	<u>4,481,252</u>	<u>237,087</u>
Total Culture and Recreation	<u>15,422,871</u>	<u>13,046,396</u>	<u>11,260,541</u>	<u>1,785,855</u>
Urban Development and Housing				
Personnel Services	745,245	631,212	515,182	116,030
Services and Supplies	106,150	82,625	10,500	72,125
Total Urban Development and Housing	<u>851,395</u>	<u>713,837</u>	<u>525,682</u>	<u>188,155</u>
Economic Opportunity				
Personnel Services	1,092,651	882,932	863,717	19,215
Services and Supplies	198,828	142,028	59,175	82,853
Capital Outlay	28,571	-	-	-
Total Economic Opportunity	<u>1,320,050</u>	<u>1,024,960</u>	<u>922,892</u>	<u>102,068</u>
Total Expenditures	<u>129,651,712</u>	<u>116,903,512</u>	<u>107,421,614</u>	<u>9,481,898</u>
Excess (Deficiency) of Revenues				
Over Expenditures	<u>(4,969,462)</u>	<u>(5,062,490)</u>	<u>13,125,002</u>	<u>18,187,492</u>
OTHER FINANCING SOURCES (USES)				
Transfers In	3,038,000	3,038,000	3,038,000	-
Transfers Out	<u>(4,656,959)</u>	<u>(6,141,616)</u>	<u>(6,010,300)</u>	<u>131,316</u>
Total Other Financing Sources (Uses)	<u>(1,618,959)</u>	<u>(3,103,616)</u>	<u>(2,972,300)</u>	<u>131,316</u>
Net Change in Fund Balance	<u>\$ (6,588,421)</u>	<u>\$ (8,166,106)</u>	10,152,702	<u>\$ 18,318,808</u>
FUND BALANCE, Beginning of Year			<u>31,196,282</u>	
FUND BALANCE, End of Year			<u>\$ 41,348,984</u>	

See the accompanying Independent Auditor's Report.

CITY OF LAKEWOOD, COLORADO
GRANTS FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
REVENUES				
Intergovernmental				
Federal Government Grants	\$ 5,434,682	\$ 24,098,292	\$ 16,701,511	\$ (7,396,781)
State Government Grants	2,405,293	3,658,499	2,555,865	(1,102,634)
Local Government Grants	-	80,000	163,601	83,601
Total Intergovernmental	<u>7,839,975</u>	<u>27,836,791</u>	<u>19,420,977</u>	<u>(8,415,814)</u>
Investment Income	<u>-</u>	<u>-</u>	<u>2,756</u>	<u>2,756</u>
Total Revenues	<u>7,839,975</u>	<u>27,836,791</u>	<u>19,423,733</u>	<u>(8,413,058)</u>
EXPENDITURES				
General Government				
Personnel Services	34,285	1,630,500	6,749,127	(5,118,627)
Services and Supplies	-	8,036,519	5,365,859	2,670,660
Capital Outlay	<u>455,000</u>	<u>3,392,000</u>	<u>516,386</u>	<u>2,875,614</u>
Total General Government	<u>489,285</u>	<u>13,059,019</u>	<u>12,631,372</u>	<u>427,647</u>
Public Safety				
Personnel Services	966,755	1,492,835	869,119	623,716
Services and Supplies	2,350,223	2,452,634	1,565,279	887,355
Capital Outlay	<u>1,221,000</u>	<u>3,229,651</u>	<u>858,318</u>	<u>2,371,333</u>
Total Public Safety	<u>4,537,978</u>	<u>7,175,120</u>	<u>3,292,716</u>	<u>3,882,404</u>
Public Works				
Personnel Services	-	5,576	35,679	(30,103)
Capital Outlay	<u>-</u>	<u>7,890,000</u>	<u>3,842,996</u>	<u>4,047,004</u>
Total Public Works	<u>-</u>	<u>7,895,576</u>	<u>3,878,675</u>	<u>4,016,901</u>

(Continued)

See the accompanying Independent Auditor's Report.

CITY OF LAKEWOOD, COLORADO
GRANTS FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
EXPENDITURES (Continued)				
Culture and Recreation				
Personnel Services	46,918	46,585	18,432	28,153
Services and Supplies	-	-	6,692	(6,692)
Total Culture and Recreation	<u>46,918</u>	<u>46,585</u>	<u>25,124</u>	<u>21,461</u>
Urban Development and Housing				
Personnel Services	164,571	164,267	136,945	27,322
Services and Supplies	927,100	1,698,638	907,688	790,950
Capital Outlay	-	-	-	-
Total Urban Development and Housing	<u>1,091,671</u>	<u>1,862,905</u>	<u>1,044,633</u>	<u>818,272</u>
Economic Opportunity				
Personnel Services	1,184,761	1,326,240	1,313,695	12,545
Services and Supplies	257,285	257,285	261,297	(4,012)
Total Economic Opportunity	<u>1,442,046</u>	<u>1,583,525</u>	<u>1,574,992</u>	<u>8,533</u>
Debt Service				
Principal	335,000	335,000	335,000	-
Interest	33,988	33,988	33,988	-
Total Debt Service	<u>368,988</u>	<u>368,988</u>	<u>368,988</u>	<u>-</u>
Total Expenditures	<u>7,976,886</u>	<u>31,991,718</u>	<u>22,816,500</u>	<u>9,175,218</u>
Excess (Deficiency) of Revenues Over Expenditures	(136,911)	(4,154,927)	(3,392,767)	762,160
OTHER FINANCING SOURCES (USES)				
Transfers In	144,184	4,757,218	1,178,927	(3,578,291)
Transfers Out	-	-	(7,582)	(7,582)
Net Change in Fund Balance	<u>\$ 7,273</u>	<u>\$ 602,291</u>	(2,221,422)	<u>\$ (2,823,713)</u>
FUND BALANCE, Beginning of Year			<u>(327,462)</u>	
FUND BALANCE, End of Year			<u>\$ (2,548,884)</u>	

See the accompanying Independent Auditor's Report.



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CITY OF LAKEWOOD, COLORADO
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
Year Ended December 31, 2020

NOTE 1 – SCHEDULE OF CITY CONTRIBUTIONS

Actuarial Assumptions

Significant actuarial methods and assumptions used to determine the contribution rates for the Retired City Manager Pension Plan are as follows:

Valuation Date	Actuarially determined contribution rates are calculated as of December 31, 2020, one year prior to the fiscal year in which the contributions are reported.
Actuarial Cost Method	Entry Age
Amortization Method	Level Dollar Method over Fixed Period of Years
Remaining Amortization Period	30 Years, Open
Asset Valuation Method	Contract Value of Invested Assets
Inflation	N/A
Benefits Expected Fixed	
COLA Increases	3% Per Annum Compounded Annually
Investment Rate of Return	6.75% Per Annum Compounded Annually, Net of Expenses
Number of Participants Employed	0
Number of Participants Retired	1
Retirement Date	September 19, 2009
Mortality Rates	Modified 1994 Group Annuity Mortality Table Uni-Sex Rates

NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Budgetary Information

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

1. As required by City Charter, by September 15, the City Manager shall submit to the Mayor and City Council a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them. Budgets for the Lakewood Public Building Authority and the Lakewood Reinvestment Authority are adopted by their governing boards.
2. Two public hearings are conducted at regular City Council meetings to obtain public comment.
3. Prior to November 1, the budget is legally enacted through passage of an ordinance.
4. Expenditures may not legally exceed budgeted appropriations at the fund level, and all annual appropriations lapse at year-end, except for those of the Capital Improvements Fund and certain projects of the Special Revenue Funds, which may be carried over. The City Manager is authorized to transfer budgeted amounts between departments within any fund and to expend amounts within the approved appropriations and the City Code. City Council has authorized the City Manager to move budget between funds and among departments as deemed appropriate.

CITY OF LAKEWOOD, COLORADO
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
Year Ended December 31, 2020

NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

Budgetary Information (Continued)

5. Formal budgetary integration is employed as a management control device during the year for the General, Special Revenue, Capital Projects, Internal Service, and Enterprise Funds.
6. Budgets for the General, Special Revenue, Capital Projects, and Internal Service Funds are adopted on a basis consistent with generally accepted accounting principles (GAAP). The budgets for the Enterprise Funds are adopted on a basis consistent with GAAP except that debt proceeds are treated as revenues, capital outlay and debt service principal are treated as expenditures, and capital contributions are not budgeted.

Legal Compliance

For the year ended December 31, 2020, the Golf Course Enterprise Fund, Lakewood Public Building Authority (LPBA) Fund and the Property and Casualty Self-Insurance Fund expenditures exceeded the amounts budgeted by \$539,916, \$1,240,470 and \$511,809, respectively. These may be a violation of State statutes. Although no explicit budget amendment was prepared, the following events were approved by Council through ordinance: the LPBA exceeded budget due to Council approving the refunding of and new issue of debt and the Property and Casualty exceeded budget due to Council approved expenditures relating to the 2017 hail storm and related claims.

TABOR Amendment

In the November 2018 election, the citizens of the City passed ballot issue 2D, which lifts the TABOR limits on the City's budget through 2025. In addition, the ballot issue allowed the City to use the \$12.5 million that was identified for a refund in 2017. \$8.5 million of the refund must be used for open space and parkland purchases, \$2 million for police protective gear, safety-related and other needed items and \$2 million for infrastructure and transportation improvements.

Through December 31, 2025, any money collected in excess of the TABOR limits will be spent one-third each for open space and parkland purchases, improvements, and maintenance; police safety equipment, other assets or police agents; and transportation improvement to address high-priority safety concerns or for new and upgraded sidewalks, paths, streetlights or path lighting where needed for safety.

**SUPPLEMENTARY INFORMATION –
COMBINING AND INDIVIDUAL FUND
FINANCIAL STATEMENTS AND
SCHEDULES**



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GOVERNMENTAL FUNDS

GENERAL FUND

The General Fund accounts for all transactions of the City of Lakewood not accounted for in other funds. It is the City's primary operating fund. This fund represents an accounting for the City's ordinary operations financed from taxes and other general revenues and is the City's most significant fund in relation to overall expenditures.

CAPITAL PROJECTS FUNDS

Capital Projects Funds are created to account for resources used for the acquisition and construction of major capital facilities and other capital assets other than those financed by proprietary funds and trust funds. These funds are established to maintain a separate accounting of specific capital projects as directed by City Council.

MAJOR FUNDS

CAPITAL IMPROVEMENT FUND

The purpose of the Capital Improvement Fund is to account for expenditures for the acquisition, construction, and improvements of capital assets. Revenue for this fund is primarily derived from one sixth of the City's sales and use taxes approved by voters and other intergovernmental revenues restricted for these purposes.

LAKWOOD REINVESTMENT AUTHORITY CAPITAL PROJECT FUND

On November 4, 1997 registered electors approved the creation of an Urban Renewal Authority. Pursuant to the Urban Renewal Law, Colorado Revised Statutes 31-25-101, Et. Seq., and the Lakewood Charter. The City subsequently created an Urban Renewal Authority known as the Lakewood Reinvestment Authority to exercise the powers provided under Colorado's urban renewal law.

NON-MAJOR FUNDS

EQUIPMENT REPLACEMENT FUND

The Equipment Replacement Fund is established to accumulate resources to finance the acquisition, construction and improvements of vehicles, technology and public, education, and government access equipment.

SPECIAL REVENUE FUNDS

Special Revenue Funds are established for the purpose of accounting for monies received by the City from specific revenue sources that are restricted or committed to expenditures for specified purposes.

MAJOR FUNDS

GRANTS FUND

The Grants Fund is established to maintain a separate accounting for Federal, State, and other qualified grants.

TABOR FUND

The TABOR Fund was established to maintain a separate accounting for the spending of the excess revenue over the TABOR limit. The revenues were moved from other funds through transfers.



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SPECIAL REVENUE FUNDS (CONTINUED)

NON-MAJOR FUNDS

CONSERVATION TRUST FUND

This fund is established as required by Section 31-25-220, Colorado Revised Statutes, 1973 to account for monies received from the State of Colorado for Conservation Trust Fund (lottery) and restricted for the purposes of planning, acquisition, development and maintenance of new conservation sites or for capital improvements or maintenance for recreational purposes on public sites.

ECONOMIC DEVELOPMENT FUND

The Economic Development Fund is established by Ordinance 85-54 to account for the City's hotel accommodation taxes which were approved by the voters in 1987 and restricted for the purpose of promoting economic development within the City.

HERITAGE, CULTURE & ARTS FUND

This fund is established to provide a full complement of heritage, cultural, and art activities to the general public on a continuing basis financed primarily through user charges, intergovernmental revenues restricted to these activities, and other financial resources assigned specifically for these purposes.

OPEN SPACE FUND

This fund was established in 1987 to account for intergovernmental funds received from Jefferson County related to its Open Space Sales Tax Resolution approved by voters in 1980 and which restricts the use to open space purposes. Open space purposes include planning, development, construction, acquisition and maintenance of park and recreation capital improvements.

DEBT SERVICE FUNDS

Debt Service Funds are used to account for the accumulation of resources for payment of bond principal and interest from government resources. Financing is provided by ad valorem property taxes, and operating transfers from various funds.

NON-MAJOR FUNDS

LAKWOOD PUBLIC BUILDING AUTHORITY DEBT SERVICE FUND

The Authority was incorporated as a nonprofit corporation on May 8, 1979 for the purpose of construction of municipal facilities for use by the City of Lakewood. This fund was established to facilitate the various issuances of Certificates of Participation financing the acquisition, construction, and equipping of various City facilities and certain offsite infrastructure improvements; the acquisition, construction, and equipping of a public library to be subleased to and operated by the Board of Trustees of the Jefferson County Library; capitalized interest; and paying issuance costs of the certificates.

**CITY OF LAKEWOOD, COLORADO
CAPITAL IMPROVEMENTS FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2020**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
REVENUES				
Taxes				
Sales Tax	\$ 12,530,861	\$ 12,267,014	\$ 11,636,134	\$ (630,880)
General Use Tax	651,994	639,580	720,848	81,268
Building Material Use Tax	619,500	873,961	913,919	39,958
Motor Vehicle Use Tax	1,071,193	1,071,193	1,263,966	192,773
Total Taxes	<u>14,873,548</u>	<u>14,851,748</u>	<u>14,534,867</u>	<u>(316,881)</u>
Intergovernmental				
State Government Shared Revenue	<u>2,063,773</u>	<u>2,063,773</u>	<u>1,921,790</u>	<u>(141,983)</u>
Miscellaneous				
Investment Income	217,489	217,489	315,666	98,177
Other	<u>3,500</u>	<u>3,500</u>	<u>-</u>	<u>(3,500)</u>
Total Miscellaneous	<u>220,989</u>	<u>220,989</u>	<u>315,666</u>	<u>94,677</u>
Total Revenues	<u>17,158,310</u>	<u>17,136,510</u>	<u>16,772,323</u>	<u>(364,187)</u>
EXPENDITURES				
General Government				
Personnel Services	126,353	113,720	113,688	32
Services and Supplies	1,490,000	1,828,000	1,942,574	(114,574)
Capital Outlay	<u>1,175,000</u>	<u>1,883,000</u>	<u>567,083</u>	<u>1,315,917</u>
Total General Government	<u>2,791,353</u>	<u>3,824,720</u>	<u>2,623,345</u>	<u>1,201,375</u>
Public Safety				
Personnel Services	191,344	381,238	336,919	44,319
Services and Supplies	286,165	296,559	177,206	119,353
Capital Outlay	<u>1,400,000</u>	<u>3,125,000</u>	<u>1,129,595</u>	<u>1,995,405</u>
Total Public Safety	<u>1,877,509</u>	<u>3,802,797</u>	<u>1,643,720</u>	<u>2,159,077</u>
Public Works				
Personnel Services	763,732	856,233	759,160	97,073
Services and Supplies	113,300	4,458,084	51,259	4,406,825
Capital Outlay	<u>10,293,089</u>	<u>9,134,319</u>	<u>6,806,458</u>	<u>2,327,861</u>
Total Public Works	<u>11,170,121</u>	<u>14,448,636</u>	<u>7,616,877</u>	<u>6,831,759</u>

(Continued)

See the accompanying Independent Auditor's Report.

CITY OF LAKEWOOD, COLORADO
CAPITAL IMPROVEMENTS FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
EXPENDITURES (Continued)				
Culture and Recreation				
Services and Supplies	350	-	-	-
Capital Outlay	4,650	-	-	-
Total Culture and Recreation	<u>5,000</u>	<u>-</u>	<u>-</u>	<u>-</u>
Economic Development				
Services and Supplies	10,000	35,000	21,791	13,209
Capital Outlay	2,095,139	2,095,139	1,582,247	512,892
Total Economic Development	<u>2,105,139</u>	<u>2,130,139</u>	<u>1,604,038</u>	<u>526,101</u>
Total Expenditures	<u>17,949,122</u>	<u>24,206,292</u>	<u>13,487,980</u>	<u>10,718,312</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>(790,812)</u>	<u>(7,069,782)</u>	<u>3,284,343</u>	<u>10,354,125</u>
OTHER FINANCING SOURCES (USES)				
Transfers In	120,000	120,000	1,770,000	1,650,000
Transfers Out	(3,719,000)	(3,719,000)	(4,518,579)	(799,579)
Total Other Financing Sources (Uses)	<u>(3,599,000)</u>	<u>(3,599,000)</u>	<u>(2,748,579)</u>	<u>850,421</u>
Net Change in Fund Balance	<u>\$ (4,389,812)</u>	<u>\$ (10,668,782)</u>	535,764	<u>\$ 11,204,546</u>
FUND BALANCE, Beginning of Year			<u>16,959,911</u>	
FUND BALANCE, End of Year			<u>\$ 17,495,675</u>	

See the accompanying Independent Auditor's Report.

CITY OF LAKEWOOD, COLORADO
LAKEWOOD REINVESTMENT AUTHORITY FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
REVENUES				
Taxes				
Property Taxes Increment	\$ 10,294,291	\$ 12,460,085	\$ 12,797,533	\$ 337,448
General Sales Taxes Increment	278,139	179,624	269,544	89,920
Investment Income	11,179	27,500	18,752	(8,748)
Miscellaneous	997,647	997,647	966,814	(30,833)
Total Revenues	<u>11,581,256</u>	<u>13,664,856</u>	<u>14,052,643</u>	<u>387,787</u>
EXPENDITURES				
Urban Development and Housing				
Personnel Services	60,965	99,512	76,251	23,261
Services and Supplies	420,345	420,345	206,297	214,048
Capital Outlay	10,379,918	12,710,790	12,551,973	158,817
Debt Service	281,154	281,154	152,721	128,433
Total Expenditures	<u>11,142,382</u>	<u>13,511,801</u>	<u>12,987,242</u>	<u>524,559</u>
Excess (Deficiency) of Revenues Over Expenditures	438,874	153,055	1,065,401	912,346
Net Change in Fund Balance	<u>\$ 438,874</u>	<u>\$ 153,055</u>	1,065,401	<u>\$ 912,346</u>
FUND BALANCE, Beginning of Year			<u>5,436,737</u>	
FUND BALANCE, End of Year			<u>\$ 6,502,138</u>	

See the accompanying Independent Auditor's Report.

CITY OF LAKEWOOD, COLORADO
TABOR FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2020

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
REVENUES				
Investment Income	\$ -	\$ -	\$ 385,484	\$ 385,484
Total Revenues	-	-	385,484	385,484
EXPENDITURES				
Public Safety				
Personnel Services	422,239	302,868	308,760	(5,892)
Services and Supplies	-	816,500	276,293	540,207
Capital Outlay	-	1,184,261	591,341	592,920
Total Public Safety	422,239	2,303,629	1,176,394	1,127,235
Public Works				
Personnel Services	-	49,241	16,750	32,491
Capital Outlay	-	3,542,791	65,427	3,477,364
Total Public Works	-	3,592,032	82,177	3,509,855
Culture and Recreation				
Capital Outlay	-	9,117,522	961,668	8,155,854
Total Culture and Recreation	-	9,117,522	961,668	8,155,854
Total Expenditures	422,239	15,013,183	2,220,239	12,792,944
Excess (Deficiency) of Revenues Over Expenditures	(422,239)	(15,013,183)	(1,834,755)	13,178,428
OTHER FINANCING SOURCES (USES)				
Transfers In	-	1,760,000	1,756,001	(3,999)
Net Change in Fund Balance	\$ -	\$ -	(78,754)	\$ -
FUND BALANCE, Beginning of Year			28,351,477	
FUND BALANCE, End of Year			\$ 28,272,723	

See the accompanying Independent Auditor's Report.

CITY OF LAKEWOOD, COLORADO
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
December 31, 2020

	Special Revenue Funds			
	Conservation Trust Fund	Economic Development Fund	Heritage, Culture and Arts Fund	Open Space Fund
ASSETS				
Cash and Investments	\$ 2,121,045	\$ 9,216,004	\$ 591,634	\$ 9,923,104
Restricted Cash and Investments	-	-	-	-
Accounts Receivable	-	47,261	208,234	1,215,499
Inventories	-	-	29,480	-
Prepays	-	-	11,000	-
Total Assets	<u>\$ 2,121,045</u>	<u>\$ 9,263,265</u>	<u>\$ 840,348</u>	<u>\$ 11,138,603</u>
LIABILITIES AND FUND BALANCES				
LIABILITIES				
Accounts Payable	\$ 58,357	\$ 3,130	\$ 55,485	\$ 21,847
Accrued Liabilities	-	6,045	19,009	28,207
Refundable Deposits	-	-	1,300	-
Retainage Payable	3,002	-	12,505	-
Unearned Revenues	-	-	179,959	-
Total Liabilities	<u>61,359</u>	<u>9,175</u>	<u>268,258</u>	<u>50,054</u>
DEFERRED INFLOWS OF RESOURCES				
Grants	-	-	208,234	-
FUND BALANCES				
Nonspendable:				
Inventories	-	-	29,480	-
Prepays	-	-	11,000	-
Restricted for:				
Parks and Open Space	2,059,686	-	-	11,088,549
Economic Development	-	9,254,090	-	-
Debt Service	-	-	-	-
Assigned to:				
Cultural Activities	-	-	323,376	-
Capital Improvements	-	-	-	-
Total Fund Balances	<u>2,059,686</u>	<u>9,254,090</u>	<u>363,856</u>	<u>11,088,549</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$ 2,121,045</u>	<u>\$ 9,263,265</u>	<u>\$ 840,348</u>	<u>\$ 11,138,603</u>

See the accompanying Independent Auditor's Report.

Debt Service	Capital Projects	
Lakewood Public Building Authority	Equipment Replacement Fund	Total Nonmajor Governmental Funds
\$ -	\$ 5,082,797	\$ 26,934,584
7,478,580	-	7,478,580
-	-	1,470,994
-	-	29,480
-	-	11,000
<u>\$ 7,478,580</u>	<u>\$ 5,082,797</u>	<u>\$ 35,924,638</u>
\$ 106,686	\$ 1,060,471	\$ 1,305,976
-	-	53,261
-	-	1,300
-	-	15,507
-	-	179,959
<u>106,686</u>	<u>1,060,471</u>	<u>1,556,003</u>
-	-	208,234
-	-	29,480
-	-	11,000
-	-	13,148,235
-	-	9,254,090
7,371,894	-	7,371,894
-	-	323,376
-	4,022,326	4,022,326
<u>7,371,894</u>	<u>4,022,326</u>	<u>34,160,401</u>
<u>\$ 7,478,580</u>	<u>\$ 5,082,797</u>	<u>\$ 35,924,638</u>

CITY OF LAKEWOOD, COLORADO
COMBINING STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
Year Ended December 31, 2020

	Special Revenue Funds			
	Conservation Trust Fund	Economic Development Fund	Heritage, Culture and Arts Fund	Open Space Fund
REVENUES				
Taxes	\$ -	\$ 940,424	\$ -	\$ -
Charges for Services	-	19,050	358,772	3,371
Intergovernmental	1,765,079	-	453,181	10,442,253
Investment Income	24,984	126,568	-	108,287
Miscellaneous	-	-	25,638	-
Total Revenues	1,790,063	1,086,042	837,591	10,553,911
EXPENDITURES				
Current				
General Government	-	-	-	-
Culture and Recreation	-	-	1,981,682	3,963,332
Urban Development and Housing	-	626,367	-	-
Capital Outlay				
General Government	-	-	-	-
Culture and Recreation	682,332	33,916	221,015	1,565,849
Debt Service				
Principal	-	-	-	-
Interest and Fiscal Charges	-	-	-	-
Bond Issuance Costs	-	-	-	-
Total Expenditures	682,332	660,283	2,202,697	5,529,181
Excess (Deficiency) of Revenues Over Expenditures	1,107,731	425,759	(1,365,106)	5,024,730
OTHER FINANCING SOURCES (USES)				
Gain on Sale of Capital Asset	-	-	-	-
Payment to Escrow Agent for COP refunding	-	-	-	-
Proceeds from COP Refunding	-	-	-	-
Transfers In	-	7,582	800,000	-
Transfers Out	(620,865)	-	-	(2,000,944)
Total Other Financing Sources (Uses)	(620,865)	7,582	800,000	(2,000,944)
Net Change in Fund Balances	486,866	433,341	(565,106)	3,023,786
FUND BALANCES, Beginning of Year	1,572,820	8,820,749	928,962	8,064,763
FUND BALANCES, End of Year	\$ 2,059,686	\$ 9,254,090	\$ 363,856	\$ 11,088,549

See the accompanying Independent Auditor's Report.

Debt Service	Capital Projects	Total Nonmajor
Lakewood	Equipment	Governmental
Public Building	Replacement	Funds
Authority	Fund	
\$ -	\$ -	\$ 940,424
-	1,908,784	2,289,977
-	-	12,660,513
139,284	-	399,123
-	-	25,638
<u>139,284</u>	<u>1,908,784</u>	<u>16,315,675</u>
1,450	63,877	65,327
-	-	5,945,014
-	-	626,367
-	2,889,409	2,889,409
-	-	2,503,112
4,605,000	-	4,605,000
528,632	-	528,632
69,359	-	69,359
<u>5,204,441</u>	<u>2,953,286</u>	<u>17,232,220</u>
<u>(5,065,157)</u>	<u>(1,044,502)</u>	<u>(916,545)</u>
-	196,910	196,910
(1,161,391)	-	(1,161,391)
5,660,000	-	5,660,000
5,049,792	400,000	6,257,374
-	(80,000)	(2,701,809)
<u>9,548,401</u>	<u>516,910</u>	<u>8,251,084</u>
4,483,244	(527,592)	7,334,539
<u>2,888,650</u>	<u>4,549,918</u>	<u>26,825,862</u>
<u>\$ 7,371,894</u>	<u>\$ 4,022,326</u>	<u>\$ 34,160,401</u>

**CITY OF LAKEWOOD, COLORADO
 CONSERVATION TRUST FUND
 BUDGETARY COMPARISON SCHEDULE
 Year Ended December 31, 2020**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
REVENUES				
Intergovernmental				
State Government Shared Revenue	\$ 1,350,000	\$ 1,350,000	\$ 1,765,079	\$ 415,079
Investment Income	10,907	24,960	24,984	24
Miscellaneous	-	165,000	-	(165,000)
	<u>1,360,907</u>	<u>1,539,960</u>	<u>1,790,063</u>	<u>250,103</u>
EXPENDITURES				
Culture and Recreation				
Capital Outlay	945,000	1,590,000	682,332	907,668
	<u>945,000</u>	<u>1,590,000</u>	<u>682,332</u>	<u>907,668</u>
Excess of Revenues Over Expenditures	415,907	(50,040)	1,107,731	1,157,771
OTHER FINANCING (USES)				
Transfers Out	(625,600)	(625,600)	(620,865)	4,735
	<u>(625,600)</u>	<u>(625,600)</u>	<u>(620,865)</u>	<u>4,735</u>
Net Change in Fund Balance	<u>\$ (209,693)</u>	<u>\$ (675,640)</u>	486,866	<u>\$ 1,162,506</u>
FUND BALANCE, Beginning of Year			<u>1,572,820</u>	
FUND BALANCE, End of Year			<u>\$ 2,059,686</u>	

See the accompanying Independent Auditor's Report.

**CITY OF LAKEWOOD, COLORADO
ECONOMIC DEVELOPMENT FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2020**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
REVENUES				
Hotel Accommodation Taxes	\$ 1,600,000	\$ 1,083,684	\$ 940,424	\$ (143,260)
Charges for Services	85,000	85,000	19,050	(65,950)
Investment Income	50,000	50,000	126,568	76,568
Total Revenues	<u>1,735,000</u>	<u>1,218,684</u>	<u>1,086,042</u>	<u>(132,642)</u>
EXPENDITURES				
Urban Development and Housing				
Personnel Services	643,494	498,424	444,289	54,135
Services and Supplies	1,563,850	1,563,850	182,078	1,381,772
Capital Outlay	3,000	3,000	33,916	(30,916)
Total Expenditures	<u>2,210,344</u>	<u>2,065,274</u>	<u>660,283</u>	<u>1,404,991</u>
Excess (Deficiency) of Revenues Over Expenditures	(475,344)	(846,590)	425,759	1,272,349
OTHER FINANCING SOURCES				
Transfers In	-	-	7,582	7,582
Net Change in Fund Balance	<u>\$ (475,344)</u>	<u>\$ (846,590)</u>	433,341	<u>\$ 1,279,931</u>
FUND BALANCE, Beginning of Year			<u>8,820,749</u>	
FUND BALANCE, End of Year			<u>\$ 9,254,090</u>	

See the accompanying Independent Auditor's Report.

**CITY OF LAKEWOOD, COLORADO
HERITAGE, CULTURE AND ARTS FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2020**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
REVENUES				
Charges for Services	\$ 1,409,355	\$ 605,826	\$ 358,772	\$ (247,054)
Intergovernmental				
Federal Grants	12,500	4,814	2,314	(2,500)
State Government Grants	350,000	550,000	391,532	(158,468)
Local Government Grants	11,000	11,000	59,335	48,335
Miscellaneous	195,500	65,142	25,638	(39,504)
	<u>1,978,355</u>	<u>1,236,782</u>	<u>837,591</u>	<u>(399,191)</u>
EXPENDITURES				
Culture and Recreation				
Personnel Services	2,205,106	1,864,629	1,692,019	172,610
Services and Supplies	1,156,969	460,796	289,663	171,133
Capital Outlay	215,872	447,824	221,015	226,809
	<u>3,577,947</u>	<u>2,773,249</u>	<u>2,202,697</u>	<u>570,552</u>
Deficiency of				
Revenues Over Expenditures	(1,599,592)	(1,536,467)	(1,365,106)	171,361
OTHER FINANCING SOURCES (USES)				
Transfers In	1,458,199	845,000	800,000	(45,000)
	<u>\$ (141,393)</u>	<u>\$ (691,467)</u>	<u>(565,106)</u>	<u>\$ 126,361</u>
FUND BALANCE, Beginning of Year			<u>928,962</u>	
FUND BALANCE, End of Year			<u>\$ 363,856</u>	

See the accompanying Independent Auditor's Report.

CITY OF LAKEWOOD, COLORADO
OPEN SPACE FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
REVENUES				
Charges for Services	\$ 5,000	\$ 5,000	\$ 3,371	\$ (1,629)
County Open Space Shared Revenues	5,079,906	7,100,768	10,442,253	3,341,485
Investment Income	24,348	120,960	108,287	(12,673)
	<u>5,109,254</u>	<u>7,226,728</u>	<u>10,553,911</u>	<u>3,327,183</u>
EXPENDITURES				
Culture and Recreation				
Parks and Open Space				
Personnel Services	3,245,276	3,053,312	2,655,282	398,030
Services and Supplies	1,180,360	1,200,360	1,308,050	(107,690)
Capital Outlay	11,800	4,703,663	1,565,849	3,137,814
	<u>4,437,436</u>	<u>8,957,335</u>	<u>5,529,181</u>	<u>3,428,154</u>
Deficiency of Revenues				
Over Expenditures	671,818	(1,730,607)	5,024,730	6,755,337
	<u>(353,519)</u>	<u>(353,519)</u>	<u>(2,000,944)</u>	<u>(1,647,425)</u>
OTHER FINANCING (USES)				
Transfers Out	(353,519)	(353,519)	(2,000,944)	(1,647,425)
	<u>(353,519)</u>	<u>(353,519)</u>	<u>(2,000,944)</u>	<u>(1,647,425)</u>
Net Change in Fund Balance	<u>\$ 318,299</u>	<u>\$ (2,084,126)</u>	3,023,786	<u>\$ 5,107,912</u>
FUND BALANCE, Beginning of Year			<u>8,064,763</u>	
FUND BALANCE, End of Year			<u>\$ 11,088,549</u>	

See the accompanying Independent Auditor's Report.

CITY OF LAKEWOOD, COLORADO
LAKEWOOD PUBLIC BUILDING AUTHORITY
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	Variance with Final Budget Positive (Negative)
REVENUES				
Investment Income	\$ 140,000	\$ 140,000	\$ 139,284	\$ (716)
Total Revenues	<u>140,000</u>	<u>140,000</u>	<u>139,284</u>	<u>(716)</u>
EXPENDITURES				
General Government				
Services and Supplies	<u>1,700</u>	<u>1,700</u>	<u>1,450</u>	<u>250</u>
Total General Government	<u>1,700</u>	<u>1,700</u>	<u>1,450</u>	<u>250</u>
Debt Service				
Principal	4,605,000	4,605,000	4,605,000	-
Interest and Fiscal Charges	518,662	518,662	528,632	(9,970)
Bond Issuance Costs	<u>-</u>	<u>-</u>	<u>69,359</u>	<u>(69,359)</u>
Total Debt Service	<u>5,123,662</u>	<u>5,123,662</u>	<u>5,202,991</u>	<u>(79,329)</u>
Total Expenditures	<u>5,125,362</u>	<u>5,125,362</u>	<u>5,204,441</u>	<u>(79,079)</u>
Deficiency of Revenues Over Expenditures	(4,985,362)	(4,985,362)	(5,065,157)	(79,795)
OTHER FINANCING SOURCES (USES)				
Payment to Escrow Agent for COP refunding	-	-	5,660,000	5,660,000
Proceeds from COP Refunding	-	-	(1,161,391)	(1,161,391)
Transfers In	<u>4,977,162</u>	<u>4,977,162</u>	<u>5,049,792</u>	<u>72,630</u>
Net Change in Fund Balance	<u>\$ (4,985,362)</u>	<u>\$ (4,985,362)</u>	4,483,244	<u>\$ 9,468,606</u>
FUND BALANCE, Beginning of Year			<u>2,888,650</u>	
FUND BALANCE, End of Year			<u>\$ 7,371,894</u>	

See the accompanying Independent Auditors' Report.

**CITY OF LAKEWOOD, COLORADO
EQUIPMENT REPLACEMENT FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2020**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
REVENUES				
Charges for Services	\$ 2,157,989	\$ 2,157,989	\$ 1,908,784	\$ (249,205)
Total Revenues	<u>2,157,989</u>	<u>2,157,989</u>	<u>1,908,784</u>	<u>(249,205)</u>
EXPENDITURES				
General Government				
Personnel Services	-	62	2,657	(2,595)
Services and Supplies	395,000	230,000	61,220	168,780
Capital Outlay	<u>4,105,000</u>	<u>4,361,000</u>	<u>2,889,409</u>	<u>1,471,591</u>
Total Expenditures	<u>4,500,000</u>	<u>4,591,062</u>	<u>2,953,286</u>	<u>1,637,776</u>
Excess (Deficiency) of Revenues Over Expenditures	<u>(2,342,011)</u>	<u>(2,433,073)</u>	<u>(1,044,502)</u>	<u>1,388,571</u>
OTHER FINANCING SOURCES (USES)				
Gain on Sale of Capital Assets	200,000	200,000	196,910	(3,090)
Transfers In	400,000	400,000	400,000	-
Transfers Out	<u>(80,000)</u>	<u>(80,000)</u>	<u>(80,000)</u>	<u>-</u>
Total Other Financing Sources (Uses)	<u>520,000</u>	<u>520,000</u>	<u>516,910</u>	<u>-</u>
Net Change in Fund Balance	<u><u>\$ (1,822,011)</u></u>	<u><u>\$ (1,913,073)</u></u>	<u>(527,592)</u>	<u><u>\$ 1,385,481</u></u>
FUND BALANCE, Beginning of Year			<u>4,549,918</u>	
FUND BALANCE, End of Year			<u><u>\$ 4,022,326</u></u>	

See the accompanying Independent Auditor's Report.



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ENTERPRISE FUNDS

Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises—where the intent of the governing body is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or where the City Council has decided that periodic determination of net income is appropriate for accountability purposes.

MAJOR FUNDS

GOLF COURSE ENTERPRISE FUND

The Golf Course Fund was established in 1990 to develop Fox Hollow at Lakewood Golf Course, which opened in August 1993. An additional golf course, Homestead Golf Course, was completed in summer 2002.

SEWER ENTERPRISE FUND

The Lakewood Board of Water and Sewer Enterprise Fund was established as required by Chapter 13.04, Section 080 of the City of Lakewood Municipal Code, 1974 supplement, to account for sewer services provided to Lakewood residents on a user charge basis.

STORMWATER ENTERPRISE FUND

The Stormwater Enterprise Fund was created by City Council adopting Ordinance O-98-28 to account for user fees collected from property owners to maintain existing storm water facilities, meet federal requirements for storm water quality, and to build new drainage facilities. All activities necessary to provide such services are accounted for in this fund.

NON-MAJOR FUNDS

WATER ENTERPRISE FUND

The Lakewood Board of Water and Sewer Enterprise Fund was established as required by Chapter 13.04, Section 080 of the City of Lakewood Municipal Code, 1974 supplement, to account for water services provided to Lakewood residents on a user charge basis.

**CITY OF LAKEWOOD, COLORADO
GOLF COURSE ENTERPRISE FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2020**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	Variance with Final Budget Positive (Negative)
REVENUES				
Charges for Services	\$ 5,226,713	\$ 5,226,713	\$ 6,565,267	\$ 1,338,554
Investment Income	-	-	643	643
Miscellaneous	-	-	2,540	2,540
Total Revenues	<u>5,226,713</u>	<u>5,226,713</u>	<u>6,568,450</u>	<u>1,341,737</u>
EXPENDITURES				
Cost of Goods Sold	286,151	285,000	325,280	(40,280)
Personnel Services	2,917,660	2,923,666	2,870,890	52,776
Services and Supplies	961,014	1,005,051	1,480,657	(475,606)
Capital Outlay	125,000	110,000	86,857	23,143
Depreciation	242,632	242,632	266,508	(23,876)
Transfers Out	814,724	685,959	762,032	(76,073)
Total Expenditures	<u>5,347,181</u>	<u>5,252,308</u>	<u>5,792,224</u>	<u>(539,916)</u>
Change in Net Position, Budgetary Basis	<u>\$ (120,468)</u>	<u>\$ (25,595)</u>	776,226	<u>\$ 801,821</u>
ADJUSTMENTS TO GAAP BASIS				
Capital Additions			<u>79,168</u>	
CHANGE IN NET POSITION, GAAP BASIS			855,394	
NET POSITION, Beginning of Year			<u>8,615,335</u>	
NET POSITION, End of Year			<u>\$ 9,470,729</u>	

See the accompanying Independent Auditor's Report.

CITY OF LAKEWOOD, COLORADO
SEWER ENTERPRISE FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2020

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
REVENUES				
Charges for Services	\$ 4,237,240	\$ 4,635,000	\$ 4,387,290	\$ (247,710)
Investment Income	41,700	41,700	101,108	59,408
System Investment Fees	500,000	500,000	1,013,150	513,150
Total Revenues	<u>4,778,940</u>	<u>5,176,700</u>	<u>5,501,548</u>	<u>324,848</u>
EXPENDITURES				
Personnel Services	746,095	683,544	673,457	10,087
Services and Supplies	574,470	591,470	398,854	192,616
Sanitation Treatment	2,903,600	2,849,096	2,847,252	1,844
Capital Outlay	1,800,000	1,200,000	332,381	867,619
Depreciation	408,896	408,896	498,041	(89,145)
Total Expenditures	<u>6,433,061</u>	<u>5,733,006</u>	<u>4,749,985</u>	<u>983,021</u>
Change in Net Position, Budgetary Basis	<u>\$ (1,654,121)</u>	<u>\$ (556,306)</u>	751,563	<u>\$ 1,307,869</u>
ADJUSTMENTS TO GAAP BASIS				
Capital Additions			<u>329,032</u>	
CHANGE IN NET POSITION, GAAP BASIS			1,080,595	
NET POSITION, Beginning of Year			<u>11,907,158</u>	
NET POSITION, End of Year			<u>\$ 12,987,753</u>	

See the accompanying Independent Auditor's Report.

**CITY OF LAKEWOOD, COLORADO
STORMWATER ENTERPRISE FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2020**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	Variance with Final Budget Positive (Negative)
REVENUES				
Charges for Services	\$ 4,985,000	\$ 5,115,000	\$ 5,187,219	\$ 72,219
Investment Income	24,500	24,500	102,602	78,102
Total Revenues	<u>5,009,500</u>	<u>5,139,500</u>	<u>5,289,821</u>	<u>150,321</u>
EXPENDITURES				
Personnel Services	1,493,035	1,422,933	1,372,547	50,386
Services and Supplies	1,076,308	1,064,308	871,191	193,117
Capital Outlay	3,000,000	4,210,000	1,603,878	2,606,122
Depreciation	500,000	542,079	671,422	(129,343)
Total Expenditures	<u>6,069,343</u>	<u>7,239,320</u>	<u>4,519,038</u>	<u>2,720,282</u>
Change in Net Position, Budgetary Basis	<u>\$ (1,059,843)</u>	<u>\$ (2,099,820)</u>	770,783	<u>\$ 2,870,603</u>
ADJUSTMENTS TO GAAP BASIS				
Capital Additions			<u>1,602,528</u>	
CHANGE IN NET POSITION, GAAP BASIS				
			2,373,311	
NET POSITION, Beginning of Year				
			<u>21,695,517</u>	
NET POSITION, End of Year				
			<u>\$ 24,068,828</u>	

See the accompanying Independent Auditor's Report.

CITY OF LAKEWOOD, COLORADO
WATER ENTERPRISE FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2020

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
REVENUES				
Charges for Services	\$ 1,150,200	\$ 1,150,000	\$ 1,317,214	\$ 167,214
Investment Income	14,000	14,000	25,790	11,790
System Investment Fees	25,000	50,000	80,400	30,400
Total Revenues	<u>1,189,200</u>	<u>1,214,000</u>	<u>1,423,404</u>	<u>209,404</u>
EXPENDITURES				
Personnel Services	134,791	152,552	142,480	10,072
Services and Supplies	118,528	76,578	55,213	21,365
Water Purchased	925,000	950,000	952,542	(2,542)
Capital Outlay	150,000	1,750,000	1,764	1,748,236
Depreciation	48,732	48,732	9,532	39,200
Total Expenditures	<u>1,377,051</u>	<u>2,977,862</u>	<u>1,161,531</u>	<u>1,816,331</u>
Change in Net Position, Budgetary Basis	<u>\$ (187,851)</u>	<u>\$ (1,763,862)</u>	261,873	<u>\$ 2,025,735</u>
ADJUSTMENTS TO GAAP BASIS				
Capital Additions			<u>-</u>	
CHANGE IN NET POSITION, GAAP BASIS			261,873	
NET POSITION, Beginning of Year			<u>2,361,509</u>	
NET POSITION, End of Year			<u>\$ 2,623,382</u>	

See the accompanying Independent Auditor's Report.



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INTERNAL SERVICE FUNDS

Internal Service Funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the governmental unit, or to other governmental units, on a cost-reimbursement basis.

PROPERTY AND CASUALTY SELF-INSURANCE FUND

This fund was established by Ordinance for the purpose of paying premiums, claims, judgments, settlements, legal fees, and any other self-insurance related program expenses. The City has chosen to use large self-insured retentions/deductibles for its property and casualty insurance program through the municipal insurance pool.

WORKERS' COMPENSATION SELF-INSURANCE FUND

This fund was established by Ordinance for worker's compensation self-insurance purposes which include the payment of claims, administrative expenses, employee compensation, and funding a loss control program.

MEDICAL AND DENTAL SELF-INSURANCE FUND

This fund was established by Ordinance for employee medical and/or dental self-insurance purposes which include the payment of claims, administrative expenses, legal expenses and payment for prevention efforts. On April 1, 2010, the self-insurance program for medical claims was discontinued.

RETIREES' HEALTH PROGRAM FUND

The Retirees' Health Program Fund was established to account for all of the necessary activities of two benefit plans--the Benefit Trust Plan, a defined contribution retirement plan that distributes a lump sum amount to eligible employees upon retirement, and the Pre-Funded Health Care Plan which distributes a monthly payment to eligible employees upon retirement to supplement insurance premiums.

CITY OF LAKEWOOD, COLORADO
COMBINING STATEMENT OF NET POSITION
INTERNAL SERVICE FUNDS
December 31, 2020

	Property and Casualty	Workers' Compensation	Medical and Dental	Retirees' Health	Total
ASSETS					
Cash and Investments	\$ 3,553,259	\$ 1,936,138	\$ 13,528,236	\$ 4,405,513	\$ 23,423,146
Total Assets	<u>\$ 3,553,259</u>	<u>\$ 1,936,138</u>	<u>\$ 13,528,236</u>	<u>\$ 4,405,513</u>	<u>\$ 23,423,146</u>
LIABILITIES AND NET POSITION					
LIABILITIES					
Accounts Payable	\$ 32,044	\$ 57,138	\$ 26,033	\$ -	\$ 115,215
Accrued Liabilities	1,849	1,639	2,579	2,403	8,470
Claims Payable	964,642	1,123,927	466,961	-	2,555,530
Total Liabilities	<u>998,535</u>	<u>1,182,704</u>	<u>495,573</u>	<u>2,403</u>	<u>2,679,215</u>
NET POSITION					
Unrestricted	<u>2,554,724</u>	<u>753,434</u>	<u>13,032,663</u>	<u>4,403,110</u>	<u>20,743,931</u>
Total Net Position	<u>2,554,724</u>	<u>753,434</u>	<u>13,032,663</u>	<u>4,403,110</u>	<u>20,743,931</u>
Total Liabilities and Net Position	<u>\$ 3,553,259</u>	<u>\$ 1,936,138</u>	<u>\$ 13,528,236</u>	<u>\$ 4,405,513</u>	<u>\$ 23,423,146</u>

See the accompanying Independent Auditor's Report.

CITY OF LAKEWOOD, COLORADO
COMBINING STATEMENT OF REVENUES, EXPENSES AND
CHANGES IN NET POSITION
INTERNAL SERVICE FUNDS
Year Ended December 31, 2020

	Property and Casualty	Workers' Compensation	Medical and Dental	Retirees' Health	Total
OPERATING REVENUES					
Charges for Services	\$ 600,000	\$ 600,000	\$ 12,840,180	\$ 320,000	\$ 14,360,180
Miscellaneous	1,657,229	-	424,833	-	2,082,062
Total Revenues	<u>2,257,229</u>	<u>600,000</u>	<u>13,265,013</u>	<u>320,000</u>	<u>16,442,242</u>
OPERATING EXPENSES					
Personnel Services	159,581	133,305	221,186	20,514	534,586
Other Expenses	183,808	89,363	486,874	-	760,045
Claims	1,288,275	802,863	7,458,601	-	9,549,739
Premiums	597,200	133,794	2,249,802	23,047	3,003,843
Total Expenses	<u>2,228,864</u>	<u>1,159,325</u>	<u>10,416,463</u>	<u>43,561</u>	<u>13,848,213</u>
Operating Income (Loss)	<u>28,365</u>	<u>(559,325)</u>	<u>2,848,550</u>	<u>276,439</u>	<u>2,594,029</u>
NONOPERATING REVENUES					
Investment Income	41,717	18,926	183,047	57,330	301,020
Total Nonoperating Revenues	<u>41,717</u>	<u>18,926</u>	<u>183,047</u>	<u>57,330</u>	<u>301,020</u>
Income (Loss) Before Transfers	70,082	(540,399)	3,031,597	333,769	2,895,049
Transfers In	600,000	600,000	-	-	1,200,000
Transfers Out	-	-	(1,200,000)	-	(1,200,000)
Change in Net Position	670,082	59,601	1,831,597	333,769	2,895,049
NET POSITION, Beginning of Year	<u>1,884,642</u>	<u>693,833</u>	<u>11,201,066</u>	<u>4,069,341</u>	<u>17,848,882</u>
NET POSITION, End of Year	<u>\$ 2,554,724</u>	<u>\$ 753,434</u>	<u>\$ 13,032,663</u>	<u>\$ 4,403,110</u>	<u>\$ 20,743,931</u>

See the accompanying Independent Auditor's Report.

CITY OF LAKEWOOD, COLORADO
COMBINING STATEMENT OF CASH FLOWS
INTERNAL SERVICE FUNDS
Year Ended December 31, 2020

	Property and Casualty	Workers' Compensation	Medical and Dental	Retirees' Health	Total
CASH FLOWS FROM OPERATING ACTIVITIES					
Cash Received from Customers	\$ 600,000	\$ 600,000	\$ 12,965,577	\$ 320,000	\$ 14,485,577
Other Receipts	1,657,229	-	424,833	-	2,082,062
Cash Paid to Suppliers	(2,248,667)	(1,077,614)	(10,182,220)	(23,047)	(13,531,548)
Cash Paid to Employees	(165,428)	(138,159)	(226,439)	(18,111)	(548,137)
Net Cash Provided (Used) by Operating Activities	(156,866)	(615,773)	2,981,751	278,842	2,487,954
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES					
Receipts (Payments) from (to) Other Funds	600,000	600,000	(1,200,000)	-	-
CASH FLOWS FROM INVESTING ACTIVITIES					
Investment Income	41,717	18,926	183,047	57,330	301,020
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	484,851	3,153	1,964,798	336,172	2,788,974
CASH AND INVESTMENTS, Beginning of Year	3,068,408	1,932,985	11,563,438	4,069,341	20,634,172
CASH AND INVESTMENTS, End of Year	\$ 3,553,259	\$ 1,936,138	\$ 13,528,236	\$ 4,405,513	\$ 23,423,146
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES					
Operating Income (Loss)	\$ 28,365	\$ (559,325)	\$ 2,848,550	\$ 276,439	\$ 2,594,029
Adjustments to Reconcile Operating Income to Net Cash Provided by (Used in) Operating Activities					
Accounts Receivable	-	-	125,397	-	125,397
Accounts Payable	(166,416)	6,976	(26,293)	-	(185,733)
Retainage Payable	(20,419)	-	-	-	(20,419)
Accrued Liabilities	(5,847)	(4,854)	(5,253)	2,403	(13,551)
Claims Payable	7,451	(58,570)	39,350	-	(11,769)
Net Cash Provided by (Used in) Operating Activities	\$ (156,866)	\$ (615,773)	\$ 2,981,751	\$ 278,842	\$ 2,487,954

See the accompanying Independent Auditor's Report.

CITY OF LAKEWOOD, COLORADO
PROPERTY AND CASUALTY SELF-INSURANCE FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
REVENUES				
Charges for Services	\$ 600,000	\$ 600,000	\$ 600,000	\$ -
Investment Income	25,000	25,000	41,717	16,717
Miscellaneous	-	-	1,657,229	1,657,229
	<u>625,000</u>	<u>625,000</u>	<u>2,298,946</u>	<u>1,673,946</u>
EXPENDITURES				
Personnel Services	201,804	171,846	159,581	12,265
Other Expenses	327,500	327,500	183,808	143,692
Claims	640,000	640,000	1,288,275	(648,275)
Premiums	525,000	577,709	597,200	(19,491)
	<u>1,694,304</u>	<u>1,717,055</u>	<u>2,228,864</u>	<u>(511,809)</u>
Total Expenditures				
Loss Before Transfers	(1,069,304)	(1,092,055)	70,082	1,162,137
Transfers In	<u>600,000</u>	<u>600,000</u>	<u>600,000</u>	<u>-</u>
Change in Net Position	<u>\$ (469,304)</u>	<u>\$ (492,055)</u>	670,082	<u>\$ 1,162,137</u>
NET POSITION, Beginning of Year			<u>1,884,642</u>	
NET POSITION, End of Year			<u>\$ 2,554,724</u>	

See the accompanying Independent Auditor's Report.

CITY OF LAKEWOOD, COLORADO
WORKERS' COMPENSATION SELF-INSURANCE FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2020

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
REVENUES				
Charges for Services	\$ 600,000	\$ 600,000	\$ 600,000	\$ -
Investment Income	33,000	33,000	18,926	(14,074)
Total Revenues	<u>633,000</u>	<u>633,000</u>	<u>618,926</u>	<u>(14,074)</u>
EXPENDITURES				
Personnel Services	162,545	134,177	133,305	872
Other Expenses	142,500	142,500	89,363	53,137
Claims	800,000	800,000	802,863	(2,863)
Premiums	125,000	125,000	133,794	(8,794)
Capital Outlay	5,000	5,000	-	5,000
Total Expenditures	<u>1,235,045</u>	<u>1,206,677</u>	<u>1,159,325</u>	<u>47,352</u>
Loss Before Transfers	(602,045)	(573,677)	(540,399)	33,278
Transfers In	<u>600,000</u>	<u>600,000</u>	<u>600,000</u>	<u>-</u>
Change in Net Position	<u>\$ (2,045)</u>	<u>\$ 26,323</u>	59,601	<u>\$ 33,278</u>
NET POSITION, Beginning of Year			<u>693,833</u>	
NET POSITION, End of Year			<u>\$ 753,434</u>	

See the accompanying Independent Auditor's Report.

CITY OF LAKEWOOD, COLORADO
MEDICAL AND DENTAL SELF-INSURANCE FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2020

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
REVENUES				
Charges for Services	\$ 13,233,744	\$ 13,254,422	\$ 12,840,180	\$ (414,242)
Investment Income	20,000	20,000	183,047	163,047
Miscellaneous Revenue	50,000	50,000	424,833	374,833
Total Revenues	<u>13,303,744</u>	<u>13,324,422</u>	<u>13,448,060</u>	<u>123,638</u>
EXPENDITURES				
Personnel Services	282,358	283,532	221,186	62,346
Other Expenses	653,793	654,180	486,874	167,306
Claims	10,545,934	10,182,105	7,458,601	2,723,504
Premiums	1,880,000	2,243,442	2,249,802	(6,360)
Total Expenditures	<u>13,362,085</u>	<u>13,363,259</u>	<u>10,416,463</u>	<u>2,946,796</u>
Income Before Transfers	(58,341)	(38,837)	3,031,597	3,070,434
Transfers Out	<u>(1,200,000)</u>	<u>(1,200,000)</u>	<u>(1,200,000)</u>	<u>-</u>
Change in Net Position	<u>\$ (1,258,341)</u>	<u>\$ (1,238,837)</u>	1,831,597	<u>\$ 3,070,434</u>
NET POSITION, Beginning of Year			<u>11,201,066</u>	
NET POSITION, End of Year			<u>\$ 13,032,663</u>	

See the accompanying Independent Auditor's Report.

**CITY OF LAKEWOOD, COLORADO
 RETIREES' HEALTH PROGRAM FUND
 BUDGETARY COMPARISON SCHEDULE
 Year Ended December 31, 2020**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
REVENUES				
Charges for Services	\$ -	\$ -	\$ 320,000	\$ 320,000
Investment Income	25,000	25,000	57,330	32,330
Total Revenues	<u>25,000</u>	<u>25,000</u>	<u>377,330</u>	<u>352,330</u>
EXPENDITURES				
Personnel Services	60,000	60,102	20,514	39,588
Premiums	160,000	160,000	23,047	136,953
Total Expenditures	<u>220,000</u>	<u>220,102</u>	<u>43,561</u>	<u>176,541</u>
Change in Net Position	<u>\$ (195,000)</u>	<u>\$ (195,102)</u>	333,769	<u>\$ 528,871</u>
NET POSITION, Beginning of Year			<u>4,069,341</u>	
NET POSITION, End of Year			<u>\$ 4,403,110</u>	

See the accompanying Independent Auditor's Report.

STATISTICAL SECTION

Statistical tables are used to provide a historical financial review. The various tables provide information, which is useful in analyzing the existing financial position of the City and identifying potential trends.

FINANCIAL TRENDS

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.

REVENUE CAPACITY

These schedules contain information to help the reader assess the City's significant local revenue sources which are sales and use tax and property tax.

DEBT CAPACITY

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

DEMOGRAPHIC AND ECONOMIC INFORMATION

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

OPERATING INFORMATION

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

CITY OF LAKEWOOD, COLORADO
NET POSITION BY COMPONENT
LAST TEN FISCAL YEARS
(Accrual basis of accounting)

	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>
Governmental activities				
Net investment in capital assets	\$ 374,822,394	\$ 377,969,428	\$ 381,609,040	\$ 384,728,358
Restricted	27,439,596	31,757,394	37,533,053	41,479,996
Unrestricted	<u>37,949,511</u>	<u>38,708,259</u>	<u>39,259,813</u>	<u>39,214,362</u>
Total governmental activities net position	<u>\$ 440,211,501</u>	<u>\$ 448,435,081</u>	<u>\$ 458,401,906</u>	<u>\$ 465,422,716</u>
Business-type activities				
Net investment in capital assets	\$ 21,604,850	\$ 21,221,070	\$ 21,462,965	\$ 22,356,764
Unrestricted	<u>7,478,723</u>	<u>7,890,750</u>	<u>7,933,903</u>	<u>8,710,594</u>
Total business-type activities net position	<u>\$ 29,083,573</u>	<u>\$ 29,111,820</u>	<u>\$ 29,396,868</u>	<u>\$ 31,067,358</u>
Primary government				
Net investment in capital assets	\$ 396,427,244	\$ 399,190,498	\$ 403,072,005	\$ 407,085,122
Restricted	27,439,596	31,757,394	37,533,053	41,479,996
Unrestricted	<u>45,428,234</u>	<u>46,599,009</u>	<u>47,193,716</u>	<u>47,924,956</u>
Total primary government net position	<u>\$ 469,295,074</u>	<u>\$ 477,546,901</u>	<u>\$ 487,798,774</u>	<u>\$ 496,490,074</u>

⁽¹⁾ 2014 Government activities net position reflects a prior period adjustment of \$2,009,337 for the implementation of GASB 68, Accounting and Financial Reporting for Pensions

Source: City's Comprehensive Annual Financial Report

Schedule 1

2015	2016	2017	2018	2019	2020
\$ 389,207,761	\$ 401,018,598	\$ 406,147,538	\$ 422,135,173	\$ 441,082,405	\$ 447,176,590
49,133,274	53,564,615	60,771,877	71,071,769	77,041,106	86,964,016
37,736,590	37,663,933	37,827,320	35,836,599	39,996,577	52,057,483
<u>\$ 476,077,625</u>	<u>\$ 492,247,146</u>	<u>\$ 504,746,735</u>	<u>\$ 529,043,541</u>	<u>\$ 558,120,088</u>	<u>\$ 586,198,089</u>
\$ 21,781,809	\$ 21,592,444	\$ 22,033,747	\$ 23,432,371	\$ 27,308,451	\$ 27,873,676
9,969,049	13,199,417	15,281,306	17,040,208	17,271,068	21,277,016
<u>\$ 31,750,858</u>	<u>\$ 34,791,861</u>	<u>\$ 37,315,053</u>	<u>\$ 40,472,579</u>	<u>\$ 44,579,519</u>	<u>\$ 49,150,692</u>
\$ 410,989,570	\$ 422,611,042	\$ 428,181,285	\$ 445,567,544	\$ 468,390,856	\$ 475,050,266
49,133,274	53,564,615	60,771,877	71,071,769	77,041,106	86,964,016
47,705,639	50,863,350	53,108,626	52,876,807	57,267,645	73,334,499
<u>\$ 507,828,483</u>	<u>\$ 527,039,007</u>	<u>\$ 542,061,788</u>	<u>\$ 569,516,120</u>	<u>\$ 602,699,607</u>	<u>\$ 635,348,781</u>

CITY OF LAKEWOOD, COLORADO
CHANGES IN NET POSITION
LAST TEN FISCAL YEARS
(Accrual basis of accounting)

Expenses	2011	2012	2013	2014	2015
Governmental activities:					
General government	\$ 28,984,951	\$ 33,613,178	\$ 30,085,415	\$ 40,054,077	\$ 38,309,285
Public safety	49,551,448	49,079,213	50,635,595	52,596,221	53,441,033
Public works	17,576,101	14,035,937	18,528,117	12,744,230	13,573,693
Culture and recreation	18,470,341	18,124,914	18,724,863	18,829,506	21,017,674
Urban development and housing	13,439,978	12,714,594	12,811,514	11,923,053	10,616,107
Economic opportunity	2,000,883	1,893,704	1,886,174	2,066,087	2,228,416
Interest and fees on long-term debt	2,653,845	2,440,277	2,194,969	2,005,119	1,879,178
Total governmental activities expenses	132,677,547	131,901,817	134,866,647	140,218,293	141,065,386
Business-type activities:					
Golf course	3,698,979	3,743,788	3,747,277	4,036,918	4,099,274
Sewer	3,644,660	3,534,954	3,854,381	3,622,591	3,972,398
Stormwater	1,980,805	2,445,596	2,075,559	2,274,398	2,219,674
Water	936,057	959,538	951,787	963,402	1,008,011
Total business-type activities	10,260,501	10,683,876	10,629,004	10,897,309	11,299,357
Total primary government expenses	\$ 142,938,048	\$ 142,585,693	\$ 145,495,651	\$ 151,115,602	\$ 152,364,743
Program Revenues					
Governmental activities:					
Charges for services:					
General government	\$ 8,899,658	\$ 8,486,130	\$ 8,406,938	\$ 8,189,453	\$ 7,414,938
Public safety	4,059,494	4,453,197	4,867,400	6,150,066	6,113,323
Public works	519,188	522,223	523,838	527,951	536,287
Culture and recreation	4,871,635	5,078,856	5,342,330	5,529,773	5,984,015
Urban development and housing	1,012,283	1,019,828	1,458,204	1,502,026	984,407
Economic opportunity	880,778	829,573	856,895	982,199	1,111,309
Operating grants and contributions	12,563,105	13,124,320	11,210,485	12,285,903	12,693,115
Capital grants and contributions	24,134,258	7,710,450	8,404,044	7,205,953	6,348,540
Total governmental activities program revenues	56,940,399	41,224,577	41,070,134	42,373,324	41,185,934
Business-type activities:					
Charges for services:					
Golf course	4,112,309	4,450,040	4,339,298	4,648,585	4,728,997
Sewer	2,772,278	3,078,441	3,566,999	3,750,838	4,046,357
Stormwater	2,411,079	2,448,746	2,481,899	2,456,281	2,553,599
Water	1,027,047	1,100,546	1,102,484	1,131,155	1,135,710
Operating grants and contributions	112,321	--	--	--	--
Capital grants and contributions	--	--	--	1,157,091	89,300
Total business-type activities program revenues	10,435,034	11,077,773	11,490,680	13,143,950	12,553,963
Total primary government program revenues	\$ 67,375,433	\$ 52,302,350	\$ 52,560,814	\$ 55,517,274	\$ 53,739,897
Net (Expense)/Revenue					
Governmental activities	\$ (75,737,148)	\$ (90,677,240)	\$ (93,796,513)	\$ (97,844,969)	\$ (99,879,452)
Business-type activities	174,533	393,897	861,676	2,246,641	1,254,606
Total primary government net expense	\$ (75,562,615)	\$ (90,283,343)	\$ (92,934,837)	\$ (95,598,328)	\$ (98,624,846)
General Revenues and Other Changes in Net Position					
Governmental activities:					
Taxes:					
Property and specific ownership	\$ 15,767,447	\$ 14,825,086	\$ 15,516,166	\$ 15,715,606	\$ 15,413,513
Sales and use	69,498,098	72,476,177	77,387,186	83,208,721	87,251,437
Franchise & other	10,131,203	9,644,791	10,293,898	10,749,372	10,228,753
Grants and contributions not restricted to specific programs	552,273	364,123	357,990	349,592	343,229
Investment earnings	1,233,115	819,405	456,169	1,114,230	1,007,841
Miscellaneous	199,804	94,693	274,809	260,786	148,591
Transfers	608,568	676,545	754,485	676,928	676,647
TABOR Refund	--	--	(1,277,365)	(5,200,119)	(4,535,650)
Total governmental activities	97,990,508	98,900,820	103,763,338	106,875,116	110,534,361
Business-type activities:					
Investment earnings	136,869	99,831	84,841	81,317	98,058
Miscellaneous	34,310	211,064	93,016	19,460	7,483
Transfers	(608,568)	(676,545)	(754,485)	(676,928)	(676,647)
Total business-type activities	(437,389)	(365,650)	(576,628)	(576,151)	(571,106)
Total primary government	\$ 97,553,119	\$ 98,535,170	\$ 103,186,710	\$ 106,298,965	\$ 109,963,255
Change in Net Position					
Governmental activities	\$ 22,253,360	\$ 8,223,580	\$ 9,966,825	\$ 9,030,147	\$ 10,654,909
Business-type activities	(262,856)	28,247	285,048	1,670,490	683,500
Total primary government	\$ 21,990,504	\$ 8,251,827	\$ 10,251,873	\$ 10,700,637	\$ 11,338,409

Source: City's Comprehensive Annual Financial Report

Schedule 2

	2016	2017	2018	2019	2020
\$	33,523,638	\$ 33,364,806	\$ 46,008,217	\$ 39,927,557	\$ 50,330,898
	58,281,345	59,452,180	61,659,817	65,644,796	60,147,939
	12,204,246	17,930,662	11,010,780	3,831,135	15,848,463
	21,389,068	22,703,154	22,691,427	25,305,871	17,232,070
	11,528,561	10,284,829	12,347,347	17,229,186	15,073,803
	2,374,391	4,294,677	4,837,612	4,974,827	4,106,686
	1,614,934	1,378,589	1,196,617	1,107,604	775,564
	140,916,183	149,408,897	159,751,817	158,020,976	163,515,423
	4,149,108	4,423,571	4,499,986	4,731,740	4,951,024
	3,879,114	4,891,624	4,464,144	4,420,324	4,420,953
	2,387,282	2,317,783	2,683,444	2,640,772	2,916,510
	1,013,114	1,257,877	1,039,641	1,142,962	1,161,531
	11,428,618	12,890,855	12,687,215	12,935,798	13,450,018
\$	152,344,801	\$ 162,299,752	\$ 172,439,032	\$ 170,956,774	\$ 176,965,441
\$	7,275,623	\$ 8,750,573	\$ 8,142,753	\$ 7,786,478	\$ 6,348,491
	6,214,784	6,959,710	6,550,358	6,701,776	6,246,127
	510,462	557,247	548,695	559,256	554,725
	6,388,691	6,771,306	7,141,698	7,467,291	3,332,325
	1,025,298	1,187,163	1,173,191	1,145,567	1,037,197
	1,166,022	1,203,221	1,287,174	1,126,282	675,802
	13,961,253	15,243,100	14,312,975	16,051,999	34,374,614
	6,880,770	6,623,045	7,268,406	7,456,864	6,547,728
	43,422,903	47,295,365	46,425,250	48,295,513	59,117,009
	4,836,356	4,866,509	4,988,439	4,879,402	6,565,267
	3,927,807	4,155,404	4,244,838	4,344,665	4,387,290
	4,570,573	4,644,376	4,847,531	4,954,558	5,187,219
	1,113,591	1,167,275	1,151,744	1,067,937	1,317,214
	--	--	--	--	--
	528,230	1,006,100	1,007,510	2,172,564	1,093,550
	14,976,557	15,839,664	16,240,062	17,419,126	18,550,540
\$	58,399,460	\$ 63,135,029	\$ 62,665,312	\$ 65,714,639	\$ 77,667,549
\$	(97,493,280)	\$ (102,113,532)	\$ (113,326,567)	\$ (109,725,463)	\$ (104,398,414)
	3,547,939	2,948,809	3,552,847	4,483,328	5,100,522
\$	(93,945,341)	\$ (99,164,723)	\$ (109,773,720)	\$ (105,242,135)	\$ (99,297,892)
\$	16,630,365	\$ 17,528,452	\$ 21,200,905	\$ 22,941,102	\$ 25,633,928
	90,146,096	95,874,916	92,856,656	83,246,192	77,791,872
	11,128,813	11,360,718	11,310,808	23,177,857	23,908,036
	354,755	321,768	327,964	297,242	371,894
	436,653	1,326,433	1,707,727	4,800,751	3,811,743
	114,423	61,943	168,724	232,635	196,910
	675,630	675,395	685,148	663,654	762,032
	(5,823,934)	(12,536,504)	12,536,504	--	--
	113,662,801	114,613,121	140,794,436	135,359,433	132,476,415
	135,819	199,144	239,266	271,231	230,143
	32,875	50,634	50,561	16,035	2,540
	(675,630)	(675,395)	(685,148)	(663,654)	(762,032)
	(506,936)	(425,617)	(395,321)	(376,388)	(529,349)
\$	113,155,865	\$ 114,187,504	\$ 140,399,115	\$ 134,983,045	\$ 131,947,066
\$	16,169,521	\$ 12,499,589	\$ 27,467,869	\$ 25,633,970	\$ 28,078,001
	3,041,003	2,523,192	3,157,526	4,106,940	4,571,173
\$	19,210,524	\$ 15,022,781	\$ 30,625,395	\$ 29,740,910	\$ 32,649,174

CITY OF LAKEWOOD, COLORADO
FUND BALANCES, GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS
(Modified accrual basis of accounting)

	2011	2012	2013	2014	2015
General Fund					
Nonspendable	\$ 131,934	\$ 132,870	\$ 128,247	\$ 132,354	\$ 196,504
Restricted	2,947,096	2,758,085	2,858,903	4,222,206	4,353,215
Assigned	-	-	-	-	-
Unassigned	28,457,402	30,569,397	32,363,563	35,598,763	37,423,037
Total General Fund	31,536,432	33,460,352	35,350,713	39,953,323	41,972,756
All Other Governmental Funds					
Nonspendable	43,167	92,926	40,865	34,536	29,640
Restricted	24,492,500	28,999,309	34,674,150	37,257,790	44,780,059
Assigned	4,990,085	4,098,451	4,233,647	4,528,092	4,975,337
Unassigned	(97,252)	-	(647,381)	(316,733)	(605,812)
Total all other governmental funds	29,428,500	33,190,686	38,301,281	41,503,685	49,179,224
Total all governmental funds	\$ 60,964,932	\$ 66,651,038	\$ 73,651,994	\$ 81,457,008	\$ 91,151,980

Source: City's Comprehensive Annual Financial Report

Schedule 3

2016	2017	2018	2019	2020
\$ 266,562	\$ 283,908	\$ 238,507	\$ 271,317	\$ 1,119,706
4,487,234	4,633,173	11,178,024	4,945,999	4,919,261
-	-	-	-	4,603,838
31,302,115	25,234,678	25,185,969	25,978,966	30,706,179
36,055,911	30,151,759	36,602,500	31,196,282	41,348,984
39,912	31,810	24,759	29,733	40,480
49,077,381	56,138,704	59,618,745	72,095,107	82,044,755
4,936,870	6,063,720	5,914,090	5,449,147	4,345,702
(779,253)	(132,095)	(329,803)	(327,462)	(2,548,884)
53,274,910	62,102,139	65,227,791	77,246,525	83,882,053
\$ 89,330,821	\$ 92,253,898	\$ 101,830,291	\$ 108,442,807	\$ 125,231,037

CITY OF LAKEWOOD, COLORADO
CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS
LAST TEN FISCAL YEARS
(Modified accrual basis of accounting)

	2011	2012	2013	2014	2015
Revenues					
Taxes	\$ 95,396,748	\$ 96,946,054	\$ 102,303,258	\$ 109,666,669	\$ 112,889,810
Licenses and permits	2,739,114	2,730,120	2,983,251	3,963,589	3,770,885
Charges for services	13,790,489	13,931,232	14,545,071	14,679,323	14,331,781
Fines and forfeitures	1,520,956	1,421,983	1,279,097	1,451,120	1,599,055
Intergovernmental	24,253,693	21,581,104	18,394,300	20,421,087	19,803,064
Investment income	1,183,228	643,893	313,481	990,636	885,195
Other revenues	1,687,758	1,732,361	3,197,967	2,352,414	1,916,126
TABOR refund	-	-	(1,277,365)	(5,200,119)	(4,535,650)
Total revenues	<u>140,571,986</u>	<u>138,986,747</u>	<u>141,739,060</u>	<u>148,324,719</u>	<u>150,660,266</u>
Expenditures					
General government	27,260,239	26,344,967	27,214,581	28,585,442	29,536,810
Public safety	46,813,867	46,978,050	48,328,891	50,594,496	51,622,011
Public works	8,429,542	7,734,198	7,939,452	8,495,828	8,672,155
Culture and recreation	16,001,967	16,611,826	16,360,324	17,188,004	17,983,812
Urban development and housing	1,693,439	2,231,645	2,336,376	2,265,819	2,057,475
Economic opportunity	1,954,508	1,845,956	1,841,430	2,021,343	2,189,740
Capital outlay	27,421,343	24,047,903	24,609,459	26,906,966	23,253,012
Debt service:					
Principal	5,700,059	5,753,704	4,685,816	4,142,565	4,446,045
Interest and fiscal charges	2,634,178	2,428,937	2,176,260	1,953,170	1,880,881
Total expenditures	<u>137,909,142</u>	<u>133,977,186</u>	<u>135,492,589</u>	<u>142,153,633</u>	<u>141,641,941</u>
Excess of revenues over (under) expenditures	<u>2,662,844</u>	<u>5,009,561</u>	<u>6,246,471</u>	<u>6,171,086</u>	<u>9,018,325</u>
Other Financing Sources (Uses)					
Gain on Sale of Capital Asset	-	-	-	-	-
Proceeds from borrowing	-	-	-	-	-
Proceeds from refunding	-	-	-	-	-
Proceeds from capital lease	-	-	-	957,000	-
Payments to escrow agent	-	-	-	-	-
Operating transfers in	8,574,090	10,781,107	13,326,455	10,267,501	11,075,437
Operating transfers out	(7,965,522)	(10,104,562)	(12,571,970)	(9,590,573)	(10,398,790)
Total other financing sources (uses)	<u>608,568</u>	<u>676,545</u>	<u>754,485</u>	<u>1,633,928</u>	<u>676,647</u>
Net change in fund balances	<u>\$ 3,271,412</u>	<u>\$ 5,686,106</u>	<u>\$ 7,000,956</u>	<u>\$ 7,805,014</u>	<u>\$ 9,694,972</u>
Debt service as a percentage of noncapital expenditures	6.5%	6.4%	5.4%	4.6%	4.8%

Source: City's Comprehensive Annual Financial Report

Schedule 4

	2016	2017	2018	2019	2020
\$	117,905,274	\$ 124,764,086	\$ 125,368,369	\$ 129,365,151	\$ 127,333,836
	4,173,666	6,395,757	4,902,432	4,661,369	4,111,663
	14,611,126	15,172,392	16,154,436	16,133,169	10,384,594
	1,348,190	1,200,775	1,241,903	1,306,555	1,339,908
	21,641,837	23,403,955	22,596,907	24,391,707	39,275,877
	293,225	1,104,820	1,403,640	4,453,987	3,510,723
	1,854,572	1,866,776	2,051,959	2,302,059	1,539,873
	(5,823,934)	(12,536,504)	12,536,504	-	-
	156,003,956	161,372,057	186,256,150	182,613,997	187,496,474
	36,699,831	33,176,171	36,317,120	35,954,335	46,284,248
	55,370,581	56,969,269	60,108,519	63,720,520	58,145,503
	8,505,714	10,498,621	7,905,435	9,789,121	8,031,956
	18,750,071	19,698,085	22,059,611	21,980,199	17,230,679
	1,675,377	2,049,451	2,029,880	2,641,060	2,501,021
	2,337,470	2,517,426	2,800,016	2,850,576	2,497,884
	28,908,414	28,042,799	41,572,537	33,627,454	35,334,029
	4,647,620	4,804,628	4,938,664	8,051,274	5,366,702
	1,605,667	1,367,925	1,143,977	1,100,748	773,773
	158,500,745	159,124,375	178,875,759	179,715,287	176,165,795
	(2,496,789)	2,247,682	7,380,391	2,898,710	11,330,679
	-	-	-	-	196,910
	-	-	-	-	-
	-	-	-	-	5,660,000
	-	-	1,510,854	2,775,152	-
	-	-	-	-	(1,161,391)
	11,122,500	13,106,692	27,554,369	40,349,789	14,000,302
	(10,446,870)	(12,431,297)	(26,869,221)	(39,411,135)	(13,238,270)
	675,630	675,395	2,196,002	3,713,806	5,457,551
\$	(1,821,159)	\$ 2,923,077	\$ 9,576,393	\$ 6,612,516	\$ 16,788,230
	4.5%	4.2%	4.0%	5.9%	3.9%

CITY OF LAKEWOOD, COLORADO
TAXABLE SALES BY CATEGORY
LAST TEN FISCAL YEARS

	2011	2012	2013	2014
Accommodation & Food Services	\$ 340,463,306	\$ 364,439,074	\$ 381,037,346	\$ 408,245,016
Ag, Forestry, Fishing, Hunting	74,539	46,562	93,382	366,409
Art, Entertainment, Recreation	25,246,985	25,898,217	27,101,908	24,825,731
Construction	9,073,635	9,314,144	11,315,064	16,011,073
Educational Services	1,296,435	1,181,081	985,425	1,011,783
Finance and Insurance	2,423,563	4,035,689	7,014,801	8,493,511
Health Care, Social Assistance	3,665,007	4,081,882	3,123,409	4,950,405
Information	163,375,015	173,416,615	180,179,637	191,725,253
Manufacturing	24,118,142	25,453,139	27,018,793	33,858,565
Mgmt of Companies, Enterprises	122,769	1,970	585	550,531
Mining	320,482	258,177	205,050	236,226
Miscellaneous/Random Filers	3,697,594	1,845,694	1,156,862	16,765
Other Services	46,330,263	53,935,536	62,713,986	79,363,921
Professional, Scientific, & Technical Svcs	8,835,276	10,586,606	11,243,515	17,033,686
Public Administration	185,719	148,100	112,297	101,359
Real Estate, Rental, Leasing	39,724,566	38,661,926	41,004,757	39,806,823
Retail Trade	1,165,383,682	1,221,944,170	1,286,882,574	1,339,502,528
Transportation & Warehousing	520,013	543,240	1,116,069	5,542,408
Utilities	148,584,305	140,996,599	152,930,446	154,914,127
Waste Mgmt & Remediation Services	9,344,269	7,918,685	8,269,879	9,186,620
Wholesale Trade	36,703,429	45,747,674	51,071,736	65,041,856
Total all categories	\$ 2,029,488,994	\$ 2,130,454,780	\$ 2,254,577,521	\$ 2,400,784,596
 City direct sales tax rate ⁽¹⁾	 3.0%	 3.0%	 3.0%	 3.0%

(1) The City's sales tax rate may be increased only by a majority vote of the City's residents. Effective September 1, 2003, the City Council temporarily reduced the sales tax rate for the Belmar redevelopment area to 1%.

Source: City of Lakewood's Revenue System

Schedule 5

	2015	2016	2017	2018	2019	2020
\$	449,554,901	\$ 461,970,873	\$ 475,256,644	\$ 492,020,947	\$ 502,615,911	\$ 378,834,592
	451,474	402,716	465,766	470,479	708,412	437,314
	32,528,279	35,017,932	34,658,388	36,189,635	36,664,419	21,738,785
	17,482,459	16,701,330	19,466,552	22,112,333	23,889,052	21,343,890
	1,129,499	1,032,450	944,406	837,501	948,923	899,437
	10,039,666	12,118,581	13,823,268	13,772,599	14,714,864	13,558,311
	5,288,410	6,055,882	5,207,230	4,450,327	4,119,112	3,720,435
	163,724,094	152,945,713	137,788,403	132,999,261	123,166,478	144,286,794
	32,904,890	38,840,453	44,670,499	42,273,061	44,494,804	48,073,042
	1,295	4,686	20,482	5,817	2,568	1,153
	166,562	116,042	11,362	52,058	139,325	270,002
	-	-	-	-	-	318
	56,544,781	57,562,361	59,756,351	61,501,640	63,053,239	56,625,425
	15,051,591	14,563,441	19,046,404	15,660,958	15,794,938	19,814,173
	260,699	197,571	103,578	115,118	401,222	475,000
	50,043,806	54,206,742	63,914,638	67,381,332	67,989,548	56,750,741
	1,470,089,651	1,530,521,070	1,463,604,295	1,517,607,543	1,527,150,678	1,463,471,048
	2,149,265	2,493,054	2,907,813	2,954,568	3,616,271	7,915,242
	147,677,320	141,101,743	141,712,433	141,820,052	144,397,208	138,581,339
	11,316,000	13,457,481	11,412,402	12,272,408	12,228,059	13,144,993
	70,061,942	77,084,541	90,553,256	84,077,437	81,494,732	87,136,727
\$	<u>2,536,466,584</u>	<u>\$ 2,616,394,662</u>	<u>\$ 2,585,324,170</u>	<u>\$ 2,648,575,074</u>	<u>\$ 2,667,589,763</u>	<u>\$ 2,477,078,761</u>

3.0%	3.0%	3.0%	3.0%	3.0%	3.0%	3.0%
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CITY OF LAKEWOOD, COLORADO
DIRECT AND OVERLAPPING GENERAL SALES AND USE TAX RATES
LAST TEN FISCAL YEARS

	2011	2012	2013	2014	2015
City direct rate ⁽¹⁾	3.00%	3.00%	3.00%	3.00%	3.00%
Overlapping rates:					
State of Colorado	2.90%	2.90%	2.90%	2.90%	2.90%
Jefferson County	0.50%	0.50%	0.50%	0.50%	0.50%
SE Jefferson County Road Improvement District ⁽²⁾	0.43%	0.43%	0.43%	0.43%	0.43%
Football Stadium District	0.10%	0.00%	0.00%	0.00%	0.00%
Scientific & Cultural Facilities District	0.10%	0.10%	0.10%	0.10%	0.10%
Regional Transportation District	1.00%	1.00%	1.00%	1.00%	1.00%

⁽¹⁾ The City's sales tax rate may be increased only by a majority vote of the City's residents. Effective September 1, 2003, the City Council temporarily reduced the sales tax rate for the Belmar redevelopment area to 1%.

⁽²⁾ This tax is applicable only to businesses located in the Marston Park and Belleview Shores shopping centers in southern Lakewood.

Source: City of Lakewood, Colorado Department of Revenue

Schedule 6

2016	2017	2018	2019	2020
3.00%	3.00%	3.00%	3.00%	3.00%
2.90%	2.90%	2.90%	2.90%	2.90%
0.50%	0.50%	0.50%	0.50%	0.50%
0.43%	0.43%	0.43%	0.43%	0.43%
0.00%	0.00%	0.00%	0.00%	0.00%
0.10%	0.10%	0.10%	0.10%	0.10%
1.00%	1.00%	1.00%	1.00%	1.00%



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CITY OF LAKEWOOD, COLORADO
PRINCIPAL SALES/USE TAXPAYERS, BY CATEGORY
CURRENT YEAR AND NINE YEARS AGO

Category of Taxpayer ⁽¹⁾	2020			2011		
	Sales/Use Taxes Remitted	Rank	Percentage of Total City Sales/Use Tax Revenues	Sales/Use Taxes Remitted	Rank	Percentage of Total City Sales/Use Tax Revenues
<u>Aggregated top ten filers</u>						
Utility	\$ 5,689,156	1	7.31%	\$ 6,784,282	1	9.78%
Clothing, gifts, jewelry	4,646,700	2	5.97%	4,188,067	2	6.03%
Building materials	4,433,527	3	5.70%	836,247	4	1.20%
Electronic Shopping and Mail-Order Houses	2,681,932	4	3.45%	705,886	5	1.02%
Grocery store	1,607,527	5	2.07%			
Computers and software	1,307,705	6	1.68%	2,208,815	3	3.18%

⁽¹⁾ The City is legally prohibited from disclosing sales and use tax information for individual taxpayers. Therefore, the principal sales/use taxpayers have been identified by category to assist users in understanding the degree to which the City's primary source of revenue is concentrated.

Source: City of Lakewood's Revenue System

CITY OF LAKEWOOD, COLORADO
ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY
LAST TEN FISCAL YEARS
(In thousands of dollars)

Levy Year	Taxable Real and Personal Property ⁽¹⁾					Total Taxable Assessed Value
	Residential Property	Commercial Property	Industrial Property	Vacant Land	Other Property ⁽²⁾	
2011	\$ 902,126,911	\$ 660,647,705	\$ 41,302,769	\$ 34,993,494	\$ 65,689,257	\$ 1,704,760,136
2012	900,361,551	662,238,324	40,399,818	34,173,828	67,396,234	1,701,819,508
2013	924,221,737	668,484,522	38,940,473	34,295,409	65,389,484	1,731,331,625
2014	932,635,730	665,338,880	54,799,706	26,784,847	66,098,532	1,745,657,695
2015	1,161,769,824	700,450,293	41,677,085	37,091,662	66,145,873	2,007,134,737
2016	1,179,123,864	749,149,792 ⁽⁴⁾	5,846,743 ⁽⁴⁾	29,303,014	67,477,032	2,030,900,445
2017	1,330,678,157	930,934,068	9,359,339	32,196,861	68,940,987	2,372,109,412
2018	1,344,657,871	924,537,828	8,384,826	27,940,978	66,017,372	2,371,538,875
2019	1,557,979,183	1,024,942,495	10,023,057	32,068,638	68,181,371	2,693,194,744
2020	1,571,018,306	1,011,611,943	10,462,148	30,981,172	69,904,442	2,693,978,011

⁽¹⁾ Property in Jefferson County is reassessed every two years (odd numbered year) and is based on the market value calculated as of January 1 of the preceding year. Jefferson County combines real and personal property values and does not provide information regarding tax exempt property by category.

⁽²⁾ "Other Property" includes natural resources, agricultural and state-assessed properties.

⁽³⁾ All property except residential is assessed at 29% of the estimated actual value. The residential assessment rate is established by the State Legislature every two years in order to maintain the tax burden balance between residential property and all other property, in accordance with the State Constitution, and its Gallagher Amendment.

⁽⁴⁾ The 2016 increase in commercial property and decrease in industrial property over (under) 2015 is primarily due to category coding changes by the Jefferson County Assessor, as a result of a computer (database program) replacement project at the County.

⁽⁵⁾ The City's revenues are limited by the Colorado Constitution and its Tax Payer's Bill of Rights (TABOR). To refund the revenues in excess of the limit, the City Council chose to temporarily reduce the City's mill levy for the years 2016, 2017, and 2018 (levy years 2015, 2016, and 2017).

Source: Jefferson County Assessor's Office

Schedule 8

Total Direct Tax Rate	Assessment Rates		Estimated Taxable Value	Assessed Value as a Percentage of Actual Value
	Residential	All Other ⁽³⁾		
4.711	7.96%	29.00%	\$ 14,100,953,427	12.09%
4.711	7.96%	29.00%	14,084,206,499	12.08%
4.711	7.96%	29.00%	14,393,963,387	12.03%
4.711	7.96%	29.00%	14,520,053,289	12.02%
2.031 ⁽⁵⁾	7.96%	29.00%	17,510,149,716	11.46%
2.392 ⁽⁵⁾	7.96%	29.00%	17,750,274,493	11.44%
2.148 ⁽⁵⁾	7.96%	29.00%	20,308,204,532	11.68%
4.711	7.96%	29.00%	20,433,655,801	11.61%
4.711	7.15%	29.00%	25,704,455,061	10.48%
4.711	7.15%	29.00%	25,845,741,195	10.42%

CITY OF LAKEWOOD, COLORADO
DIRECT AND OVERLAPPING PROPERTY TAX RATES
LAST TEN FISCAL YEARS
(Rate per \$1,000 of Assessed Value)

	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
CITY DIRECT RATE:										
Property Tax Operating Mill Levy	4.711	4.711	4.711	4.711	2.031	2.392	2.148	4.711	4.711	4.711
OVERLAPPING RATES:^{(1) (2)}										
Jefferson County	24.346	24.346	25.846	25.846	24.212	24.709	22.420	23.739	23.332	24.578
School District R-1	48.210	50.616	50.369	50.165	47.487	45.941	42.878	49.416	47.075	47.038
Alameda Corridor Bus. Improve. Dist.	5.720	5.720	5.720	5.720	5.720	5.720	5.720	5.720	5.720	5.720
Alameda Water & Sanitation District	7.000	7.000	7.000	7.000	7.000	7.000	7.000	7.000	7.000	7.000
Bancroft-Clover Water & Sanitation Dist.	1.746	1.746	1.746	1.746	1.628	1.633	1.442	1.454	1.295	1.296
Bear Creek Water & Sanitation District	4.416	4.425	4.420	4.425	3.820	3.745	3.860	4.030	3.745	3.951
Bennett Bear Creek Farms Water & San. Dist.	2.468	2.468	2.468	2.468	1.884	1.884	1.570	1.784	1.806	1.709
Bowles Metro District	40.000	42.000	42.000	42.000	42.000	42.000	42.000	42.000	42.000	40.000
Daniels Sanitation District	0.465	0.465	0.462	0.390	0.390	0.375	0.284	0.282	0.265	0.265
Denver West Metro District	35.000	35.000	35.000	35.000	35.000	35.000	35.000	35.000	35.000	35.000
Denver West Metro District Ex. 04	9.512	20.142	23.945	26.395	25.056	25.373	22.876	23.556	19.658	20.476
Denver West Metro District Ex. 14	N/A	N/A	N/A	29.431	27.931	28.068	26.179	27.682	23.091	24.040
Denver West Metro District Ex. 98	9.512	7.562	12.091	14.620	13.866	14.140	5.942	0.957	0.837	0.939
Denver West Promenade Metro District	N/A	60.000	60.000	60.000	60.000	60.000	60.000	60.000	60.000	60.000
East Jefferson County Sanitation District	1.141	1.141	1.115	1.115	0.914	0.914	0.744	0.744	0.679	0.679
East Lakewood Sanitation District	4.840	4.840	4.840	4.840	4.101	4.262	3.682	3.745	3.204	3.413
Foothills Rec & Park Sub A	7.464	7.527	7.559	7.551	7.237	7.191	9.671	9.691	9.539	9.477
Fossil Ridge Metro District No. 1	0.000	0.000	0.000	0.000	0.000	0.000	0.000	5.000	0.000	0.000
Fossil Ridge Metro District No. 2	30.000	30.000	30.000	38.500	40.000	40.000	43.668	37.668	43.668	39.000
Fossil Ridge Metro District No. 3	30.000	30.000	30.000	40.000	40.000	40.000	43.668	37.668	43.668	39.000
Highview Water District	0.189	0.189	0.183	0.183	0.158	0.152	0.139	0.139	0.135	0.135
Lakewood West Colfax Business Improve.	N/A	5.000	5.000	5.000	5.000	5.000	5.000	5.000	5.000	5.000
Lochmoor Water & Sanitation District	13.193	13.193	13.193	13.193	11.475	12.007	9.955	9.959	0.000	0.000
Mount Carbon Metro District	37.000	37.000	37.000	37.000	37.000	37.000	40.421	40.569	40.918	29.118
Mount Carbon Metro District Ex. 07	20.000	20.000	20.000	20.000	20.000	20.000	21.849	21.929	22.118	22.118
Mount Carbon Metro District Ex. 08	20.000	20.000	20.000	20.000	20.000	20.000	21.849	21.929	22.118	22.118
Northwest Lakewood Sanitation District	7.747	7.571	7.285	7.703	6.878	6.522	6.825	5.437	5.987	6.047
Plaza Metro District No. 2	25.000	25.000	25.000	25.000	25.000	25.000	25.000	25.000	25.000	25.000
Plaza Metro District No. 3	20.000	20.000	20.000	22.990	22.990	22.990	25.416	25.416	25.533	25.324
Pleasant View Metro District	7.000	7.000	7.000	7.000	7.000	7.000	7.000	7.000	7.000	7.000
Pleasant View Water & Sanitation District	0.552	0.552	0.552	0.552	0.552	0.552	0.552	0.552	0.552	0.552
Prospect Recreation & Park District	3.000	3.000	3.000	3.000	4.000	6.600	6.600	6.600	6.600	6.600
Section 14 Metro District	21.460	23.290	23.356	23.422	23.290	23.669	23.691	23.803	20.465	20.128
Section 14 Metro District Ex. 04	17.666	16.798	18.961	19.088	18.180	18.559	14.006	16.150	0.000	0.000
South Sheridan Water & Sanitation	7.896	7.896	7.896	7.896	7.896	5.748	6.314	6.700	7.896	6.356
Urban Drainage & Flood	0.523	0.599	0.608	0.632	0.553	0.559	0.500	0.726	0.097	0.900
Urban Drainage & Flood Control South Platte	0.053	0.058	0.064	0.068	0.058	0.061	0.057	0.094	0.900	0.100
West Metro Fire Protection District	13.784	13.739	13.632	13.595	13.550	13.394	13.219	13.732	13.268	13.227
Wheat Ridge Fire District	7.500	7.500	7.500	12.586	12.527	0.000	0.000	0.000	0.000	0.000 ⁽³⁾
Wheat Ridge Sanitation District	0.546	0.546	0.537	0.537	0.468	0.468	0.468	0.398	0.354	0.354

Note:

The City's direct rate is for General Fund Operating and has no other individual components. The City's property tax rate may be increased only by a majority vote of the City's residents. The rate applies to the following year's payments. For example, the 2020 rate above applies to the property taxes levied in 2020 but paid in 2021. For the years 2015 through 2017, the City Council temporarily reduced the City's mill levy in order to refund revenues in excess of the limit imposed by the Colorado Constitution and the Taxpayer's Bill of Rights (TABOR).

- (1) Overlapping rates are those of local and county governments that apply to property owners within the City of Lakewood. Not all overlapping rates apply to all Lakewood property owners; for example, although the county property tax rates apply to all Lakewood property owners, the Alameda Water and Sanitation District rates apply only to those Lakewood property owners whose property is located within that district's geographic boundaries.
- (2) The following entities overlap with the City of Lakewood but currently do not have a mill levy: Big Sky Metro District 1-7, Bonvue Water & Sanitation District, Grant Water & Sanitation District, Green Mountain Water & Sanitation District, Indiana Valley Metro District, Lakehurst Water & Sanitation District, Lena Gulch Metro District, Plaza Metro District 1, and Southwest Suburban Denver Water & Sanitation.
- (3) Wheat Ridge Fire District became part of West Metro Fire Protection District at the end of 2016.

**CITY OF LAKEWOOD, COLORADO
PRINCIPAL PROPERTY TAXPAYERS
CURRENT YEAR AND NINE YEARS AGO**

Taxpayer	2020			2011		
	Taxable Assessed	Rank	Percentage of Total City Assessed Value	Taxable Assessed	Rank	Percentage of Total City Assessed Value
	Value		Value	Value		Value
Public Service Co of Colorado	\$ 45,509,453	1	1.69%	\$ 22,271,660	4	1.24%
Belmar Commercial Owner LP ⁽¹⁾	41,318,987	2	1.74%	27,320,494	2	1.52%
Colorado Mills Mall LP	36,506,219	3	1.54%	28,713,654	1	1.60%
Terumo BCT Inc ⁽²⁾	29,461,499	4	1.24%			
Lakewood MOB LLC	22,048,929	5	0.93%			
Qwest Corp.	14,320,510	6	0.60%	25,535,900	3	1.50%
Lakewood City Commons LP	8,899,114	7	0.38%	12,568,455	5	0.70%
BR CWS Lakewood LLC	8,786,123	8	0.37%			
Wal Mart Real Estate Business Trust	8,183,317	9	0.34%			
Target Corporation	7,784,299	10	0.33%			
The Section 14 Development Company				11,199,899	7	0.62%
Denver West Village LP ⁽³⁾				11,358,314	6	0.67%
Carma Lakewood LLC						
Centro Westland LLC				7,213,164	8	0.42%

⁽¹⁾ Belmar Commercial Owner LP formerly Belmar Mainstreet Holdings I LLC, formerly Belmar I, LLC

⁽²⁾ Terumo BCT was formerly known as Caridian BCT formerly known as Gambro

⁽³⁾ Denver West Village LP formerly Denver West Mills LP formerly DW Village, LLC

Source: Jefferson County Assessor's Office

CITY OF LAKEWOOD, COLORADO
PROPERTY TAX LEVIES AND COLLECTIONS
LAST TEN FISCAL YEARS

Levy Year	Year Collected	Taxes Levied for Collection (from abstract)	Amount Collected by the City	Percentage of Levy	Mill Levy	TABOR Refund ⁽¹⁾	Total Property Tax Revenue
2010	2011	\$ 8,128,249	\$ 7,986,944	98.26%	4.711	\$ -	\$ 7,986,944
2011	2012	7,739,528	7,573,830	97.86%	4.711	-	7,573,830
2012	2013	7,713,072	7,601,278	98.55%	4.711	-	7,601,278
2013	2014	7,852,912	7,715,595	98.25%	4.711	-	7,715,595
2014	2015	7,933,999	7,737,330	97.52%	4.711	-	7,737,330
2015	2016	3,941,301 ⁽¹⁾	3,952,039 ⁽¹⁾	100.27%	2.031	5,200,119	9,152,158
2016	2017	4,679,870 ⁽¹⁾	4,614,865 ⁽¹⁾	98.61%	2.392	4,535,650	9,150,515
2017	2018	4,882,439 ⁽¹⁾	4,775,902 ⁽¹⁾	97.82%	2.148	5,823,934	10,599,836
2018	2019	10,689,230	10,529,868	98.51%	4.711		10,529,868
2019	2020	12,128,000	11,888,221	98.02%	4.711		11,888,221

Note: Includes City of Lakewood property taxes only. Jefferson County is the collection agent for the City of Lakewood and does not provide data indicating to which levy year delinquent tax collections relate. Since the tax collection data isn't provided and is not under the control of the City, statistical information can not be provided regarding collections in subsequent years and total collections to date. Typically less than 3% of the total taxes levied each year are delinquent and delinquent taxes collected each year are less than 1/2%.

⁽¹⁾ The City's revenues are limited by the Colorado Constitution and its Tax Payer's Bill of Rights (TABOR). To refund the revenues in excess of the limit, the City Council has chosen to temporarily reduce the City's mill levy for the years 2015, 2016, and 2017; resulting in a refund in 2016, 2017, and 2018.

Sources: Jefferson County Assessor's Office, City's Comprehensive Annual Financial Report

CITY OF LAKEWOOD, COLORADO
RATIOS OF OUTSTANDING DEBT BY TYPE
LAST TEN FISCAL YEARS
(In thousands of dollars)

Fiscal Year	Governmental Activities					Business Activities		Debt as a Percentage of Personal Income ⁽¹⁾	Debt Per Capita ⁽¹⁾
	Sales and Use Tax Revenue	Certificates of Participation	Capital Leases	Grant/Program Revenue Notes	Total Governmental Activities Debt	Capital Leases	Total Primary Government Debt		
2011	\$ 1,300,000	\$ 45,275,771	\$ 3,107,563	\$ 5,472,119	\$ 55,155,453	\$ 119,191	\$ 55,274,644	1.32%	\$ 382
2012	-	41,220,129	2,905,926	5,145,052	49,271,107	67,413	49,338,520	1.16%	338
2013	-	36,999,487	2,689,857	4,765,305	44,454,649	-	44,454,649	0.98%	302
2014	-	33,323,846	3,415,224	4,399,373	41,138,443	-	41,138,443	0.86%	276
2015	-	29,493,205	3,089,320	3,979,232	36,561,757	-	36,561,757	0.73%	241
2016	-	25,507,564	2,741,723	3,534,209	31,783,496	-	31,783,496	0.61%	207
2017	-	21,351,923	2,369,543	3,126,761	26,848,227	-	26,848,227	0.50%	174
2018	-	17,001,282	3,684,415	2,604,079	23,289,776	-	23,289,776	0.41%	149
2019	-	12,465,641	3,444,251	1,973,121	17,883,013	-	17,883,013	0.29%	114
2020	-	12,300,000	3,133,197	1,522,473	16,955,670	-	16,955,670	0.24%	107

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

⁽¹⁾ See Schedule 16 for personal income and population data.

Source: City's Comprehensive Annual Financial Report

CITY OF LAKEWOOD, COLORADO
RATIOS OF GENERAL BONDED DEBT OUTSTANDING AND LEGAL DEBT MARGIN
LAST TEN FISCAL YEARS

	2011	2012	2013	2014	2015
General bonded debt outstanding:					
General obligation bonds ⁽¹⁾	\$ --	\$ --	\$ --	\$ --	\$ --
Percentage of estimated actual property value ⁽²⁾	0.00%	0.00%	0.00%	0.00%	0.00%
Per capita ⁽³⁾	\$ --	\$ --	\$ --	\$ --	\$ --
Legal debt limit ⁽⁴⁾	\$ 423,028,603	\$ 422,526,195	\$ 431,818,902	\$ 435,601,599	\$ 525,304,491
Legal debt margin ⁽⁵⁾	\$ 423,028,603	\$ 422,526,195	\$ 431,818,902	\$ 435,601,599	\$ 525,304,491
Legal debt margin as a percentage of the debt limit	100.00%	100.00%	100.00%	100.00%	100.00%

⁽¹⁾ No amounts have been restricted to the repayment of the principal of these general obligation bonds.

⁽²⁾ Property value data can be found in Schedule 8, Assessed Value and Actual Value of Taxable Property.

⁽³⁾ Population data can be found in Schedule 16, Economic and Demographic Indicators.

⁽⁴⁾ State statutes limit the City's outstanding general debt to no more than 3% of the estimated actual property value.

⁽⁵⁾ The legal debt margin is the City's available borrowing authority under state statutes and is calculated by subtracting the net debt applicable to the legal debt limit (general obligation debt) from the legal debt limit.

Source: City's Comprehensive Annual Financial Report

Schedule 13

	2016	2017	2018	2019	2020
\$	--	\$ --	\$ --	\$ --	\$ --
	0.00%	0.00%	0.00%	0.00%	0.00%
\$	--	\$ --	\$ --	\$ --	\$ --
\$	532,508,235	\$ 609,246,136	\$ 613,009,674	\$ 613,009,674	\$ 775,372,236
\$	532,508,235	\$ 609,246,136	\$ 613,009,674	\$ 613,009,674	\$ 775,372,236
	100.00%	100.00%	100.00%	100.00%	100.00%

CITY OF LAKEWOOD, COLORADO
DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT
AS OF DECEMBER 31, 2020

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable	Estimated Share of Overlapping Debt
Debt repaid with property taxes:			
Bowles Metropolitan District	\$ 17,870,000	43.00%	\$ 7,684,100
Denver West Metropolitan District	40,944,206	80.08%	32,788,120
Denver West Metropolitan District EX 04	1,166,201	91.90%	1,071,739
Denver West Metropolitan District EX 14	1,306,894	96.70%	1,263,766
Denver West Promenade Metro District	4,875	98.87%	4,820
Fossil Ridge Metropolitan District 3	35,284,159	98.89%	34,892,505
Indy Oak TOD Metropolitan District	3,956,000	98.88%	3,911,693
Jefferson County R-1 School District	812,290,000	23.85%	193,731,165
Mount Carbon Metropolitan District	14,940,000	100.00%	14,940,000
Prospect Recreation and Park District	7,700,000	20.27%	1,560,790
Sheridan Station West Metropolitan District	3,625,000	98.40%	3,567,000
West Metro Fire Protection District	19,125,000	55.39%	10,593,338
Other debt:			
Jefferson County	56,535,000	23.85%	13,483,598
Jefferson County R-1 School District	57,020,000	23.85%	13,599,270
Plaza Metropolitan District	64,915,000	100.00%	64,915,000
Pleasant View Water & Sanitation District	170,000	51.97%	88,349
Section 14 Metropolitan District	-		-
West Metro Fire Protection District	777,589	55.39%	430,707
Subtotal, overlapping debt	1,137,687,623		398,525,960
City direct debt	16,955,670	100.00%	16,955,670
Total direct and overlapping debt	\$ 1,154,643,293		\$ 415,481,630

Note: Overlapping governments are those that impose property taxes that coincide, at least in part, with geographic boundaries of the City of Lakewood (the City). This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the property taxpayers of the City. The estimated percentage applicable is calculated using an estimated assessed value located within the City divided by the total Assessed Valuation of each area as provided by Jefferson County. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the property taxpayers should be taken into account.

Sources: Debt outstanding provided by each governmental unit

Assessed values used to determine percentage provided by Jefferson County Assessor's Office

CITY OF LAKEWOOD, COLORADO
PLEGDED REVENUE COVERAGE
LAST TEN FISCAL YEARS

Lakewood Reinvestment Authority (LRA)					
LRA Station Betterments Loan					
Fiscal Year	LRA Sales & Property Tax Revenues	Required Debt Service		Total	Coverage
		Principal ⁽¹⁾	Interest		
2011	298,136	85,911	164,050	249,961	1.19
2012	296,813	70,510	169,661	240,171	1.24
2013	396,576	88,079	124,769	212,848	1.86
2014	633,932	95,390	117,458	212,848	2.98
2015	700,652	101,141	111,707	212,848	3.29
2016	783,970	133,127	79,721	212,848	3.68
2017	803,428	113,448	67,707	181,155	4.44
2018	745,127	117,682	63,472	181,154	4.11
2019	1,000,528	129,803	51,351	181,154	5.52
2020	1,470,056	115,648	37,073	152,721	9.63

⁽¹⁾ The principal payments above are the required principal payments per year. However, the Authority Board chose to make additional principal payments as outlined below:

2011	50,000
2012	18,557
2013	43,668
2014	12,542
2015	50,000
2016	32,896
2017	-
2018	100,000
2019	181,155
2020	-

Note: In 2019, the 2008 LRA loan was paid off and a new loan was recorded for the same amount. Only the amounts paid through normal debt service are included above.

Source: City's Comprehensive Annual Financial Report

CITY OF LAKEWOOD, COLORADO
DEMOGRAPHIC AND ECONOMIC STATISTICS
LAST TEN FISCAL YEARS

Fiscal Year	Population ⁽¹⁾	Personal Income ⁽²⁾	Per Capita Personal Income ⁽²⁾	Median Age ⁽³⁾	Education Level in Years of Schooling ⁽⁴⁾	K-12 School Enrollment ⁽⁵⁾	Unemployment Rate (%) ⁽⁶⁾
2011	144,599	\$ 4,201,757,742	\$ 29,058	39	13.9	21,170	8.7
2012	145,876	4,235,509,660	29,035	39	14.0	20,812	7.9
2013	147,290	4,524,748,800	30,720	39	14.0	21,266	6.7
2014	149,319	4,795,827,642	32,118	39	14.0	21,083	5.1
2015	151,934	4,975,230,764	32,746	38	14.0	20,944	3.9
2016	153,775	5,232,655,700	34,028	38	14.1	20,768	3.2
2017	154,689	5,373,277,104	34,736	38	14.1	19,902	2.6
2018	156,493	5,707,925,682	36,474	39	14.1	19,715	3.1
2019	157,469	6,150,266,733	39,057	39	14.2	21,764	2.8
2020	159,028	7,047,325,820	44,315	38	14.4	19,349	7.9

Sources for the data are listed below:

⁽¹⁾ Colorado Division of Local Government, State Demography Office - latest fiscal year is always an estimate

⁽²⁾ Lakewood Finance Department estimate using data from the U.S. Census Bureau and Bureau of Economic Analysis

⁽³⁾ U.S. Census Bureau

⁽⁴⁾ Lakewood Finance Department estimate using data from the U.S. Census Bureau, American Fact Finder, American Community Survey 5 year - for 2019 used 2013-2017

⁽⁵⁾ Colorado Department of Education

⁽⁶⁾ U.S. Department of Labor, Bureau of Labor Statistics

**CITY OF LAKEWOOD, COLORADO
PRINCIPAL EMPLOYERS
CURRENT YEAR AND NINE YEARS AGO**

Employer	2018			2009		
	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment
Denver Federal Center	8,000	1	9.70%	6,200	1	8.09%
Jefferson County R-1 School District	3,510	2	4.25%	3,637	2	4.75%
Terumo BCT ⁽¹⁾	2,400	3	2.91%	1,634	3	2.13%
St. Anthony Medical Campus	2,200	4	2.67%			
State of Colorado (various departments)	1,823	5	2.21%			
First Bank	1,332	6	1.61%	723	8	0.94%
Home Advisor ⁽²⁾	1,100	7	1.33%	798	6	1.04%
City of Lakewood	871	8	1.06%	865	5	1.13%
Colorado Christian University	456	9	0.55%			
West Metro Fire Protection and Rescue	405	10	0.49%			
The Integer Group				580	10	0.76%
MoneyGram International				875	4	1.14%
Lockheed Martin-Orion Project Offices ⁽³⁾				650	9	0.85%
National Renewable Energy Laboratory ⁽³⁾				774	7	1.01%

⁽¹⁾ Terumo BCT was formerly known as Caridian BCT formerly known as Gambro

⁽²⁾ Home Advisor was formerly known as Service Magic

⁽³⁾ Offices in Lakewood

Note: Due to COVID-19, information was not available for 2019 or 2020.

Sources: City of Lakewood Economic Development Division
American Fact Finder (U.S. Census Bureau) for total employed

CITY OF LAKEWOOD, COLORADO
FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY DEPARTMENT
LAST TEN FISCAL YEARS

Department	December 31, 2011	December 31, 2012	December 31, 2013	December 31, 2014	December 31, 2015
Mayor and City Council	-	-	-	-	-
City Manager's Office	16.37	15.65	19.12	18.46	17.68
City Attorney's Office	10.70	10.75	10.80	10.07	10.68
City Clerk's Office	8.73	7.78	8.91	8.99	8.11
Lakewood Reinvestment Authority	1.07	1.13	1.13	1.13	0.43
Community Resources	174.48	170.99	167.44	192.58	191.87
Employee Relations	13.67	13.71	13.29	14.36	13.29
Finance	29.57	27.87	28.74	32.09	32.75
Information Technology	26.60	26.09	25.52	26.25	27.37
Municipal Court	26.38	29.81	30.00	30.27	30.57
Planning	14.15	14.79	15.44	15.91	16.99
Police	411.11	390.93	403.87	409.38	406.10
Public Works	112.24	113.87	110.96	113.40	113.23
Total	845.07	823.37	835.22	872.89	869.07

Note: The numbers above reflect actual hours worked from the City's financial payroll data. They do not reflect the City's authorized or vacant positions.

Source: The City of Lakewood's Payroll System

Schedule 18

December 31, 2016	December 31, 2017	December 31, 2018	December 31, 2019	December 31, 2020
-	-	-	-	-
19.22	18.14	19.43	18.88	14.66
10.77	10.93	10.75	10.28	9.81
8.11	9.29	9.96	8.55	7.74
0.10	0.34	0.26	0.25	0.35
191.67	199.83	203.35	204.04	188.67
12.68	14.41	14.89	14.77	13.04
32.40	30.60	31.85	30.08	27.31
28.60	30.01	29.97	31.64	29.06
30.34	30.33	31.49	31.17	30.34
17.21	16.36	16.65	15.67	14.98
407.00	412.49	391.55	399.59	396.92
114.08	116.53	118.60	121.14	112.94
<u>872.18</u>	<u>889.26</u>	<u>878.75</u>	<u>886.06</u>	<u>845.82</u>

CITY OF LAKEWOOD, COLORADO
OPERATING INDICATORS BY FUNCTION/PROGRAM
LAST TEN FISCAL YEARS

Function/Program	December 31, 2011	December 31, 2012	December 31, 2013	December 31, 2014	December 31, 2015
Building Department					
Permits ⁽¹⁾ issued:					
Building	1,434	1,610	1,915	2,175	2,322
Other (electrical, plumbing, (mechanical, sign, miscellaneous))	10,914	7,943	7,141	9,131	9,621
Municipal Court					
Cases received	20,780	17,849	18,228	19,519	19,858
Public Safety					
Physical arrests	5,557	5,129	5,262	5,625	5,560
Parking violations	1,952	1,916	2,260	2,093	2,942
Traffic violations	19,797	15,805	16,446	14,382	12,882
Public Works					
Highways and Streets					
Street resurfacing (miles)	47.00	46.00	54.60	55.04	62.30
Potholes repaired	800-1,000	800-1,000	800-1,000	900-1,000	1,800-2,000
Water					
New connections/accounts ⁽²⁾	1	0	8	0	25
Average daily consumption (gallons)	585,800	586,795	547,351	540,556	534,833
Sewer					
New connections/accounts ⁽²⁾	4	5	12	13	10
Average daily treatment (gallons)	2,827,589	2,496,685	2,536,493	2,691,397	3,094,274
Culture and Recreation					
Rounds of golf (two courses)	93,157	102,126	98,205	102,553	103,979
Cultural admissions (paid and unpaid)	138,587	130,716	139,655	171,093	177,043

Note: Indicators are not available for the general government function except as indicated above for the Building Department and Municipal Court.

⁽¹⁾ The increases in permits for 2011 and 2017 were due to a large number of re-roofing and re-siding permits after major hailstorms in 2010, and 2017.

⁽²⁾ In 2019, the City changed the indicator from new connections to new accounts as that more accurately reflects the City's customer growth.

Source: City of Lakewood Public Works Department, Municipal Court, Police Department, and Community Resources Department

Schedule 19

December 31, 2016	December 31, 2017	December 31, 2018	December 31, 2019	December 31, 2020
2,303	2,910	2,578	1,847	1,605
9,891	22,310	12,838	10,014	8,491
17,662	16,937	16,966	17,366	12,753
5,688	5,978	6,253	4,729	6,909
3,420	3,642	3,331	3,722	2,997
11,874	11,550	11,974	8,915	10,119
60.00	62.54	71.65	74.86	64.72
2,186	521	500	1,800	1,000
12	20	8	22	-
534,833	530,564	522,090	565,710	601,605
8	10	-	29	45
2,823,890	2,614,767	2,531,973	2,633,836	2,418,329
104,791	103,351	100,212	97,770	128,938
186,072	200,319	206,738	217,944	71,083

CITY OF LAKEWOOD, COLORADO
CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM
LAST TEN FISCAL YEARS

Function/Program	December 31, 2011	December 31, 2012	December 31, 2013	December 31, 2014	December 31, 2015
General Government					
Area (square miles)	44.022	44.022	44.210	44.210	44.210
Public Safety					
Number of police stations	2	2	2	2	2
Public Works					
Highways and Streets					
Streets (miles)	540	542	543	543	543
Streetlights	7,869	7,827	7,823	7,812	7,868
Traffic signals	199	200	200	201	201
Water					
Number of taps/accounts ⁽³⁾	731	731	739	739	764
Water mains (miles)	14	14	14	14	23
Sewer					
Number of taps/accounts ⁽³⁾	6,868	6,873	6,870	6,890	6,900
Sewer mains (miles)	106	106	106	106	133
Stormwater					
Stormwater mains (miles)	228	228	228	228	325
Culture and Recreation					
Number of parks	98	99	99	99	99
Park acreage	7,152	7,163	7,163	7,163	7,163
Playgrounds	76	76	76	76	76
Athletic fields ⁽¹⁾⁽²⁾	57	57	56	56	56
Tennis courts	36	36	34	34	34
Basketball courts (outdoor)	32	32	32	32	32
Recreation centers	4	4	4	4	4
Outdoor swimming pools	3	3	3	3	3
Cultural centers	3	3	3	3	3
Golf courses	2	2	2	2	2

⁽¹⁾ Prior to 2017 The City reported the number of parks that contained playgrounds. Reporting has changed to include the number of playgrounds contained in those 58 parks.

⁽²⁾ Athletic fields include baseball/softball diamonds and football/soccer fields. Some of the fields are multi-use depending on the season.

⁽³⁾ In 2019, the City changed the indicator from number of taps to number of accounts to more accurately reflects the City's customer base.

Source: City of Lakewood Property Management Division, Public Works Department, and Community Resources Department

Schedule 20

December 31, 2016	December 31, 2017	December 31, 2018	December 31, 2019	December 31, 2020
44.210	44.210	44.210	44.660	44.660
2	2	2	2	2
543	543	543	537	1,540
7,878	7,909	8,000	8,015	8,076
201	198	198	198	198
791	811	820	820	799
23	13	13	13	13
6,879	6,889	6,888	6,888	6,962
133	107	107	107	107
325	200	200	200	202
99	101	104	110	110
7,163	7,181	7,240	7,240	7,459
76	76	76	76	76
56	56	56	56	56
34	34	34	34	34
32	32	33	21	21
4	4	4	4	4
3	3	3	3	3
3	3	3	3	3
2	2	2	2	2



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COMPLIANCE SECTION

OTHER REPORTS

Local Highway Finance Report, which is an annual statement of receipts and expenditures required to be submitted annually to the Colorado Department of Transportation as part of the mileage certification process.

The public report burden for this information collection is estimated to average 380 hours annually.

LOCAL HIGHWAY FINANCE REPORT		City or County: CITY OF LAKEWOOD, COLORADO
		YEAR ENDING : December 2020
This Information From The Records Of City of Lakewood, Colorado	Prepared By: Phone:	Peggy Starr 303-987-7664

I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE

ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes	D. Receipts from Federal Highway Administration
1. Total receipts available				
2. Minus amount used for collection expenses				
3. Minus amount used for nonhighway purposes				
4. Minus amount used for mass transit				
5. Remainder used for highway purposes				

II. RECEIPTS FOR ROAD AND STREET PURPOSES

III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES

ITEM	AMOUNT	ITEM	AMOUNT
A. Receipts from local sources:		A. Local highway disbursements:	
1. Local highway-user taxes		1. Capital outlay (from page 2)	10,536,800
a. Motor Fuel (from Item I.A.5.)		2. Maintenance:	1,460,811
b. Motor Vehicle (from Item I.B.5.)		3. Road and street services:	
c. Total (a.+b.)		a. Traffic control operations	4,051,798
2. General fund appropriations	5,113,409	b. Snow and ice removal	1,416,537
3. Other local imposts (from page 2)	15,593,086	c. Other	2,648,157
4. Miscellaneous local receipts (from page 2)	1,392,315	d. Total (a. through c.)	8,116,492
5. Transfers from toll facilities		4. General administration & miscellaneous	680,283
6. Proceeds of sale of bonds and notes:		5. Highway law enforcement and safety	7,568,338
a. Bonds - Original Issues		6. Total (1 through 5)	28,362,723
b. Bonds - Refunding Issues		B. Debt service on local obligations:	
c. Notes		1. Bonds:	
d. Total (a. + b. + c.)	0	a. Interest	
7. Total (1 through 6)	22,098,810	b. Redemption	
B. Private Contributions		c. Total (a. + b.)	0
C. Receipts from State government (from page 2)	5,437,495	2. Notes:	
D. Receipts from Federal Government (from page 2)	826,418	a. Interest	
E. Total receipts (A.7 + B + C + D)	28,362,723	b. Redemption	
		c. Total (a. + b.)	0
		3. Total (1.c + 2.c)	0
		C. Payments to State for highways	
		D. Payments to toll facilities	
		E. Total disbursements (A.6 + B.3 + C + D)	28,362,723

IV. LOCAL HIGHWAY DEBT STATUS

(Show all entries at par)

	Opening Debt	Amount Issued	Redemptions	Closing Debt
A. Bonds (Total)				0
1. Bonds (Refunding Portion)				
B. Notes (Total)				0

V. LOCAL ROAD AND STREET FUND BALANCE

	A. Beginning Balance	B. Total Receipts	C. Total Disbursement	D. Ending Balance	E. Reconciliation
		28,362,723	28,362,723		(0)

Notes and Comments:

LOCAL HIGHWAY FINANCE REPORT	STATE: Colorado
	YEAR ENDING (mm/yy): December 2020

II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL

ITEM	AMOUNT	ITEM	AMOUNT
A.3. Other local imposts:		A.4. Miscellaneous local receipts:	
a. Property Taxes and Assessments		a. Interest on investments	315,665
b. Other local imposts:		b. Traffic Fines & Penalties	1,041,650
1. Sales Taxes	12,952,621	c. Parking Garage Fees	
2. Infrastructure & Impact Fees		d. Parking Meter Fees	0
3. Liens		e. Sale of Surplus Property	
4. Licenses	332,443	f. Charges for Services	
5. Specific Ownership &/or Other	2,308,022	g. Other Misc. Receipts	35,000
6. Total (1. through 5.)	15,593,086	h. Other	0
c. Total (a. + b.)	15,593,086	i. Total (a. through h.)	1,392,315
	(Carry forward to page 1)		(Carry forward to page 1)

ITEM	AMOUNT	ITEM	AMOUNT
C. Receipts from State Government		D. Receipts from Federal Government	
1. Highway-user taxes	3,582,895	1. FHWA (from Item I.D.5.)	
2. State general funds		2. Other Federal agencies:	
3. Other State funds:		a. Forest Service	
a. State bond proceeds		b. FEMA	
b. Project Match		c. HUD	
c. Motor Vehicle Registrations	517,868	d. Federal Transit Admin	
d. Other (Specify) - Grants	38,506	e. U.S. Corps of Engineers	
e. Other (Specify) - FASTER/Signal	1,298,226	f. Other Federal	826,418
f. Total (a. through e.)	1,854,600	g. Total (a. through f.)	826,418
4. Total (1. + 2. + 3.f)	5,437,495	3. Total (1. + 2.g)	
			(Carry forward to page 1)

III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL

	ON NATIONAL HIGHWAY SYSTEM (a)	OFF NATIONAL HIGHWAY SYSTEM (b)	TOTAL (c)
A.1. Capital outlay:			
a. Right-Of-Way Costs			0
b. Engineering Costs			422,522
c. Construction:			
(1). New Facilities			0
(2). Capacity Improvements			0
(3). System Preservation		6,924,640	6,924,640
(4). System Enhancement & Operation		3,189,638	3,189,638
(5). Total Construction (1) + (2) + (3) + (4)	0	10,114,278	10,114,278
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)	0	10,114,278	10,536,800
			(Carry forward to page 1)

Notes and Comments:



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